CHAPTER 850. VOCATIONAL REHABILITATION SERVICES ADMINISTRATIVE RULES AND PROCEDURES

PROPOSED RULES WITH PREAMBLE TO BE SUBMITTED TO THE TEXAS REGISTER. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS SUBJECT TO FORMATTING CHANGES AS REQUIRED BY THE TEXAS REGISTER.

ON DECEMBER 18, 2018, THE TEXAS WORKFORCE COMMISSION PROPOSED THE RULES BELOW WITH PREAMBLE TO BE SUBMITTED TO THE TEXAS REGISTER.

Estimated Publication Date of the Proposal in the Texas Register: January 4, 2019
Estimated End of Comment Period: February 4, 2019

The Texas Workforce Commission (TWC) proposes amendments to the following sections of Chapter 850, relating to Vocational Rehabilitation Services Administrative Rules and Procedures:

Subchapter A. Vocational Rehabilitation General Rules, §§850.3 - 850.6, and 850.11
Subchapter C. Councils, Board, and Committees, §§850.32 - 850.35
Subchapter D. Privacy and Confidentiality, §§850.50 and 850.51
Subchapter F. Memorandum of Understanding, §§850.130 - 850.132

TWC proposes the repeal of the following sections of Chapter 850, relating to Vocational Rehabilitation Services Administrative Rules and Procedures:

Subchapter A. Vocational Rehabilitation General Rules, §§850.1, 850.2, and §§850.7 - 850.10
Subchapter B. Historically Underutilized Businesses, §§850.20 - 850.23
Subchapter C. Councils, Board, and Committees, §§850.30, 850.31, 850.40 - 850.43

TWC proposes the repeal of the following subchapter of Chapter 850, relating to Vocational Rehabilitation Services Administrative Rules and Procedures, in its entirety:

Subchapter E. Vocational Rehabilitation Services Appeals and Hearing Procedures, §§850.60 - 850.84 and §§850.100 - 850.111

TWC proposes the following new subchapter of Chapter 850, relating to Vocational Rehabilitation Services Administrative Rules and Procedures:

Subchapter E. Vocational Rehabilitation Services Appeals and Hearing Procedures, §§850.60 - 850.88

PART I. PURPOSE, BACKGROUND, AND AUTHORITY
PART II. EXPLANATION OF INDIVIDUAL PROVISIONS
PART III. IMPACT STATEMENTS
PART IV. COORDINATION ACTIVITIES
PART I. PURPOSE, BACKGROUND, AND AUTHORITY

The purpose of the proposed Chapter 850 rule change is to align the chapter with TWC's operation of the Vocational Rehabilitation (VR) services program. Texas Labor Code §351.002 transferred the administration of VR services from the Texas Department of Assistive and Rehabilitative Services (DARS) to TWC, effective September 1, 2016.

To ensure continuity and avoid any impacts on customers, the administrative rules shared by all DARS programs were duplicated into Chapters 850, 857, and 858 of TWC's rules upon transfer of the programs. Because the rules established DARS' administrative framework and served all DARS programs, they overlap certain existing TWC administrative rules and contain numerous references to programs that were not transferred to TWC.

In order to streamline TWC rules and accurately reflect TWC's program administration, several amendments are necessary to integrate and align overlapping sections and update outdated terms and procedures to align with TWC's current program operation.

PART II. EXPLANATION OF INDIVIDUAL PROVISIONS

(Note: Minor editorial changes are made that do not change the meaning of the rules and, therefore, are not discussed in the Explanation of Individual Provisions.)

SUBCHAPTER A. VOCATIONAL REHABILITATION GENERAL RULES

TWC proposes the following amendments to Subchapter A:

§850.1. Purpose
Section 850.1 is repealed to align with current TWC rulemaking practices, in which purpose and legal authority are provided in a rule's preamble text.

§850.2. Legal Authority
Section 850.2 is repealed to align with current TWC rulemaking practices, in which purpose and legal authority are provided in a rule's preamble text.

§850.3. Definitions
Section 850.3 is amended to remove a reference to “DARS”, replace with "Agency" and replace a reference to the two former DARS divisions with "Vocational Rehabilitation Division (VRD)."

§850.4. Opportunities for Citizen Participation
Section 850.4 is amended to replace "DARS" with "Agency" and "Commission," as appropriate, and "people" with "individuals."

§850.5. Complaints
Section 850.5 is amended to reflect TWC's operation of the program and to replace "DARS" with "Agency" and "Commission," as appropriate, "consumer" with "customer," and "person" with "individual." Subsections (d) and (e) of this section are repealed as they relate to services which did not transfer to TWC.
§850.6. Cooperation with Other Public Agencies
Section 850.6 is amended to replace "DARS" with "Agency" and "people" with "individuals."

§850.7. Criminal History Information on Applicants for Employment
Section 850.7 is repealed because it concerns internal procedures addressed within TWC’s Human Resources procedures and therefore is unnecessary.

§850.8. Use of Criminal History Information in Contracting
Section 850.8 is repealed because it concerns VR contracting, which is addressed in Chapter 858 and is being updated and amended in a separate rulemaking, and therefore is unnecessary.

§850.9. Fees for Department Publications
Section 850.9 is repealed because it is inconsistent with TWC's practice of providing TWC publications for free and therefore is unnecessary.

§850.10. Gifts and Donations to TWC
Section 850.10 is repealed because it overlaps existing TWC rules and therefore is unnecessary.

§850.11. Qualified Vocational Rehabilitation Counselor
Section 850.11 is amended to replace references to the two former DARS divisions with "Vocational Rehabilitation Division (VRD)" and to reflect current TWC job titles.

SUBCHAPTER B. HISTORICALLY UNDERUTILIZED BUSINESSES
TWC proposes the following amendments to Subchapter B:

§850.20. Purpose
Section 850.20 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.21. Legal Authority
Section 850.21 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.22. Definitions
Section 850.22 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.23. Adoption of Rules
Section 850.23 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

SUBCHAPTER C. COUNCILS, BOARD, AND COMMITTEES
TWC proposes the following amendments to Subchapter C:

§850.30. Purpose
Section 850.30 is repealed to align with current TWC rulemaking practices, in which purpose and legal authority are provided in a rule's preamble text.

§850.31. Legal Authority
Section 850.31 is repealed to align with current TWC rulemaking practices, in which purpose and legal authority are provided in a rule's preamble text.

§850.32. Definitions
Section 850.32 is amended to replace "DARS" with "Agency."

§850.33. Tasks
Section 850.33 is amended to replace references to the former DARS divisions with "Vocational Rehabilitation Division (VRD)" and to replace "consumer" with "customer" and "people" with "individuals."

§850.34. Reports
Section 850.34 is amended to replace (DARS) "commissioner" with "Commission."

§850.35. Funding
Section 850.35 is amended to replace "DARS" with "Agency."

DIVISION 2
BET ELECTED COMMITTEE OF MANAGERS (ECM)

§850.40. Purpose
Section 850.40 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.41. Legal Authority
Section 850.41 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.42. Definitions
Section 850.42 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

§850.43. Substantive Rules
Section 850.43 is repealed because it overlaps existing TWC rules that are being updated and amended in a separate rulemaking and therefore is unnecessary.

SUBCHAPTER D. PRIVACY AND CONFIDENTIALITY
TWC proposes the following amendments to Subchapter D:

§850.50. Privacy Policies
Section 850.50 is amended to replace "DARS" with "Agency" and "person" with "individual;" to update the address for submitting requests for correction of information; to remove a reference to
social security disability determination cases which did not transfer to TWC; and to update
procedures relating to verifying documentation for submitting requests for correction of
information.

§850.51. Confidentiality of Consumer Information in Vocational Rehabilitation Services
Program
Section 850.51 is amended to replace "DARS" with "Agency" and "consumer" with "customer."

SUBCHAPTER E. VOCATIONAL REHABILITATION SERVICES APPEALS AND
HEARING PROCEDURES
TWC proposes new Subchapter E:

§850.60. Scope
New §850.60 retains the provisions of §850.101, concurrently proposed for repeal, renaming it
with modifications to clarify the content and to update cross-references, terminology, and
citations.

§850.61. Definitions
New §850.61(1), the definition of "Act," retains the provisions of §850.62(1), concurrently
proposed for repeal.

New §850.61(2), the definition of "appellant," retains without modification the provisions of
§850.62(2), concurrently proposed for repeal.

New §850.61(3), the definition of "applicant," retains the provisions of §850.62(3), concurrently
proposed for repeal, with modifications to align with the federal definitions at 34 CFR Part 361.

New §850.61(4), the definition of "authorized representative," retains the provisions of
§850.62(4), concurrently proposed for repeal, with modifications to replace "person" with
"individual".

New §850.61(5), the definition of "counselor," retains the provisions of §850.3(2), concurrently
proposed for repeal, with modifications to replace “DARS” with “Agency”.

New §850.61(6), the definition of "customer," is added to mean an applicant or an individual
who is receiving VR services.

New §850.61(7), the definition of "discovery," retains without modification the provisions of
§850.62(8), concurrently proposed for repeal.

New §850.61(8), the definition of "eligible individual," retains the provisions of §850.62(9),
concurrently proposed for repeal, with modifications to replace “DARS” with “Agency”.

New §850.61(9), the definition of "hearing," retains the provisions of §850.62(10), concurrently
proposed for repeal, with modifications to update chapter reference.
New §850.61(10), the definition of "impartial hearing officer," retains the provisions of §850.62(11), concurrently proposed for repeal.

New §850.61(11), the definition of "Individualized Plan for Employment," is added to mean a plan developed for each individual determined to be eligible for VR services, in accordance with 34 CFR Part 361.

New §850.61(12), the definition of "parent," retains the provisions of §850.62(12), concurrently proposed for repeal, with modifications to update terminology.

New §850.60(13), the definition of "party," retains the provisions of §850.62(13), concurrently proposed for repeal, with modifications to update terminology.

New §850.61(14), the definition of "record," retains the provisions of §850.62(15), concurrently proposed for repeal, with modifications to update terminology.

New §850.61(15), the definition of "State Plan," retains the provisions of §850.3(3), concurrently proposed for repeal, with modifications to update terminology.

§850.62. Filing a Request for Review
New §850.62, the process for filing a request for review, retains the provisions of §850.103, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to update the location for the hearings coordinator. Additionally, per 34 CFR §361.57(a), wording is clarified to indicate that a request for review may also be filed by an individual's authorized representative.

§850.63. Informal Dispute Resolution
New §850.63 is added to reflect TWC’s development of an informal process for resolving a request for review without conducting mediation or a formal hearing, consistent with 34 CFR §361.57(c) and internal Agency practice.

§850.64. Time for Hearing
New §850.64 retains the provisions of §850.64, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to integrate references to the two previous VR divisions.

§850.65. Mediation Procedures
New §850.65 retains the provisions of §850.83, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency," and wording is clarified to provide instructions for filing mediation requests and to indicate that a request for mediation may also be filed by an individual's authorized representative and that parties may present evidence and other information to support their position.

§850.66. Assignment of Impartial Hearing Officer
New §850.66 retains the provisions of §850.65, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to integrate references to the two previous
VR divisions. Outdated references to programs no longer at TWC have been removed, and cross-references have been updated.

§850.67. Powers and Duties of Impartial Hearing Officer
New §850.67 retains the provisions of §850.66, concurrently proposed for repeal, with modifications to remove an outdated reference to the DARS commissioner and to update terminology.

§850.68. Substitution of Impartial Hearing Officer
New §850.68 retains the provisions of §850.67, concurrently proposed for repeal, with modifications to update terminology and to clarify options for withdrawal or reassignment.

§850.69. Reasonable Accommodations
New §850.69 retains the provisions of §850.68, concurrently proposed for repeal, with modifications to remove an outdated reference to programs no longer at TWC, replace "DARS" with "Agency," and to update terminology.

§850.70. Appearance of Parties at Hearings; Representation
New §850.70 retains the provisions of §850.69, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to update terminology.

§850.71. Failure to Attend Hearing and Default
New §850.71 retains the provisions of §850.70, concurrently proposed for repeal, with modifications to update terminology.

§850.72. Witness Fees
New §850.72 retains the provisions of §850.71, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to update terminology.

§850.73. Prehearing Conferences
New §850.73 retains the provisions of §850.72, currently proposed for repeal, with modifications to update terminology.

§850.74. Dismissal without Hearing
New §850.74 retains the provisions of §850.73, concurrently proposed for repeal, with modifications to update terminology.

§850.75. Conduct of Hearing
New §850.75 retains the provisions of §850.74, concurrently proposed for repeal, with modifications to update terminology.

§850.76. Order of Proceedings
New §850.76 retains the provisions of §850.75, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency," integrate references to the two former DARS VR divisions, and update terminology. Subsection (c) is removed, as it contains outdated references to programs no longer at TWC. Subsections are re-lettered.
§850.77. Rules of Evidence
New §850.77 retains the provisions of §850.76, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to update terminology.

§850.78. Transcription of Proceedings
New §850.78 retains the provisions of §850.77, concurrently proposed for repeal, with modifications to replace "DARS" with "Agency" and to update terminology.

§850.79. Prepared Testimony
New §850.79 retains the provisions of §850.78, concurrently proposed for repeal, with modifications to update terminology.

§850.80. Pleadings
New §850.80 is amended to replace "DARS" with "Agency," incorporate §850.104(a), concurrently proposed for repeal, into subsection (d), replace subsection (g) with subsection (c) of §850.104, relating to Filings and concurrently proposed for repeal, and update terminology.

§850.81. Discovery and Mandatory Disclosures
New §850.81 retains the provisions of §850.105, relating to Discovery and Mandatory Disclosures, and concurrently proposed for repeal, replaces "DARS" with "Agency," and updates terminology. New wording clarifies that the copy to be provided to the appellant of the appellant's record of services is provided to the extent pertinent to the determination that is the subject of the request for review.

§850.82. Documentary Evidence and Official Notice
New §850.82 retains the provisions of §850.106, relating to Documentary Evidence and Official Notice, concurrently proposed for repeal. "DARS" is replaced with "Agency," references to the two previous VR divisions are consolidated, citations are updated to clarify the applicability of the chapter to proceedings related to the Independent Living Services for Older Individuals Who Are Blind program and the Business Enterprises of Texas program. Additionally, terminology is updated.

§850.83. Continuance
New §850.83 retains and re-letters the provisions of §850.80, relating to Continuance, and concurrently proposed for repeal, with modifications to update terminology.

§850.84. Impartial Hearing Officer Decision
New §850.84 retains the provisions of §850.107, relating to Impartial Hearing Officer Decision and concurrently proposed for repeal, replaces "DARS" with "Agency," updates locations and titles, integrates references to the two previous VR divisions, and updates citations and terminology.

§850.85. Finality of the Hearing Officer's Decision
New §850.85 retains the provisions of §850.108, relating to Finality of the Hearing Officer’s Decision, and concurrently proposed for repeal, replacing "DARS" with "Agency" and updating terminology.

§850.86. Implementation of Final Decision
New §850.86 retains the provisions of §850.109, relating to Implementation of Final Decision and concurrently proposed for repeal, with modifications to update terminology.

§850.87. Motion for Reconsideration
New §850.87 retains and re-letters the provisions of §850.81, relating to Motion for Reconsideration, and concurrently proposed for repeal, removes a reference to a program that was not transferred to TWC, replaces "DARS" with "Agency," updates the location for filing the motion for reconsideration with the hearings coordinator, with modifications to update terminology. Additionally, new §850.86 incorporates §850.110, also relating to Motion for Reconsideration, concurrently proposed for repeal.

§850.88. Civil Action
New §850.88 retains and re-letters the provisions of §850.82, relating to Civil Action, and concurrently proposed for repeal, with modifications to update terminology. Additionally, new §850.87 incorporates §850.111, relating to Appeal of Final Decision, concurrently proposed for repeal.

§850.89. Computation of Time
New §850.89 retains and re-letters the provisions of §850.84, relating to Computation of Time, and concurrently proposed for repeal, with modifications to update terminology.

SUBCHAPTER E. VOCATIONAL REHABILITATION SERVICES APPEALS AND HEARING PROCEDURES
TWC proposes the repeal of Subchapter E in its entirety. The relevant portions of this content are consolidated with related content repealed in other subchapters and reorganized as proposed new Subchapter E.

Division 1. General Rules
§850.60 Purpose
§850.61 Legal Authority
§850.62 Definitions
§850.63 Filing a Request for Review
§850.64 Time for Hearing
§850.65 Assignment of Impartial Hearing Officer
§850.66 Powers and Duties of Impartial Hearing Officer
§850.67 Substitution of Impartial Hearing Officer
§850.68 Reasonable Accommodations
§850.69 Appearance of Parties at Hearings; Representation
§850.70 Failure to Attend Hearing and Default
§850.71 Witness Fees
§850.72 Prehearing Conferences
§850.73 Dismissal Without Hearing
§850.74 Conduct of Hearing
§850.75 Order of Proceedings
§850.76 Rules of Evidence
§850.77 Transcription of Proceedings
§850.78 Prepared Testimony
§850.79 Pleadings
§850.80 Continuance
§850.81 Motion for Reconsideration
§850.82 Civil Action
§850.83 Mediation Procedures
§850.84 Computation of Time

Division 2. Division for Blind Services and Division for Rehabilitation Services
§850.100 Purpose
§850.101 Legal Authority
§850.102 Definitions
§850.103 Filing a Request for Review
§850.104 Filings
§850.105 Discovery and Mandatory Disclosures
§850.106 Documentary Evidence and Official Notice
§850.107 Impartial Hearing Officer Decision
§850.108 Finality of the Hearing Officer's Decision
§850.109 Implementation of Final Decision
§850.110 Motion for Reconsideration
§850.111 Appeal of Final Decision

SUBCHAPTER F. MEMORANDUM OF UNDERSTANDING
TWC proposes the following amendments to Subchapter F:

§850.130. Memorandum of Understanding Regarding Continuity of Care for Physically Disabled Inmates
Section 850.130 is amended to replace references to "DARS" with "Agency," and update citations and titles.

§850.131. Memorandum of Understanding Regarding the Exchange and Distribution of Public Awareness Information
Section 850.131 is amended to replace references to "DARS" with "Agency," update agency names, and update citations.

§850.132. Memorandum of Understanding Concerning Coordination of Services to Disabled Persons
Section 850.132 is amended to remove references to DARS, update agency names, and update citations and terminology.
PART III. IMPACT STATEMENTS

Randy Townsend, Chief Financial Officer, has determined that for each year of the first five years the rules will be in effect, the following statements will apply:

There are no additional estimated costs to the state and to local governments expected as a result of enforcing or administering the rules.

There are no estimated cost reductions to the state and to local governments as a result of enforcing or administering the rules.

There are no estimated losses or increases in revenue to the state or to local governments as a result of enforcing or administering the rules.

There are no foreseeable implications relating to costs or revenue of the state or local governments as a result of enforcing or administering the rules.

There are no anticipated economic costs to individuals required to comply with the rules.

There is no anticipated adverse economic impact on small businesses, microbusinesses, or rural communities as a result of enforcing or administering the rules.

Based on the analyses required by Texas Government Code §2001.024, TWC has determined that the requirement to repeal or amend a rule, as required by Texas Government Code §2001.0045, does not apply to this rulemaking. Additionally, Texas Labor Code §352.101 requires TWC's three-member Commission (Commission) to adopt rules necessary to integrate the VR programs, including recommending adopting rules to implement the integration. Therefore, the exception identified in §2001.0045(c)(9) applies.

Takings Impact Assessment

Under Texas Government Code, §2007.002(5), "taking" means a governmental action that affects private real property, in whole or in part temporarily or permanently, in a manner that requires the governmental entity to compensate the private real property owner as provided by the Fifth and Fourteenth Amendments to the United States Constitution or the Texas Constitution, §17 or §19, Article I, or restricts or limits the owner's right to the property that would otherwise exist in the absence of the governmental action, and is the producing cause of a reduction of at least 25 percent in the market value of the affected private real property, determined by comparing the market value of the property as if the governmental action is not in effect and the market value of the property determined as if the governmental action is in effect. The Commission completed a Takings Impact Analysis for the proposed rulemaking action under Texas Government Code, §2007.043. The primary purpose of this proposed rulemaking action, as discussed elsewhere in this preamble, is to align Chapter 850 with TWC's operation of the VR services program.

The proposed rulemaking action will not create any additional burden on private real property. The proposed rulemaking action will not affect private real property in a manner that would require compensation to private real property owners under the United States Constitution or the Texas Constitution.
Texas Constitution. The proposal also will not affect private real property in a manner that restricts or limits an owner's right to the property that would otherwise exist in the absence of the governmental action. Therefore, the proposed rulemaking will not cause a taking under Texas Government Code, Chapter 2007.

Government Growth Impact Statement
TWC has determined that during the first five years the amendments will be in effect:
--the proposed amendments will not create or eliminate a government program;
--implementation of the proposed amendments will not require the creation or elimination of employee positions;
--implementation of the proposed amendments will not require an increase or decrease in future legislative appropriations to TWC;
--the proposed amendments will not require an increase or decrease in fees paid to TWC;
--the proposed amendments will not create a new regulation;
--the proposed amendments will not expand, limit, or eliminate an existing regulation;
--the proposed amendments will not change the number of individuals subject to the rules; and
--the proposed amendments will not positively or adversely affect the state's economy.

Economic Impact Statement and Regulatory Flexibility Analysis
TWC has determined that the rules will not have an adverse economic impact on small businesses or rural communities, as these rules place no requirements on small businesses or rural communities.

Mariana Vega, Director of Labor Market and Career Information, has determined that there is no significant negative impact upon employment conditions in the state as a result of the rules.

Cheryl Fuller, Director, Vocational Rehabilitation Division, has determined that for each year of the first five years the rules are in effect, the public benefit anticipated as a result of enforcing the rules will be to align Chapter 850 with TWC's operation of the VR services program.

TWC hereby certifies that the proposal has been reviewed by legal counsel and found to be within TWC's legal authority to adopt.

PART IV. COORDINATION ACTIVITIES
In the development of these rules for publication and public comment, TWC sought the involvement of Texas' 28 Boards. TWC provided the concept paper regarding these rule amendments to the Boards for consideration and review on June 14, 2018. TWC also conducted a conference call with Board executive directors and Board staff on June 22, 2018, to discuss the concept paper. During the rulemaking process, TWC considered all information gathered in order to develop rules that provide clear and concise direction to all parties involved.

Comments on the proposed rules may be submitted to TWC Policy Comments, Workforce Program Policy, attn.: Workforce Editing, 101 East 15th Street, Room 459T, Austin, Texas 78778; faxed to (512) 475-3577; or e-mailed to TWCPolicyComments@twc.state.tx.us. Comments must be received or postmarked no later than 30 days from the date this proposal is published in the Texas Register.
The rules are proposed under the authority of the Rehabilitation Act of 1973, as amended (29 USC §701 et seq.), and regulations of the US Department of Education, 34 CFR Parts 361, 363, 367, 395, and 397. Texas Labor Code §352.101(b)(5) requires TWC to recommend the adoption of any rules necessary to implement the requirement to integrate the VR programs. Texas Labor Code §301.0015 and §302.002(d) provide TWC with the authority to adopt, amend, or repeal such rules as it deems necessary for the effective administration of TWC services and activities.

The proposed rules affect Title 4, Texas Labor Code, Chapters, 301, 302, 352, and 355.
Chapter 850. VOCATIONAL REHABILITATION SERVICES ADMINISTRATIVE RULES AND PROCEDURES

SUBCHAPTER A. VOCATIONAL REHABILITATION GENERAL RULES

§850.3. Definitions.

The following words and terms, when used in this subchapter, have the following meanings, unless the context clearly indicates otherwise:

1. Counselor--An Agency employee who is trained to provide vocational guidance and counseling and meets the minimum qualifications designated in a functional job description.

2. State Plan--The plan for vocational rehabilitation services submitted by the Vocational Rehabilitation Division (VRD) in compliance with Title I of the Rehabilitation Act of 1973, as amended.

§850.4. Opportunities for Citizen Participation.

In addition to other procedures listed in Part 2 of this title (relating to Department of Assistive and Rehabilitative Services), individuals with disabilities, parents of infants and toddlers with disabilities, and other citizens have the opportunity to:

1. voice concerns through public representation on Agency committees, councils, and boards;

2. attend and make public comments at public meetings (notices of all public meetings and agenda items are published in the Texas Register);

3. comment on all proposed rules; and

4. submit a petition requesting the adoption of rules.

(A) All petitions proposing the adoption of Agency rules shall be submitted in writing to the Commission. The petition must contain the following:

   (i) the text of the proposed rule prepared in a manner to indicate the words to be added or deleted from the current text, if any;

   (ii) a statement of the statutory or other authority under which the rule is to be promulgated; and
(iii) the public benefits anticipated as a result of adopting the rule or the anticipated implications that could result from the failure to adopt the proposed rule.

(B) Agency staff reviews the requests and present recommendations to the Commission for action.

§850.5. Complaints.

(a) Complaints may be filed with the Agency either in writing through mail, e-mail, or facsimile or by videotape for individuals who use sign language to communicate. Complaints should be directed to the customer's local VR office or may be submitted via email to customers@twc.state.tx.us.

(b) For the purpose of directing complaints to the Agency, the Agency may notify customers and service recipients of its name, mailing address, and telephone number by including the information:

1. on each registration form, application, or written contract relating to participation in a program that is funded in any part by money derived from or through the Agency;

2. on a sign that is prominently displayed in the place of business of each individual or entity engaging in a program that is funded in any part by money derived from or through the Agency;

3. in a bill for service provided by an individual or entity engaging in a program that is funded in any part by money derived from or through the Agency; or

4. in other media for dissemination of information as determined by the Agency.

(c) Ordinarily, the Agency resolves complaints within 60 days.

§850.6. Cooperation with Other Public Agencies.

The Agency enters into appropriate cooperative arrangements with, and uses the services and facilities of, other federal, state, and local public agencies providing services related to rehabilitation of individuals with disabilities. The Agency also works toward maximum coordination and consultation with programs for and relating to rehabilitation of veterans with disabilities.

§850.11. Qualified Vocational Rehabilitation Counselor.

(a) The Vocational Rehabilitation Division (VRD) helps counselors to meet the Comprehensive System of Personnel Development (CSPD) standard by making
funds available through the Qualified Vocational Rehabilitation Counselor (QVRC) program for the required graduate education except when:

1. unforeseen circumstances occur that may restrict or prohibit the funding; or
2. management discontinues a counselor's participation in the program in the best interests of the division.

(b) The VRD director or designee must approve QVRC financial assistance. This financial assistance is contingent on:

1. funding;
2. management approval; and
3. compliance with qualifications for participation.

(c) Qualifications for participation in the QVRC program require that vocational rehabilitation counselors, transition vocational rehabilitation counselors, VRD vocational rehabilitation coordinators or VRD unit program specialists) applying for assistance must:

1. have completed the initial training year;
2. be meeting or exceeding job performance expectations;
3. obtain the appropriate approvals to pursue a graduate degree or prescribed coursework;
4. apply for Rehabilitation Services Administration (RSA) scholarship and university stipend funding; and
5. be accepted by the appropriate institution of higher education.

(d) A counselor who meets the CSPD standard is considered a Qualified Vocational Rehabilitation Counselor.

(e) A counselor is expected to meet the CSPD standard within seven years from completion of the initial training year. Divisions must conduct transcript reviews and/or confirm certifications to determine compliance with standards or to outline coursework to be completed by the counselor.

(f) A counselor is expected to pay all costs or expenses:

1. associated with the college application and admission except one GRE fee;
related to tuition, fees, and books for any coursework that must be repeated because of failure to successfully complete; and

related to completing work necessary to remove any grade of "I" (Incomplete) within three months, unless there are valid reasons (for example, serious illness, or university regulations to the contrary).

SUBCHAPTER C. COUNCILS, BOARD, AND COMMITTEES

§850.32. Definitions.

The following words and terms, when used in this division, have the following meanings, unless the context clearly indicates otherwise:

(1) Agency--The Texas Workforce Commission.

(2) RCT--The Rehabilitation Council of Texas.

§850.33. Tasks.

The RCT shall:

(1) review, analyze, and advise the VRD about their performance of responsibilities, particularly those relating to:

(A) eligibility determination (including order of selection);

(B) the extent, scope, and effectiveness of services provided; and

(C) functions performed by VRD that potentially affect the ability of individuals with disabilities to achieve rehabilitation goals and objectives;

(2) advise the Vocational Rehabilitation Division (VRD) and, at its discretion, help prepare the State Plan for Vocational Rehabilitation Services; amendments to the plan; and applications, reports, needs assessments, and evaluations required;

(3) to the extent feasible, review and analyze the effectiveness of, and customer satisfaction with:
(A) the functions performed by state agencies and other public and private entities responsible for performing functions for individuals with disabilities; and

(B) vocational rehabilitation services:

(i) provided, or paid for from funds made available, under 29 USC §725, or through other public or private sources; and

(ii) provided by state agencies and other public and private entities responsible for providing vocational rehabilitation services to individuals with disabilities; and

(C) the employment outcomes achieved by individuals who receive services under 29 USC §725, including the availability of health and other employment benefits in connection with those employment outcomes;

(4) coordinate with other councils in the state, including the State Independent Living Council established under 29 USC §796d; the advisory panel established under §612(a)(20) of the Individuals with Disabilities Education Act 20 USC§1412(a)(21); the State Council on Developmental Disabilities described in 42 USC §15025; the State Mental Health Planning Council established under 42 USC §300x-3(a); and the state workforce investment board;

(5) advise VRD and coordinate working relationships between the divisions and the State Independent Living Council and centers for independent living within the state; and

(6) perform other comparable functions consistent with the Rehabilitation Act of 1973, as amended, that the RCT determines to be appropriate.

§850.34. Reports.

The RCT shall:

(1) prepare and submit an annual report to the governor or appropriate state entity and the Commission on the status of vocational rehabilitation programs operated within the state, and make the report available to the public; and

(2) submit to the commissioner of the Rehabilitation Services Administration, United States Department of Education, periodic reports that the commissioner may reasonably request, and keep records that the commissioner finds necessary to verify those reports.
§850.35. Funding.

The Rehabilitation Council of Texas (RCT) is funded primarily by federal funds, and its existence is required in order for the Agency to receive and expend federal funds.

SUBCHAPTER D. PRIVACY AND CONFIDENTIALITY

§850.50. Privacy Policies.

In accordance with Chapter 559, Government Code, the Agency adheres to the following privacy policies.

1. Right to be informed about information collected. An individual has the right to be informed about information that the Agency collects about the individual unless the Agency is allowed to withhold the information from the individual under Government Code, §552.023(b).

2. Right to receive notice about certain information laws and practices.

   (A) When the Agency collects information about an individual by means of a form that the individual completes and files with the Agency, the Agency informs the individual of his or her rights related to the information collected. If the form is in a paper format, the Agency posts a prominent notice of the individual's rights on the form. Or if the form is in an electronic format on an Internet site, the Agency prominently posts the notice on the Internet site in connection with the electronic form. The notice states that:

       (i) with few exceptions, the individual is entitled on request to be informed about the information that the Agency collects about the individual;

       (ii) under the Government Code, §552.021 and §552.023, the individual may receive and review the information; and

       (iii) under the Government Code, §559.004, the individual may have the Agency correct information about the individual that is incorrect.

   (B) When Agency staff uses an Internet site to collect information about an individual or about the computer network location or identity of a user of the site, the Agency prominently posts on the site what information the
Agency is collecting, including such information being collected by means that are not obvious.

(3) Right to correction of incorrect information. The Agency has established a procedure under which an individual may have the Agency correct information that the Agency possesses about the individual and that is incorrect. The individual should send a written request to the Agency, including his or her full name and mailing address; identify the incorrect information; and provide the correct information. If the information to be corrected is related to a vocational rehabilitation case, or to an Agency personnel or employment record, documentation establishing the individual's identity should be included. The individual should attach to the request any additional material needed to identify the incorrect information or verify the correct information. The individual should include with the request contact information such as address, a daytime telephone number and an email address in case the Agency needs to clarify the request. The individual must sign and mail the request to Records Management Center, ATTN: Records Management Officer, 4405A Springdale Road, Austin, Texas 78723-6050. The Agency will acknowledge receipt of the request, and will notify the individual of final action taken.

(4) Applicability of Public Information Law. Government Code, Chapter 552, governs the charges that the Agency may impose on an individual who requests information that the Agency collects about himself or herself. However, the Agency does not charge an individual to correct information about the individual.

§850.51. Confidentiality of Customer Information in Vocational Rehabilitation Services Program.

(a) Customer records.

(1) All personal information available to Agency employees as they administer rehabilitation services programs, including names, addresses, and records of customer evaluations, is confidential.

(2) The Agency may use such information and records only for purposes directly connected with administering the vocational rehabilitation programs.

(3) The Agency may directly or indirectly disclose information only in administering the rehabilitation programs, except with the customer's written consent, in compliance with a court order, or in accordance with a federal or state law or regulation. The Agency may not share information containing identifiable personal information with advisory or other bodies that do not have official responsibilities for administration of the programs.
(4) Upon a customer's request, the Agency releases information to the customer or, as appropriate, his or her parent, guardian, or other representative. If, in the opinion of the counselor, release to the customer of a particular document in the customer case file will have a harmful effect on the customer, the customer will be notified that there is information in the case file that can be released only to an appropriate representative designated in writing by the customer.

(5) All customer information is the property of the Agency.

(b) Other records.

(1) Release of customer records must be made in accordance with federal law and regulations.

(2) The Agency may provide to and receive from any state agency other nonconfidential information for the purpose of increasing and enhancing services to customers and improving agency operations.

SUBCHAPTER E. VOCATIONAL REHABILITATION SERVICES APPEALS AND HEARING PROCEDURES

§850.60. Scope.

(a) The following statutes and regulations authorize the procedures established by this chapter:

(1) The Rehabilitation Act of 1973, as amended, 29 USC §701 et seq. and regulations of the US Department of Education, Rehabilitation Services Administration, 34 CFR Part 361, as amended, relating to State Vocational Rehabilitation Services;

(2) 34 CFR Part 395, as amended, relating to Vending Facility Program for the Blind on Federal and Other Property; and

(3) 34 CFR Part 367, as amended, relating to Independent Living Services for Older Individuals Who Are Blind (ILS-OIB).

(b) The procedures in this subchapter apply to those determinations made by Agency personnel that affect the provision of vocational rehabilitation (VR) services, independent living services for older individuals who are blind, and the Business Enterprises of Texas program.

(1) Unless the determination concerns the denial, reduction, suspension, or termination of VR services, independent living services for older individuals who are blind, or comprehensive rehabilitation services by the Agency, it is not subject to review under the procedures of this subchapter.
(2) The following decisions or determinations are not subject to review under this subchapter:

(A) administrative decisions that are made by Agency supervisors or managers without reference to any specific applicant or customer and that apply generally to the provision of VR services to applicants or customers, including to decisions concerning the assignment of personnel;

(B) decisions, diagnoses, judgments, actions, or omissions of third-party vendors or service providers;

(C) decisions concerning the content of an applicant's or customer's record of service for which remedies are provided under 34 CFR §361.38(c)(4) and §361.47(a)(12); and

(D) decisions allegedly violating any state or federal antidiscrimination or civil rights statute (as amended), including the provisions of Texas Labor Code, Chapter 21; the Rehabilitation Act of 1973, as amended; Section 504, the Americans with Disabilities Act; or the Age Discrimination in Employment Act.

(c) Ineligibility. The following may challenge a determination of ineligibility through the procedures of this division:

(1) applicants who are found not to be eligible for VR services; and

(2) previously eligible individuals who have been determined no longer eligible for VR services under 34 CFR §361.43.

(d) An individual's decision to seek an informal resolution of matters about which the individual is dissatisfied shall not prevent, compromise, or delay the individual's access to formal resolution procedures in this division.

(e) The Agency shall not suspend, reduce, or terminate VR services being provided to an applicant or customer, including evaluation and assessment services and the development of an Individualized Plan for Employment, pending a resolution of the applicant's or customer's appeal by mediation or hearing, unless:

(1) the applicant or customer requests a suspension, reduction, or termination of services; or
the Agency has evidence that the applicant or customer obtained the services through misrepresentation, fraud, collusion, or criminal conduct.

§850.61. Definitions.

The following words and terms, when used in this subchapter, have the following meanings unless the context clearly indicates otherwise. The use of the singular or plural case is not meant to be limiting unless the context clearly indicates otherwise.


(2) Appellant--An applicant, eligible individual, authorized representative, or parent who has initiated formal procedures under this subchapter.

(3) Applicant--An individual who submits an application for VR services in accordance with 34 CFR Part 361.

(4) Authorized representative--An attorney authorized to practice law in the State of Texas, or an individual designated by a party to represent the party in hearing procedures. The term includes a parent or an individual made legally responsible for a child by a court of competent jurisdiction.

(5) Counselor--An Agency employee who is trained to provide vocational guidance and counseling and meets the minimum qualifications designated in a functional job description.

(6) Customer--An applicant or an individual with a disability who is receiving VR services.

(7) Discovery--The process by which a party, before any final hearing on the merits, may obtain evidence and other information that is relevant to a claim or defense in the appeal.

(8) Eligible individual--Any individual with a disability determined to be eligible to receive VR services.

(9) Hearing--A formal review conducted under Chapter 850. This term includes prehearing conferences.

(10) Impartial hearing officer (IHO)--An individual who is appointed to conduct a hearing under Chapter 850.

(11) Individualized Plan for Employment--A plan developed for each individual determined to be eligible for VR services, in accordance with 34 CFR Part 361.
Parent--The term "parent," whether singular or plural, means a minor child's natural or adoptive parent, the spouse of the minor child's natural or adoptive parent, the minor child's surrogate or foster parent, the spouse of the surrogate or foster parent, or other individual made legally responsible for the minor child by a court.

Party--An individual or agency named or admitted to participate in a formal hearing.

Record--The official record of a hearing, including all arguments, briefs, pleadings, motions, intermediate rulings, orders, evidence received or considered, statements of matters officially noticed, questions and offers of proof, objections and rulings on objections, proposed findings of fact, conclusions of law, and hearing officer decision; any other decision, opinion, or report by the hearing officer or Commission; and all memoranda or data, including customer and applicant files, submitted to or considered by the impartial hearing officer.

State Plan--The plan for VR services submitted by the Agency's Vocational Rehabilitation Division in compliance with the Act.

§850.62. Filing a Request for Review.

(a) Any applicant or eligible individual who is dissatisfied with a determination made by the Agency, as described in §850.60 of this subchapter, relating to Scope, may request, or, if appropriate, may request through the individual's authorized representative, a review of the determination. Although no prescribed form is required to file a request, preprinted forms for this purpose are available on request at any Agency VR office.

(b) The request for a review shall be filed in writing with the hearings coordinator within the Agency's Office of General Counsel.

(1) A request shall be considered filed on the day that it is received by the hearings coordinator within the Agency's Office of General Counsel.

(2) Preprinted forms for this purpose are available on request from the hearings coordinator within the Agency's Office of General Counsel or any Agency VR office.

(c) On receiving a request for review, the hearings coordinator within the Agency's Office of General Counsel shall, within five working days, mail the appellant:

(1) the name, address, and telephone number of the Client Assistance Program established under federal law;
(2) the name of the IHO appointed to hear the appeal, and the date, time, and place of any prehearing;

(3) a copy of applicable hearing procedures; and

(4) notice that the appellant has the right to request mediation procedures.

§850.63. Informal Dispute Resolution.

(a) The Agency shall provide an opportunity for informal resolution of an appeal.

(b) Informal resolution may include, but is not limited to:

(1) informal meetings with VR counselors or their supervisors;

(2) second reviews of the case file and case decisions by VR management;

(3) telephone calls to or conference calls that include the affected parties; or

(4) written explanations or summaries of the policies, laws, or regulations involved in the complaint.

(c) If the informal resolution procedure results in a final agreement between the parties, no hearing shall be held.

(d) If no final informal resolution is reached, the Agency shall provide an opportunity for a hearing to resolve an appeal.

(e) Either a final agreement resulting from informal resolution or a hearing and impartial hearing officer decision shall be completed within 60 calendar days of the original filing of the appeal, unless the parties agree to a specific extension of time.

§850.64. Time for Hearing.

A hearing conducted under this chapter by an IHO selected in accordance with §850.65, will be held within 60 days of an applicant's or eligible individual's request for review of an Agency determination that affects the provision of VR services to the individual, unless informal resolution or a mediation agreement is achieved before the 60th day or the parties agree to a specific extension of time.

§850.65. Mediation Procedures.

(a) An applicant or eligible individual who has initiated a proceeding under Chapter 850, Subchapter E, may request, or may request through the individual's authorized representative, mediation to resolve the dispute. The Agency, with the consent of the applicant, eligible individual, or the authorized representative, as appropriate, may
also originate the request for mediation.

(b) Mediation is voluntary on the part of the parties. At any point during the mediation process, either party or the mediator may elect to terminate the mediation. In the event that mediation is terminated, either party may pursue resolution through an impartial hearing. Mediation shall not be used to deny or delay the right of an individual to a hearing under Chapter 850, Subchapter E, or to deny any other right afforded by the Act. Mediation shall be conducted by a qualified and impartial mediator who is trained in effective mediation techniques.

(c) The Agency shall bear all costs related to the mediation process, consistent with Chapter 850, Subchapter E.

(d) The request for mediation shall be filed in writing with the hearings coordinator within the Agency's Office of General Counsel. On receiving a request for mediation from the parties, the hearings coordinator shall randomly select an individual from a list of qualified mediators who are knowledgeable in laws and regulations relating to the provision of VR services, ILS-OIB, or the Business Enterprises of Texas program, whichever may apply to the dispute.

(e) Sessions in the mediation process shall be coordinated by the mediator in a timely manner at a location convenient to both parties in the dispute. Parties shall be provided an opportunity to submit evidence and other information that supports their positions.

(f) All discussions that occur during the mediation sessions are confidential and shall not be used as evidence in any subsequent due process hearing or civil proceeding. The mediator may require the parties to sign a confidentiality pledge before the start of the mediation process.

(g) Any agreement reached through the mediation process shall be documented in a written mediation agreement and signed by the parties to the dispute. Copies shall be provided to both parties. The agreement then becomes a part of the customer record.

§850.66. Assignment of Impartial Hearing Officer.

(a) The hearings coordinator, as described in §850.62, shall select, on a random basis, or by agreement between the Agency and the appellant, or if appropriate, the appellant's authorized representative or a parent, an IHO from a list of qualified IHOs maintained by the Agency.

(b) The IHO shall be an individual who:
(1) is not an employee of a public agency (other than an administrative law judge, hearing examiner, or employee of an institution of higher education);

(2) has knowledge of the delivery of VR services, the state plan, and the federal and state regulations governing appeals under this chapter;

(3) has received training specified by the Agency with respect to the performance of official duties; and

(4) has no personal, professional, or financial interest that would conflict with his or her objectivity in the hearing.

(c) An individual is not considered to be an employee of a public agency for the purposes of subsection (b) of this section solely because the individual is paid by the Agency to serve as a hearing officer.

(d) Despite the provisions in subsection (a) of this section, if in a subsequent appeal, the appellant raises factual issues or claims that were previously adjudicated or could have been adjudicated in a prior appeal:

(1) the hearings coordinator may appoint the same IHO that heard the prior appeal to hear the subsequent appeal; or

(2) the IHO, on Agency motion, reassigns the appeal to the IHO who heard the prior appeal.

§850.67. Powers and Duties of Impartial Hearing Officer.

(a) The IHO has the authority and duty to:

(1) conduct a full and impartial hearing;

(2) take action to avoid unnecessary delay in the disposition of the proceeding; and

(3) maintain order.

(b) The IHO has the power to regulate the course of the hearing, including the power to:

(1) administer oaths;

(2) take testimony;

(3) rule on questions of evidence;
(4) rule on discovery issues;

(5) issue orders relating to hearing and prehearing matters, including orders granting motions to subpoena witnesses and imposing nonmonetary sanctions regarding discovery;

(6) admit or deny party status;

(7) limit irrelevant, immaterial, and unduly repetitious testimony and reasonably limit the time for presentations;

(8) grant continuances;

(9) request parties to submit legal memoranda, proposed findings of fact, and conclusions of law; and

(10) issue decisions based on findings of fact and conclusions of law.

(c) Unless required for the disposition of ex parte matters authorized by law, the IHO shall not directly or indirectly communicate in connection with any issue of fact or law with any party or a party's authorized representative, except on notice and opportunity for each party to participate.

(d) Discovery conducted under subsection (b) of this section is subject to these rules and the Texas Administrative Procedure Act, Texas Government Code, Chapter 2001, Subchapter D.

§850.68. Substitution of Impartial Hearing Officer.

(a) If for any reason an IHO is unable to continue presiding over a pending hearing, or issue a decision after the conclusion of the hearing, another IHO shall be designated as a substitute to complete the hearing and render a decision in accordance with these rules. Reasons may include, but are not limited to, withdrawal or reassignment to avoid the appearance of impropriety or partiality.

(b) The substitute IHO may use the existing record and may conduct further proceedings as necessary and proper to conclude the hearing and render a decision.

§850.69. Reasonable Accommodations.

(a) Any hearing or proceedings conducted under this subchapter shall be held, whenever feasible, by telephone (directly or by relay), at a time and place reasonably accessible to the appellant and any witnesses, and convenient for parties. In considering the physical location of a hearing or proceeding, the IHO shall consider, among other factors:
(1) the suitability of any proposed facilities for a hearing, including the ability of
the appellant and any witnesses to gain physical access to the proceedings and
facilities; and

(2) the comparative distances and times required to travel from places of work or
residence to a proposed hearing location by parties and witnesses.

(b) The Agency shall, upon reasonable notice, provide the appellant with readers or
interpreters. Reasonable notice shall be considered to be no fewer than five working
days prior to the proceeding, unless good cause for a shorter period exists in the
judgment of the IHO.

(c) A copy of a transcript prepared during hearing proceedings and all notices and
documents shall be provided to the appellant in an accessible format on request.

§850.70. Appearance of Parties at Hearings; Representation.

(a) An individual may represent himself or herself.

(b) A party may be represented by an attorney authorized to practice law in Texas or by
any other representative authorized by the party to represent the party.

(c) A party's authorized representative shall be copied on all notices, pleadings, and
other correspondence.

(d) A party's authorized representative remains the representative of record in absence of
a formal request to withdraw and an order approving such withdrawal issued by the
IHO.

(e) The Agency is not responsible for expenses incurred by appellants seeking remedy
under this subchapter and representation and attorney fees and related expenses are
the responsibility of the individual parties.

§850.71. Failure to Attend Hearing and Default.

If, after receiving notice of a hearing, a party or the party's authorized representative fails
to attend the hearing, the IHO may proceed and, when appropriate, issue a default
decision against the absent party.

§850.72. Witness Fees.

(a) Any witness or deponent who is not a party to, and who is subpoenaed or otherwise
appears at, any hearing or proceeding at the request of the Agency is entitled to
receive reimbursement as provided under Texas Government Code §2001.103.
(b) The Agency is not responsible for expenses incurred by any witness or deponent who is not a party to, and who is subpoenaed or otherwise appears at, any hearing or proceeding at the request of the appellant.

(c) The party calling or deposing an expert witness is responsible for all fees and expenses charged by the expert witness.

§850.73. Prehearing Conferences.

(a) The IHO may hold a prehearing conference to resolve matters preliminary to the hearing. At the discretion of the IHO, a prehearing conference may be held by telephone (directly or by relay). A prehearing conference may be convened to address any or all of the following matters:

1. notice of jurisdiction or the IHO's authority;
2. scope or party status;
3. the date and location of the final hearing;
4. factual and legal issues;
5. motions;
6. issuance of subpoenas;
7. discovery disputes;
8. scheduling;
9. stipulations;
10. settlement conferences;
11. requests for official notice;
12. identification and exchange of documentary evidence;
13. admissibility of evidence;
14. identification and qualification of witnesses;
15. order of presentation; and
16. other matters that promote the orderly and prompt conduct of the hearing.
(b) Within five business days of the date on which the IHO receives the appellant's petition or request for review, the IHO shall notify the appellant in writing of any other matters that the IHO considers expedient for an orderly conduct of the prehearing, including the following:

1. the final or merits hearing will be held within 60 days after the date when the hearings coordinator received the petition or request for review;

2. the appellant's right to request mediation;

3. the reasons for the prehearing conference;

4. the way the appellant might request a continuance of the prehearing conference;

5. the effect of failing to participate in a prehearing conference; and

6. the appellant's right to be represented.

§850.74. Dismissal without Hearing.

(a) The IHO may entertain motions for dismissal without a hearing for the following reasons:

1. failure to pursue the hearing;

2. unnecessary duplication of proceedings, res judicata, or collateral estoppel;

3. withdrawal of the request for hearing;

4. moot questions;

5. lack of jurisdiction;

6. failure to raise a material issue in the pleading;

7. failure of a party or authorized representative to appear at a scheduled hearing;

8. failure to respond to a discovery request; and

9. failure to respond to any order by the IHO, including an order to disclose the identities of witnesses and exhibits.
If the IHO finds that a motion for dismissal should be granted, he or she may enter a final order of dismissal.

§850.75. Conduct of Hearing.

(a) On a genuine issue in a contested case, each party or authorized representative is entitled to:

(1) call witnesses, including other parties;

(2) offer evidence;

(3) cross-examine any witness called by another party; and

(4) make opening and closing statements.

(b) Once the hearing has begun, the parties and authorized representatives shall only be off the record when the IHO permits. If the discussion off the record is pertinent, then the IHO summarizes the discussion for the record.

(c) Objections shall be noted in the record in a timely manner.

(d) The IHO may continue a hearing from time to time and from place to place. If the time and place for the hearing to reconvene are not announced at the hearing, a notice shall be mailed stating the time and place of the hearing.

(e) The IHO may question witnesses and parties and/or direct the submission of supplemental evidence.

§850.76. Order of Proceedings.

(a) A case shall be called to order by the IHO.

(b) Proceedings under this subchapter are conducted according to the following provisions:

(1) The appellant may briefly state the nature of the claim or defense, what the appellant expects to prove, and the relief sought. Immediately thereafter, the Agency may make a similar statement, and any other parties are afforded similar rights as determined by the IHO. The IHO may limit the time available for each party or authorized representative with respect to such statement.

(2) Evidence is introduced by the appellant. The Agency, or its authorized representative, and any other parties may cross-examine each of the appellant's witnesses.
(3) Cross-examination is not limited solely to matters raised on direct examination. Parties or authorized representatives are entitled to redirect and recross-examination.

(4) Unless the statement has already been made, the Agency or its authorized representative may briefly state the nature of the claim or defense, what the Agency expects to prove, and the relief sought.

(5) Evidence, if any, is introduced by the Agency. The appellant and any other parties may cross-examine each of the Agency's witnesses.

(6) Any other parties may make statements and introduce evidence. The appellant and the Agency may cross-examine the other parties' witnesses.

(7) The parties may present rebuttal evidence.

(8) The parties may be allowed to make either oral or written closing statements at the discretion of the IHO.

(9) The IHO may examine any witness and party.

(c) The IHO may permit deviations from this order of procedure in the interest of justice or to expedite the proceedings.

(d) Parties shall provide four copies of each exhibit offered.

(e) Burden of proof. The party seeking affirmative relief, either on the case as a whole or on an issue, bears the burden of proof to prove the affirmative of the issue, or the party's case as a whole, by a preponderance of the evidence.

§850.77. Rules of Evidence.

(a) The rules of evidence as applied in nonjury civil cases by the district courts of the State of Texas apply to a hearing under this subchapter.

(b) Exceptions--evidence inadmissible under the rules of evidence applied in nonjury civil cases by the district courts of the State of Texas may be admitted:

(1) if it consists of any documents contained in any Agency file related to the appellant; or

(2) if it is:

(A) necessary to ascertain the facts not reasonably susceptible of proof under those rules;
(B) not precluded by statute; and

(C) of a type on which reasonably prudent individuals commonly rely in the conduct of their affairs.

(c) Irrelevant, immaterial, or unduly repetitious evidence shall be excluded.

§850.78. Transcription of Proceedings.

(a) Unless precluded by law, the hearing shall be recorded electronically by tape recorder or similar device either by the IHO or by someone designated by the IHO. The recording is the official record of the testimony offered as evidence during the hearing. Any party, however, may request, at the party's expense, that the hearing be recorded by a court reporter if the request is made no later than 10 days before the date of the hearing.

(b) In lieu of a recording of the testimony electronically or of the reporting of testimony by a court reporter, the parties to a hearing may agree upon a statement of the evidence, agree to use recorded transcriptions as a statement of the testimonial evidence, or agree to the summarization of testimony before the IHO, provided, however, that proceedings or any part of them shall be transcribed on written request of any party.

(c) Unless otherwise provided in this subchapter, the party requesting a transcription of any electronic recording of the proceedings shall bear the cost for transcribing any such electronically recorded testimony. Nothing provided for in this section limits the Agency to a stenographic record of the proceedings.

§850.79. Prepared Testimony.

In all proceedings and after all parties of record have been given copies, the prepared testimony of a witness on direct examination may be incorporated in the record as if read or received as an exhibit. The prepared testimony may be in narrative or question-and-answer form. The witness shall be sworn and shall identify the testimony. The witness is subject to cross-examination, and the prepared testimony is subject to a motion to strike in whole or in part.

§850.80. Pleadings.

(a) In a formal appeal, all pleadings, for which no other form is prescribed, shall contain:

(1) the name of the party making the pleading;

(2) the names of all other known parties;
(3) a concise statement of the facts alleged and relied upon;
(4) a request stating the type of relief, action, or order desired;
(5) any other matter required by law;
(6) a certificate of service, as required by these rules; and
(7) the signature of the party or the party's authorized representative making the pleading.

(b) Any pleading filed in a formal appeal may be amended up to 14 days before the date of the hearing. Amendments filed after that time may be accepted at the discretion of the IHO.

(c) Any pleading may adopt and incorporate, by specific reference, any part of any document or entry in the official files and records of the Agency.

(d) All pleadings relating to any matter pending before the Agency shall be sent to Texas Workforce Commission, Office of General Counsel, 101 E. 15th Street, Room 608, Austin, Texas 78778-0001, with the notation "Attention: Hearings Coordinator," or delivered to the Agency at that address to be filed with the IHO and all parties.

(e) All pleadings shall be in a format and medium reasonably calculated to provide the required information and must be clear and legible.

(f) Pleadings shall contain the name, address, and telephone number of the party filing the document or the name, telephone number, and business address of the authorized representative.

(g) A certificate of service shall be contained in or attached to all filings. The certificate shall be signed by the individual making the filing, show the manner of service, state that the filing has been served on all other parties, and identify those parties. The certificate is prima facie evidence of service.

§850.81. Discovery and Mandatory Disclosures.

(a) Written Discovery. Requests for disclosure of information shall be the only form of written discovery that the parties are entitled to make. Unless a party is ordered by the IHO during a pretrial conference to disclose other information in addition to the items in this section, a party may request in writing that the other party disclose or produce the following:
(1) the names, addresses, and telephone numbers of individuals having knowledge
of relevant facts, including those who might be called as witnesses and any
expert who might be called to testify;

(2) for any testifying expert:

(A) the subject matter on which the expert will testify;

(B) the expert's summary; and

(C) a brief summary of the substance of the expert's mental impressions and
    opinions and the basis for them, along with all documents and tangible
    items reflecting such information;

(3) the issues and the factual basis for a party's claims and defenses in the appeal;

(4) information concerning the appellant's employment, including the appellant's
    job application with the appellant's current employer and any personnel
    evaluations.

(b) Subject to the provisions in this section, parties may obtain discovery regarding any
    matter that is relevant to a claim or defense in the appeal.

(c) All discovery requests shall be directed to the party from which discovery is being
    sought.

(d) All disputes with respect to any discovery matter shall be filed with and resolved by
    the IHO.

(e) All parties shall be afforded a reasonable opportunity to file objections and motions
    to compel the IHO regarding any discovery requests.

(f) Copies of discovery requests and documents filed in response thereto shall be filed
    on all parties, but should not be filed with the IHO or the hearings coordinator unless
    directed to do so by the IHO or when in support of objections, motions to compel,
    motions for protective order, or motions to quash.

(g) Any documents contained in any Agency file that are related to the appellant are
    considered to be admissible. The Agency shall, without awaiting either an order or a
discovery request under subsection (a) of this section, provide to the appellant a
complete copy of the appellant's record of services, as described at 34 CFR §361.47,
including any electronically stored or preserved records, to the extent pertinent to the
determination that is the subject of the request for review.

§850.82. Documentary Evidence and Official Notice.

(a) Documentary evidence may be received in the form of copies or excerpts if the
original is not readily available. On request, parties shall be given an opportunity to
compare the original and the copy or excerpt.

(b) When numerous similar documents that are otherwise admissible are offered into
evidence, the IHO may limit the documents received to those that are typical and
representative. The IHO may also require that an abstract of relevant data from the
documents be presented in the form of an exhibit, provided that all parties are given
the right to examine the documents from which such abstracts were made.

(c) The following laws, rules, regulations, and policies are officially noticed:

(1) The Rehabilitation Act of 1973, as amended, 29 USC §701, et seq.;

(2) US Department of Education regulations, 34 CFR Parts 361, 367, and 395;

(3) The Agency's State Plan for Vocational Rehabilitation Services;

(4) The Agency's Vocational Rehabilitation, Independent Living for Older
Individuals Who Are Blind, and Rehabilitation policy manuals; and

(5) Texas Administrative Code, Title 40, Part 20, Texas Workforce Commission.

(d) Official notice also may be taken of:

(1) all facts that are judicially cognizable; and

(2) generally recognized facts within the area of the Agency's specialized
knowledge.

§850.83. Continuance.

(a) The IHO, at his or her discretion, may grant a continuance to further the interests of
justice. No motion for continuance shall be granted, unless it is made in writing or
stated in the record, and the motion shall set forth the specific grounds upon which
the party seeks the continuance.

(b) Unless made during a prehearing or hearing, a party seeking a continuance,
cancellation of a scheduled proceeding, or extension of an established deadline shall
file such motion no later than 10 days before the date or deadline in question. A
motion filed fewer than 10 days before the date or deadline in question shall contain
§850.84. Impartial Hearing Officer Decision.

(a) Within 30 days of the hearing completion date, the IHO shall issue a decision that is based on the evidence and consistent with the provisions of the approved state plan; the Act, as amended; federal vocational rehabilitation regulations, state regulations, and policies that are consistent with federal requirements, and shall provide to the appellant or, if appropriate, the appellant's authorized representative, and the Agency's authorized representative or the Agency's Office of General Counsel, as appropriate, a full written report of the findings of fact, conclusions of law, and any other grounds for the decision.

(b) The hearing completion date is the date upon which the IHO receives the transcript, if any was prepared, of the oral hearing, or, if no transcript was prepared, the date of the adjournment of the hearing.

(c) The decision shall address each issue considered by the IHO.

(d) The IHO may prescribe such remedies as are appropriate within the scope of, and permitted by, as applicable, Texas Labor Code, Chapters 352 and 355; the Act, as amended; the regulations of the Rehabilitation Services Administration of the US Department of Education, 34 CFR Parts 361, 365, and 395; and the Agency's policies and rules.

(1) The IHO shall not award restitutionary, compensatory, or monetary relief, including monetary damages, to any party.

(2) The IHO shall not prescribe an action affecting the employment of an Agency employee.
§850.85. Finality of the Hearing Officer's Decision.

The decision of the IHO is the final decision of the Agency, and, if no timely motion for reconsideration is filed, becomes the final decision.

§850.86. Implementation of Final Decision.

If a party brings a civil action to challenge a final decision of an IHO, the final decision involved shall be implemented pending review by the court.

§850.87. Motion for Reconsideration.

(a) Any party to a hearing may file a motion for reconsideration within 20 days after the party is notified of the issuance of the IHO's decision. The motion shall be filed with the hearings coordinator within the Agency's Office of General Counsel.

(b) The motion for reconsideration shall specify the matters in the IHO's decision that the party considers to be erroneous. Any response to the motion for reconsideration shall be filed no later than 30 days after a party, or a party's attorney or representative, is notified of the IHO's issuance of the decision.

(c) The IHO shall rule on the motion for reconsideration no later than 15 days after receipt of the motion for reconsideration, or after receipt of the response to the motion for reconsideration, whichever comes later. If the motion for reconsideration is granted, the IHO issues a decision upon reconsideration within an additional 15 days. If the IHO fails to rule on the motion for reconsideration within 15 days, the motion for reconsideration is denied as a matter of law.

(d) Service. Service of the IHO's decision or of a motion for reconsideration or response under this section shall be made by any of the following means to a party, a party's attorney, or a party's representative:

   (1) hand-delivery;

   (2) courier-receipted delivery;

   (3) regular first-class mail, certified mail, or registered mail;

   (4) e-mail or facsimile transmission before 5:00 p.m. on a business day to the recipient's current e-mail address or telecopier number; or

   (5) such other means as the IHO may direct.

(e) Date of service. The date of service is the date of hand-delivery, delivery by courier, mailing, e-mailing, or facsimile transmission, unless otherwise required by law.
Unless the contrary is shown, a decision, motion, or response that is sent by regular first-class mail is presumed to have been received within three days of the date of postmark, if enclosed in a wrapper addressed to the recipient's last known address with return address to the sender, stamped with the appropriate first-class postage, and deposited with the US Postal Service on the date postmarked.

§850.88. Civil Action.

(a) Any party that disagrees with the findings and decision of an IHO has a right to bring a civil action in any court of competent jurisdiction without regard to the amount in controversy, consistent with 34 CFR §361.57(i).

(b) An individual must initiate a civil action for review of an IHO's decision by filing a petition not later than the 30th day after the date on which the decision that is the subject of complaint is final and appealable.

§850.89. Computation of Time.

(a) In computing any period of time prescribed or allowed by the rules in this subchapter, by order of an IHO, or by any applicable statute, the day of the act, event, or default after which the designated period of time begins to run is not included.

(b) Unless otherwise provided by the rules in this subchapter, the last day of the period so computed is included, unless it is a Saturday, Sunday, or legal holiday, in which event the period runs until the end of the next day that is not a Saturday, Sunday, or legal holiday. Saturdays, Sundays, and legal holidays shall not be counted for any purpose in any time period of five days or fewer.

(c) In computing the time periods required for filing a motion for reconsideration, as set forth at §850.87 of this subchapter, and for appealing a final decision of an IHO to a court, as set forth at §850.88 of this subchapter, Saturdays, Sundays, and legal holidays are included.

Subchapter F. Memorandum of Understanding

§850.130. Memorandum of Understanding Regarding Continuity of Care for Physically Disabled Inmates.

(a) The Agency adopts by reference the memorandum of understanding (MOU) between the Texas Department of Criminal Justice, Texas Department of Aging and Disability Services, and Texas Department of State Health Services. The MOU contains the agreement required by Texas Health and Safety Code §§614.014 - 614.015 to establish the respective responsibilities of these agencies to institute a
continuity of care and service program for offenders in the criminal justice system who are physically disabled, terminally ill, or significantly ill.

(b) The text of the MOU is in rule 37 TAC, Part 6 §159.19 (relating to Continuity of Care and Service Program for Offenders who are Elderly and Offenders with Physical Disabilities, or Significant or Terminal Illnesses).

§850.131. Memorandum of Understanding Regarding the Exchange and Distribution of Public Awareness Information.

(a) The Agency adopts by reference the memorandum of understanding (MOU) between the Texas Health and Human Services Commission, the Texas Department of Aging and Disability Services, and the Texas Department of State Health Services.

(b) The MOU is the agreement required by Texas Human Resources Code §22.013, which authorizes and requires the exchange and distribution among the agencies of public awareness information relating to services provided by or through the agencies.

(c) The text of the MOU is located in 40 TAC Part 1, §72.301 (relating to Authorization and Requirement to Exchange and Distribute Public Awareness Information).

§850.132. Memorandum of Understanding Concerning Coordination of Services to Individuals with Disabilities.

(a) The Agency adopts by reference the memorandum of understanding (MOU) between the Texas Health and Human Services Commission, the Texas Department of Aging and Disability Services, the Texas Department of State Health Services, the Texas Department of Family and Protective Services, and the Texas Education Agency.

(b) The MOU is the agreement required by Texas Human Resources Code §22.011, to facilitate the coordination of services to individuals with disabilities by establishing the respective responsibilities of the agencies regarding the coordination of services to individuals with disabilities.

(c) The text of the MOU is located in 40 TAC Part 1, §§72.201 - 72.212 (relating to Memorandum of Understanding Concerning Coordination of Services to Persons With Disabilities).