| 1 2  | CHAPTER 803. SKILLS DEVELOPMENT FUND  |
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| 3<br>4   | PROPOSED RULES TO BE PUBLISHED IN THE TEXAS REGISTER. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS SUBJECT TO  |
| 5<br>6<br>7  | FORMATTING CHANGES AS REQUIRED BY THE OFFICE OF THE SECRETARY OF STATE.   |
| 8<br>9   | ON <b>AUGUST 23, 2022</b> , THE TEXAS WORKFORCE COMMISSION PROPOSED THE RULES BELOW WITH PREAMBLE TO BE SUBMITTED TO THE <i>TEXAS REGISTER</i> .  |
| 10<br>11<br>12   | Publication Date of the Proposal in the <i>Texas Register</i> : <b>September 9, 2022</b> End of Comment Period: <b>October 10, 2022</b>   |
| 13<br>14   | The Texas Workforce Commission (TWC) proposes amendments to the following section of  |
| 15<br>16<br>17   | Chapter 803, relating to the Skills Development Fund:  Subchapter B. Program Administration, §803.14  |
| 17<br>18<br>19   | PART I. PURPOSE, BACKGROUND, AND AUTHORITY  |
| 20<br>21<br>22   | The purpose for the proposed amendment to Chapter 803 is to streamline the grant proposal and approval process.   |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32 | In Fiscal Year 2021, TWC implemented Skills Development Fund (SDF) Contingent Proposals to respond quickly and to effectively assist in the COVID-19 recovery effort by helping Texas employers, including small businesses, to train and hire employees while simultaneously aiding Texas workers in regaining employment and reducing the number of individuals depending on unemployment assistance. The new process has proven to be successful in streamlining the SDF approval process and shortening the grant development time by saving anywhere from 40 to 55 days. To be able to use this new process, the Outreach and Employer Initiatives Division developed a rule waiver pursuant to 40 TAC §803.32 for approval by TWC's executive director. The proposed amendment will remove the need for a waiver and allow the use of the streamlined process moving forward. |
| 33<br>34<br>35<br>36<br>37                               | Texas Government Code, §2001.039, requires that every four years each state agency review and consider for readoption, revision, or repeal each rule adopted by that agency. TWC conducted a rule review of Chapter 803, and any changes are described in Part II of this preamble.   |
| 38<br>39<br>40<br>41                                     | PART II. EXPLANATION OF INDIVIDUAL PROVISIONS (Note: Minor editorial changes are made that do not change the meaning of the rules and, therefore, are not discussed in the Explanation of Individual Provisions.)   |
| 42<br>43<br>44   | SUBCHAPTER B. PROGRAM ADMINISTRATION TWC proposes the following amendments to Subchapter B:   |

§803.14. Procedure for Requesting Funding

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Section 803.14 is amended to add subsection (i) to outline the procedure for requesting a contingency proposal.

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# PART III. IMPACT STATEMENTS

Chris Nelson, Chief Financial Officer, determined that for each year of the first five years the rules will be in effect, the following statements will apply:

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There are no additional estimated costs to the state and to local governments expected as a result of enforcing or administering the rule.

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There are no estimated cost reductions to the state and to local governments as a result of enforcing or administering the rule.

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There are no estimated losses or increases in revenue to the state or to local governments as a result of enforcing or administering the rule.

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There are no foreseeable implications relating to costs or revenue of the state or local governments as a result of enforcing or administering the rule.

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There are no anticipated economic costs to individuals required to comply with the rule.

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There is no anticipated adverse economic impact on small businesses, microbusinesses, or rural communities as a result of enforcing or administering the rule.

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Based on the analyses required by Texas Government Code, §2001.024, TWC determined that the requirement to repeal or amend a rule, as required by Texas Government Code, §2001.0045, does not apply to this rulemaking.

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## Takings Impact Assessment

- Under Texas Government Code, §2007.002(5), "taking" means a governmental action that affects private real property, in whole or in part or temporarily or permanently, in a manner that requires the governmental entity to compensate the private real property owner as provided by the Fifth and Fourteenth Amendments to the United States Constitution or the Texas Constitution, Article I, §17 or §19, or restricts or limits the owner's right to the property that
- would otherwise exist in the absence of the governmental action, and is the producing cause of a reduction of at least 25 percent in the market value of the affected private real property.
- reduction of at least 25 percent in the market value of the affected private real property,
- determined by comparing the market value of the property as if the governmental action is not in
- effect and the market value of the property determined as if the governmental action is in effect.
   TWC completed a Takings Impact Analysis for the proposed rulemaking action under Texas
- 40 Government Code, §2007.043. The primary purpose of this proposed rulemaking action, as
- discussed elsewhere in this preamble, is to amend Chapter 803 to streamline the grant proposal

42 and approval process.

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- The proposed rulemaking action will not create any additional burden on private real property or affect private real property in a manner that would require compensation to private real property
- owners under the United States Constitution or the Texas Constitution. The proposal also will

- 1 not affect private real property in a manner that restricts or limits an owner's right to the property
- 2 that would otherwise exist in the absence of the governmental action. Therefore, the proposed
- 3 rulemaking will not cause a taking under Texas Government Code, Chapter 2007.

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- 5 Government Growth Impact Statement
- 6 TWC determined that during the first five years the rule will be in effect, the rule:
- 7 -- will not create or eliminate a government program;
- 8 --will not require the creation or elimination of employee positions;
- 9 -- will not require an increase or decrease in future legislative appropriations to TWC;
- 10 --will not require an increase or decrease in fees paid to TWC;
- 11 --will not create a new regulation;
- 12 -- will not expand, limit, or eliminate an existing regulation;
- 13 -- will not change the number of individuals subject to the rule; and
- --will not positively or adversely affect the state's economy.

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- 16 Economic Impact Statement and Regulatory Flexibility Analysis
- 17 TWC determined that the rule will not have an adverse economic impact on small businesses or
- rural communities, as the proposed rule places no requirements on small businesses or rural
- 19 communities.

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Mariana Vega, Director, Labor Market Information, determined that there is not a significant negative impact upon employment conditions in the state as a result of the rule.

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Mary York, Director, Outreach and Employer Initiatives Division, determined that for each year of the first five years the rule is in effect, the public benefit anticipated as a result of enforcing the proposed rule will be to expedite the grant proposal and approval process, which would improve customer service by increasing program efficiency and deployment of services.

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TWC hereby certifies that the proposal has been reviewed by legal counsel and found to be within TWC's legal authority to adopt.

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### PART IV. COORDINATION ACTIVITIES

- In the development of the proposed rule for publication and public comment, TWC sought the involvement of Texas' 28 Local Workforce Development Boards (Boards). TWC provided the
- 35 policy concept regarding this rule amendment to the Boards for consideration and review on May
- 24, 2022. TWC also conducted a conference call with Board executive directors and Board staff
- on June 3, 2022, to discuss the policy concept. During the rulemaking process, TWC considered
- 38 all information gathered in order to develop a rule that provides clear and concise direction to all
- 39 parties involved.

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- PART V. PUBLIC COMMENTS
- Comments on the proposed rule may be submitted to TWCPolicyComments@twc.texas.gov and
- must be received no later than October 10, 2022.

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### PART VI. STATUTORY AUTHORITY

- 1 The rule is proposed under Texas Labor Code, §301.0015 and §302.002(d), which provide TWC
- with the authority to adopt, amend, or repeal such rules as it deems necessary for the effective
- 3 administration of TWC services and activities.

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5 The proposed rule implements Texas Labor Code, Chapter 303.

#### CHAPTER 803. SKILLS DEVELOPMENT FUND

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# §803.14. Procedure for Requesting Funding.

SUBCHAPTER B. PROGRAM ADMINISTRATION

 (a) An eligible applicant shall present to the executive director or his or her designee, an application for funding, in order to acquire grant funds for the provision of customized training as may be identified by the eligible applicant. Except as provided in subsection (b) of this section, the eligible applicant will request the review and comments of the Board in the applicable workforce area(s), where there is a significant impact on job creation or incumbent worker training, and submit these comments to the executive director or his or her designee with the application for funding.

(b) An eligible applicant is not required to obtain or provide the comments if the Board informs the applicant that the Board is preparing an application or has submitted an application that has not been approved or rejected. A Board is not required to comment on its own applications.

(c) An eligible applicant shall submit any updates to the original application for funding in accordance with subsections (a) and (b) of this section.

(d) TEEX, or the public community or technical college that is a partner to a training proposal for a grant from the Skills Development Fund, may be non-local.

(e) The training proposal shall not duplicate a training project available in the workforce area in which the private partner or trade union is located.

(f) Proposals shall disclose other grant funds sought or awarded from the Agency or other state and federal entities for the proposed job training project.

(g) Applicants shall indicate whether they are submitting concurrent proposals for the Skills Development Fund and the Texas Enterprise Fund. For the purposes of this subsection, "concurrent proposal" shall mean:

(1) a proposal for the Skills Development Fund that has been submitted and is pending at the time an applicant submits a proposal for the Texas Enterprise Fund; or

(2) a proposal for the Texas Enterprise Fund that has been submitted and is pending at the time an applicant submits a proposal for the Skills Development Fund.

(h) Proposals shall be written and contain the following information:

| 1 2                        | (1)  | The number of proposed jobs created and/or retained;  |
|----------------------------|------|---|
| 3<br>4                     | (2)  | A brief outline of the proposed training project, including the skills acquired through training and the employer's involvement in the planning and design;   |
| 5<br>6                     | (3)  | A brief description of the measurable training objectives and outcomes;   |
| 7<br>8<br>9                | (4)  | The occupation and wages for participants who complete the customized training project;   |
| 10<br>11<br>12<br>13       | (5)  | A budget summary, disclosing anticipated project costs and resource contributions, including the dollar amount the private partner is willing to commit to the project;   |
| 14<br>15<br>16<br>17       | (6)  | A signed agreement between the private partner or trade union and the Board, public community or technical college, or TEEX outlining each entity's roles and responsibilities if a grant is awarded;   |
| 18<br>19<br>20<br>21<br>22 | (7)  | A statement explaining the basis for the determination that there is an actual or projected labor shortage in the occupation in which the proposed training project will be provided that is not being met by an existing institution or program in the workforce area; |
| 23<br>24<br>25<br>26<br>27 | (8)  | A comparison of costs per trainee for the customized training project and costs for similar instruction at the public community or technical college, TEEX, and the Board;  |
| 28<br>29                   | (9)  | A statement describing the private partner's or trade union's equal opportunity employment policy;  |
| 30<br>31<br>32             | (10) | A list of the proposed employment benefits;   |
| 33<br>34                   | (11) | An indication of a concurrent proposal as required by subsection $(g)(e)$ of this section; and  |
| 35<br>36<br>37             | (12) | Any additional information deemed necessary by the Agency to complete evaluation of a proposal.   |
| 38<br>39                   |      | pplicant may, with the approval of the executive director or his or her designee,   |
| 40                         |      | nit a proposal for funding that does not contain or identify all of the required  |
| 41                         |      | nents under subsection (h) of this section. The release of any funding is   |
| 42<br>43                   |      | ingent upon the applicant's submission, and the Agency's approval, of all the ired elements in subsection (h) of this section.  |
|                            | 1044 | men elements in proposition (ii) of min position.   |