1	CHAPTER 856. DIVISION FOR REHABILITATION SERVICES
2 3 4 5	PROPOSED RULES WITH PREAMBLE TO BE SUBMITTED TO THE TEXAS REGISTER. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS SUBJECT TO FORMATTING CHANGES AS REQUIRED BY THE TEXAS REGISTER.
6 7 8 9	ON AUGUST 8, 2017 , THE TEXAS WORKFORCE COMMISSION PROPOSED THE BELOW RULES WITH PREAMBLE TO BE SUBMITTED TO THE <i>TEXAS REGISTER</i> .
11	Estimated Publication Date of the Proposal in the <i>Texas Register</i> : August 25, 2017 Estimated End of Comment Period: September 25, 2017
5	The Texas Workforce Commission (TWC) proposes the following new sections to Chapter 856, relating to the Division for Rehabilitation Services:
6 7 8	Subchapter B. Eligibility, §856.19
9	Subchapter C. Provision of Vocational Rehabilitation Services, §§856.54 - 856.56
21 22 23	Subchapter D. Consumer Participation, §856.59
24	New Subchapter G. Certificate of Blindness for Tuition Waiver, §§856.90 - 856.92
25 26 27	TWC proposes amendments to the following sections of Chapter 856, relating to the Division fo Rehabilitation Services:
28 29	Subchapter A. Vocational Rehabilitation Services Program, §§856.1, 856.3, and 856.5
30 31	Subchapter B. Eligibility, §§856.20 - 856.24
32 33	Subchapter C. Provision of Vocational Rehabilitation Services, §§856.40 - 856.53
34 35	Subchapter D. Consumer Participation, §856.60
36 37	Subchapter E. Comparable Benefits, §856.71
88 89	Subchapter F. Methods of Administration of Vocational Rehabilitation, §§856.80 - 856.82
10 11 12	TWC proposes the repeal of the following sections of Chapter 856, relating to the Division for Rehabilitation Services:
13 14	Subchapter A. Vocational Rehabilitation Services Program, §856.2
15 16	Subchapter E. Comparable Benefits, §856.70

- 1 PART I. PURPOSE, BACKGROUND, AND AUTHORITY
- 2 PART II. EXPLANATION OF INDIVIDUAL PROVISIONS
- 3 PART III. IMPACT STATEMENTS
- 4 PART IV. COORDINATION ACTIVITIES

PART I. PURPOSE, BACKGROUND, AND AUTHORITY

- 7 Chapter 856 rule is amended to comply with Senate Bill (SB) 208, passed by the 84th Texas
- 8 Legislature, Regular Session (2015), which transferred vocational rehabilitation (VR) services
- 9 and related programs from the Texas Department of Assistive and Rehabilitative Services
- 10 (DARS) to the Texas Workforce Commission (TWC) effective September 1, 2016. In addition to
- transferring VR services, SB 208 required TWC to integrate the two separate VR programs--VR
- for individuals with visual impairments (Blind Services) and VR for individuals with other
- disabilities (Rehabilitation Services)--into a single program. Texas Labor Code, §352.101(b)(5)
- specifically requires TWC to recommend the adoption of any rules necessary to accomplish this
- integration by October 1, 2017.

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- Currently, VR program rules for Blind Services are located in Chapter 854, Subchapter B, and VR program rules for Rehabilitation Services are located in Chapter 856. These two sets of rules must be consolidated to create a unified rule base for TWC's VR program. Many sections in both chapters contain the same or similar language. However, some significant differences exist
- 20 chapters contain the same or similar language. However, some significant differences exist
- between the two chapters, and those differences must be resolved to integrate the two rule sets and programs—into one.

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- TWC proposes revising Chapter 856 to contain all rules for the integrated VR program. In a
- separate, but concurrent rulemaking proposal, TWC proposes repealing Chapter 854, Subchapter
- B. Language that is unique to VR services for individuals with visual impairments in Chapter
- 854, Subchapter B would be incorporated into Chapter 856 and expanded to apply to all VR
- customers or retained to ensure the specialization of blind services, as appropriate. Where there
- 29 are differences between the two rule chapters, TWC proposes incorporating into Chapter 856 the
- version of the language from either chapter that is most representative of best practices in the VR

31 program.

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- Many of the provisions in Chapter 856 refer to, or derive from, federal regulations under the
- Workforce Investment Act (WIA). With the 2014 passage of the Workforce Innovation and
- Opportunity Act (WIOA), WIA references are no longer accurate. As such, the VR program
- rules must be updated to reflect federal regulations enacted under WIOA. TWC proposes
- amending Chapter 856 to reflect corrected citation and wording with respect to WIOA and
- 38 related federal regulations under WIOA.

- 40 Additionally, with the passage of SB 208, the transfer of VR services from DARS to TWC, and
- other related changes, Chapter 856 is not consistent with state law. For example, Chapter 856
- 42 contains many references to DARS and its organizational structure, and incorporates DARS'
- 43 terminology, such as referring to individuals receiving services as "consumers." TWC proposes
- replacing the outdated agency and division names, as well as references to state statutes and rules
- in Chapter 856. TWC also proposes replacing the word "consumer" with "customer" to be
- 46 consistent with TWC terminology.

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PART II. EXPLANATION OF INDIVIDUAL PROVISIONS

- 3 Note: Minor editorial changes are made that do not change the meaning of the rules and,
- 4 therefore, are not discussed in the Explanation of Individual Provisions.

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SUBCHAPTER A. VOCATIONAL REHABILITATION SERVICES PROGRAM

7 TWC proposes the following amendments to Subchapter A:

- 8 TWC proposes changing the name of Subchapter A to "Vocational Rehabilitation Services:
- 9 Program and Purpose."

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§856.1. Purpose

- 12 Section 856.1 replaces the reference to "the Department of Assistive and Rehabilitative Services
- 13 (DARS), Division for Rehabilitation Services (DRS)" with "the Texas Workforce Commission
- 14 (TWC), Vocational Rehabilitation Division (VRD)" to reflect the transfer of VR services from
- DARS to TWC. The amendment also adds a provision specifying that the new Vocational
- Rehabilitation Division is the single designated state unit for the combined VR program in
- accordance with the Rehabilitation Act of 1973, as amended (29 USC §701 et seq.) and makes
- other changes to be consistent with federal regulations.

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§856.2. Legal Authority

Section 856.2 is repealed because it is not necessary or appropriate to include the agency's legal authority in rule.

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§856.3. Definitions

- 25 Section 856.3 incorporates the definitions for "Blind" and "Visually Impaired" from Texas
- Human Services Code, §91.002 to reflect the integration of the two separate VR programs. The
- amendment also adds a reference to the definitions in state law and federal regulations relating to
- VR, updates the division name, and replaces the word "consumer" with "customer."

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§856.5. Consultation Regarding the Administration of the State Plan

Section 856.5 updates the division name and replaces the word "consumer" with "customer."

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SUBCHAPTER B. ELIGIBILITY

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§856.19. Application

- 36 New §856.19, relating to vocational rehabilitation service application, incorporates the
- provisions in §854.23 of this title, concurrently proposed for repeal, with modifications to:
- 38 --exclude subsection (b) stating an individual must be available so that VR staff can complete an
- assessment for eligibility within 60 days of the individual applying for services, as this is not
- allowable under 34 CFR §361.42; and
- 41 -- update the division name.

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<u>§856.20.</u> Eligibility

- Section 856.20 updates the division name, replaces the term "extended evaluation" with "trial
- work" to be consistent with changes in WIOA and federal regulations, and adds the requirements
- from §854.26 to this section with updated rule references.

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§856.21. Prohibited Factors

Section 856.21 updates the division name and makes other changes to be consistent with federal regulations.

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§856.22. Extended Evaluation

Section 856.22 updates the division name and replaces the term "extended evaluation" with "trial work" to be consistent with changes in WIOA and federal regulations.

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§856.23. Determination of Ineligibility

Section 856.23 updates the division name and the federal law reference, replaces the word 11 12

"consumer" with "customer", and makes other changes to be consistent with federal regulations.

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§856.24. Case Closure

Section 856.24 updates the division name, replaces the word "consumer" with "customer," and 15 adds a requirement to subsection (a)(2) to specify, for consistency with changes in WIOA and 16 17 federal regulations, that trial work is necessary before deciding to close a case due to the severity 18 of a customer's disability.

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SUBCHAPTER C. PROVISION OF VOCATIONAL REHABILITATION SERVICES

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§856.40. Provision of Services

Section 856.40 updates the division name and rule references, and replaces the word "consumer" with "customer."

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§856.41. Assessment

27 Section 856.41 updates the division name, changes the title of the section to "Comprehensive

28 Assessment" to be consistent with federal regulations and to distinguish the assessment outlined

in this section from other types of assessments in the VR process, and replaces the word

30 "consumer" with "customer."

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§856.42. Counseling, Guidance, and Referral

33 Section 856.42 updates the division name and replaces the word "consumer" with "customer."

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§856.43. Physical Restoration Services

36 Section 856.43 updates the division name and replaces the word "consumer" with "customer."

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§856.44. Mental Restoration Services

39 Section 856.44 updates the division name and makes other changes to be consistent with federal 40 regulations.

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§856.45. Vocational and Other Training Services

- 43 Section 856.45 adds the applicable requirements from §854.43, with a modification to remove
- 44 the reference to Gallaudet University in subsection (b)(5)(C) because it is not inclusive of the
- 45 many colleges and universities that offer specialized services to students with disabilities. The
- amendment also updates the division name, replaces the word "consumer" with "customer," and 46

deletes subsection (d) because the requirements added from §854.43(b) are more comprehensive on the subject of paying for out-of-state tuition.

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§856.46. Maintenance

Section 856.46 updates the division name and replaces the word "consumer" with "customer."

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§856.47. Transportation

Section 856.47 updates the division name and replaces the word "consumer" with "customer."

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§856.48. Interpreter Services for the Deaf and Hard of Hearing

Section 856.48 incorporates requirements from §854.47 to create a section that addresses 11

12 interpreter services for customers who are deaf, hard of hearing, or deafblind, and changes the

title of the section accordingly. The amendment also updates the division and agency names and

replaces the word "consumer" with "customer."

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§856.49. Job Development, Placement and Retention

Section 856.49 replaces the word "consumer" with "customer."

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§856.50. Post-Employment Services

20 Section 856.50 updates the division name and replaces the word "consumer" with "customer."

21 The amendment also clarifies that post-employment services support the previously planned

employment outcome and that post-employment services do not include "complex rehabilitation"

services or services to address a new disability or impediment to employment," as stated in

24 §854.50(a) and (b).

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§856.51. Occupational Licenses, Tools, Equipment, and Training Supplies

Section 856.51 updates the division name and replaces the word "consumer" with "customer." 27

The term "nonconsumable supplies"" is added to the list of items in subsection (c) that customers 28

29 must safeguard. The amendment also updates the title of the section to "Occupational Licenses,

30 Tools, Equipment, Initial Stocks, and Supplies" to be consistent with WIOA and federal

regulations. 31

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§856.52. Individualized Plan for Employment

Section 856.52 incorporates language from §854.53 to create a hybrid of the two sections. The

35 amendment also updates the division name, replaces the word "consumer" with "customer,"

36 updates rule references, and clearly ties the services a customer receives to what has been agreed

to in the individualized plan for employment (IPE).

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§856.53. Consumers Determined to Have Achieved Employment Outcome

Section 856.53 updates the division name and replaces the word "consumer" with "customer." 40

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§856.54. Services to Family Members

43 New §856.54, relating to vocational rehabilitation services to family members, incorporates the

44 provisions of §854.46 of this title, concurrently proposed for repeal, with modifications to

45 replace the word "consumer" with "customer."

§856.55. Reader Services

- 2 New §856.55, relating to reader services, incorporates the provisions of §854.48 of this title,
- 3 concurrently proposed for repeal, with modifications to:
- 4 -- update the division name;
- 5 --replace the word "consumer" with "customer"; and
- 6 --remove "and Rehabilitation Teaching Services" from the title, as those services are not
- 7 included in the content of the section. (Rehabilitation teaching services are required under federal
- 8 regulations at 34 CFR §361.48, and will continue to be provided to TWC's VR customers.)

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§856.56. Assistive Technology Devices

- New §856.56, relating to assistive technology devices, incorporates the provisions of §854.52 of
- this title, concurrently proposed for repeal, with modifications to update the division name and
- replace the word "consumer" with "customer."

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SUBCHAPTER D. CONSUMER PARTICIPATION

TWC proposes changing the name of Subchapter D to "Customer Participation."

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§856.59. Purpose of Customer Participation

- New §856.59, relating to customer participation, incorporates the provisions of §854.60 of this
- 20 title, concurrently proposed for repeal, with modifications to update the division name, replace
- 21 the word "consumer" with "customer", and be consistent with federal regulations. The section
- 22 also adds the requirement for individuals to participate in the cost of services based on financial
- 23 need.

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§856.60. Basic Living Requirements (BLR)

- Section 856.60 updates the division name and replaces the word "consumer" with "customer."
- 27 The section also incorporates provisions of §854.61 of this title, concurrently proposed for
- 28 repeal, into the list of services that are not subject to customer participation.

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SUBCHAPTER E. COMPARABLE BENEFITS

§856.70. Comparable Services and Benefits
 Section 856.70 is repealed because a similar parameter.

Section 856.70 is repealed because a similar provision is added to §856.71 so that all provisions

related to comparable services and benefits are in one section.

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§856.71. Availability of Comparable Services and Benefits

- 37 Section 856.71 replaces current provisions with applicable provisions from §854.70 of this title,
- concurrently proposed for repeal, with modifications to update the division name, replace the word
- "consumer" with "customer", and be consistent with federal regulations.

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SUBCHAPTER F. METHODS OF ADMINISTRATION OF VOCATIONAL

42 **REHABILITATION**

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§856.80. Statewide Studies and Program Evaluation

45 Section 856.80 updates the division name.

§856.81. Annual Evaluation

- 2 Section 856.81 updates the division name and replaces the word "consumer" with "customer."
- 3 The amendment also replaces the term "evaluation standards and performance indicators" in
- 4 subsection (a)(2) with "performance accountability measures"" to be consistent with changes in
- 5 WIOA and federal regulations.

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§856.82. Order of Selection

- 8 Section 856.82 incorporates applicable provisions from §854.80 of this title, concurrently
- 9 proposed for repeal, with modifications to update the division name, position title, and contact 10
 - information and replace the word "consumer"" with "customer."

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SUBCHAPTER G. CERTIFICATE OF BLINDNESS FOR TUITION WAIVER

TWC proposes new Subchapter G, as follows:

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§856.90. Purpose

- 16 New §856.90, relating to the purpose of Subchapter G, incorporates the provisions of §854.90 of
- 17 this title, concurrently proposed for repeal, with modifications to update agency and division
- 18 names and to add a reference to the statutory authority in the Texas Education Code.

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<u>§856.91. Definitions</u>

- 21 New §856.91, relating to definitions used in Subchapter G, incorporates relevant definitions from
- 22 §854.92 of this title, concurrently proposed for repeal, with modifications to update agency and
- 23 division names and remove unnecessary statutory references.

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§856.92. Eligibility

- 26 New §856.92, relating to eligibility, incorporates the provisions of §854.93 of this title,
- 27 concurrently proposed for repeal, with modifications to update agency and division names and
- 28 the rule reference and to remove the unnecessary statutory reference.

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PART III. IMPACT STATEMENTS

- Randy Townsend, Chief Financial Officer, has determined that for each year of the first five
- 32 years the rules will be in effect, the following statements will apply:

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There are no additional estimated costs to the state and to local governments expected as a result of enforcing or administering the rules.

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There are no estimated cost reductions to the state and to local governments as a result of enforcing or administering the rules.

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40 There are no estimated losses or increases in revenue to the state or to local governments as a 41 result of enforcing or administering the rules.

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- 43 There are no foreseeable implications relating to costs or revenue of the state or local
- 44 governments as a result of enforcing or administering the rules.

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46 There are no anticipated economic costs to persons required to comply with the rules.

There is no anticipated adverse economic impact on small or microbusinesses as a result of enforcing or administering the rules.

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Based on the analyses required by Texas Government Code §2001.024, TWC has determined that the requirement to repeal or amend a rule as required by HB 1290 passed by the 85th Legislature (to be codified at Texas Government Code §2001.0045), does not apply to this rulemaking. Additionally, Texas Labor Code §352.101 requires the Commission to adopt rules necessary to integrate the vocational rehabilitation programs, including recommending adopting rules to implement the integration. Therefore, the exception identified in §2001.0045(c)(9) also applies.

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Economic Impact Statement and Regulatory Flexibility Analysis

TWC has determined that the proposed rules will not have an adverse economic impact on small businesses as these proposed rules place no requirements on small businesses.

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Doyle Fuchs, Director of Labor Market and Career Information, has determined that there is no significant negative impact upon employment conditions in the state as a result of the rules.

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Courtney Arbour, Director, Workforce Development Division, has determined that for each year of the first five years the rules are in effect, the public benefit anticipated as a result of enforcing the proposed rules will be to comply with statutory requirements, unify and clarify rule language, update terminology, and improve consistency within the VR program.

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TWC hereby certifies that the proposal has been reviewed by legal counsel and found to be within TWC's legal authority to adopt.

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PART IV. COORDINATION ACTIVITIES

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In the development of these rules for publication and public comment, TWC sought the involvement of Texas' 28 Boards and the Rehabilitation Council of Texas (RCT). TWC provided

the concept paper regarding these rule amendments to the Boards and RCT's Policy Committee

32 for consideration and review on June 13, 2017. TWC also conducted conference calls with Board 33 executive directors and Board staff on June 23, 2017, and with RCT's Policy Committee on June

34 20 and June 27, 2017, to discuss the concept paper. During the rulemaking process, TWC

considered all information gathered in order to develop rules that provide clear and concise

direction to all parties involved.

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- 38 Comments on the proposed rules may be submitted to TWC Policy Comments, Workforce
- 39 Policy and Service Delivery, attn: Workforce Editing, 101 East 15th Street, Room 459T, Austin,
- Texas 78778; faxed to (512) 475-3577; or e-mailed to TWCPolicyComments@twc.state.tx.us. 40
- 41 Comments must be received or postmarked no later than 30 days from the date this proposal is 42 published in the *Texas Register*.

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44 The rules are proposed under Texas Labor Code §352.101, which requires TWC to adopt rules as 45

necessary to integrate the vocational rehabilitation programs, and §301.0015 and §302.002(d),

which provide TWC with the authority to adopt, amend, or repeal such rules as it deems necessary for the effective administration of TWC services and activities.

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The proposed rules affect Title 4, Texas Labor Code, Chapters 301, 302, and 352.

CHAPTER 856. DIVISION FOR VOCATIONAL REHABILITATION SERVICES 2 3 SUBCHAPTER A. VOCATIONAL REHABILITATION SERVICES: PROGRAM AND 4 **PURPOSE** 5 6 §856.1. Purpose. 7 8 The Vocational Rehabilitation Services Program is a joint state- and federal-funded 9 program administered by the Texas Department of Assistive and Rehabilitative Services 10 (DARS) Workforce Commission (TWC), Division for Vocational Rehabilitation Services (DRS) Division (VRD) to assess, plan, develop, and provide vocational rehabilitation 11 12 services for eligible person individuals with disabilities, consistent with their unique 13 strengths, resources, priorities, concerns, abilities, and capabilities, interests, and informed choice so that these person individuals may can prepare for and engage in 14 gainful competitive integrated employment and achieve economic self-sufficiency. In 15 accordance with the Rehabilitation Act of 1973, as amended, the Vocational 16 Rehabilitation Division is the single designated state unit for the VR program. 17 18 19 §856.2. Legal Authority. 20 The following statutes and regulations authorize or require the rules in this subchapter: 21 22 23 (1) The Texas Human Resources Code § 111.053. 24 25 (2) The Texas Human Resources Code, Chapter 117. 26 27 (3) The Rehabilitation Act of 1973, as amended (29 USC §§701 et seq.), referred to as "the Act." 28 29 30 (4) Implementing federal regulations (34 CFR §§361.51 et seq., as amended). 31 32 The DRS state plan WIOA Combined State Plan submitted to and approved by 33 the federal government, which is effective in all political subdivisions of the 34 state. 35 36 §856.3. Definitions. 37 38 The following words and terms, when used in this subchapter, have the following 39 meanings, unless the context clearly indicates otherwise. In addition to the definitions contained in Texas Labor Code §352.001 and 34 CFR §361.5 vocational rehabilitation, 40 41 the following words and terms, when used in this chapter, shall have the following

(1) Applicant--An individual who applies to <u>DRS-VRD</u> for vocational rehabilitation services.

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meanings.

1	(2)	BlindAn individual having not more than 20/200 visual acuity in the better
2		eye with correcting lenses or visual acuity greater than 20/200 but with a
3		limitation in the field of vision such that the widest diameter of the visual field
4		subtends an angle no greater than 20 degrees.
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6	(<u>3</u> 2)	
7		is receiving vocational rehabilitation services.
8		
9	<u>(4)</u>	Visually ImpairedA visual acuity of not more than 20/70 in the better eye
10		with correcting lenses, or visual acuity greater than 20/70 but with a limitation
11		in the field of vision such that the widest diameter of the visual field subtends
12		an angle no greater than 30 degrees.
13		
14	§856.5. Cor	sultation Regarding the Administration of the State Plan.
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16		state plan must ensure that, in connection with developing and administering
17	_	eral policy in the administration of the state plan, DRS VRD seeks and takes into
18	acco	ount the views of:
19	_	
20	(1)	individuals who receive vocational rehabilitation services or, as appropriate,
21		the individuals' representatives;
22	(2)	
23	(2)	personnel working in the field of vocational rehabilitation;
24		
25	(3)	providers of vocational rehabilitation services;
26		
27	(4)	the Client Assistance Program (CAP) director; and
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29	(5)	the Rehabilitation Council of Texas.
30	(1.) (77)	
31	` '	state plan must specifically describe the manner in which DRS VRD will take
32		account the views regarding state policy and administration of the state plan that
33		expressed in the <u>consumer customer</u> satisfaction surveys conducted by the
34	Ren	abilitation Council of Texas under 34 CFR §361.17(h)(4) or by DRSVRD.
35	CLIDCILAD	
36	SUBCHAP	TER B. ELIGIBILITY
37	9057 10 A-	
38	<u>§856.19. A</u>	opiication.
39	مناه منا م	idual is agus ideas des hous submitted on small setion when the individual small s
40		idual is considered to have submitted an application when the individual or the
41 42	<u>inar</u>	vidual's representative, as appropriate:
42	(1)	has completed and signed the VRD application form or has otherwise requested
44	<u>servi</u>	<u>ces;</u>
45		

- (1) there is sufficient evidence to conclude that the applicant can achieve an employment outcome;
- (2) the applicant is found ineligible for any additional vocational rehabilitation services on the basis of clear and convincing evidence that the applicant cannot be expected to benefit in terms of an employment outcome from vocational rehabilitation services; or
- (3) the applicant is unavailable for services.
- (d) When an applicant is determined ineligible for vocational rehabilitation services after extended evaluation trial work, DRS-VRD conducts a periodic review at least annually of the ineligibility decision in which the applicant is afforded a clear opportunity for full consultation in the reconsideration of the decision. A periodic review is not required when the applicant has refused services, the applicant has refused a periodic review, the applicant is no longer present in the state, the applicant's whereabouts are unknown, or the applicant's medical condition is rapidly progressive or terminal.

§856.23. Determination of Ineligibility.

When an applicant is determined ineligible for vocational rehabilitation services or a consumer customer receiving services under an individualized plan of employment (IPE) is no longer eligible for services, DRS-VRD must:

- (1) make the determination only after providing an opportunity for full consultation with the <u>personindividual</u> or, <u>as appropriate</u>, the <u>personindividual</u>'s representative, <u>as appropriate</u>;
- (2) inform the person individual in writing of the ineligibility determination. The written determination, to must be supplemented as necessary by other appropriate modes of communication consistent with the individual's informed choice, <a href="mailto:of-the-person and-must include the reasons for that determination and the means by which the personindividual may express and seek remedy for any dissatisfaction, including the procedures for review of a determination by the rehabilitation-VR counselor;
- (3) provide the <u>personindividual</u> with a description of services available from the Client Assistance Program established under 34 CFR Part 370 and information on how to contact that program;
- (4) refer the person individual to:
 - (A) other programs that are part of the one-stop service delivery system under the Workforce Investment Innovation and Opportunity Act that

1 2 3			can address the <pre>person</pre> individual's training or employment-related needs; or
4 5 6 7		(B)	local extended employment providers if the ineligibility determination is based on a finding that the personindividual is incapable of achieving, or has chosen not to pursue , an employment outcome; and
8 9 10 11 12 13 14 15		ineligi incapa review has res	within 12 months and annually thereafter, if requested by the <u>personindividual</u> or, if appropriate, by the <u>personindividual</u> 's representative, any bility determination that is based on a finding that the <u>personindividual</u> is able of achieving an employment outcome. <u>This It is not necessary that the need not</u> be conducted in situations where in which the <u>personindividual</u> fused it, the <u>personindividual</u> is no longer present in the state, the <u>periodividual</u> 's whereabouts are unknown, or the <u>personindividual</u> 's medical ion is rapidly progressive <u>or terminal</u> .
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18	§856.2	4. Case Clo	sure.
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20 21 22 23	(a)	completed employme	closes a case when the consumer's customer's rehabilitation plan has been and the consumer customer has achieved and maintained continuous nt commensurate with the established employment goal outcome for a of 90 days. DRS-VRD closes the case sooner if:
24 25 26		(1)	DRS-VRD is unable to locate or contact the consumercustomer;
27 28 29 30 31 32		(2)	the <u>consumer's customer's</u> disability is so severely limiting that there is little chance the <u>consumer customer</u> can be vocationally rehabilitated, <u>as demonstrated by clear and convincing evidence in trial work</u> , or the <u>consumer's customer's</u> medical condition is expected to progress to such a severely limiting degree in a fairly short period that rehabilitation services will be of little or no help;
33 34 35		(3)	the eonsumer customer has refused services or further services;
33 36 37		(4)	the consumer customer has died;
38 39		(5)	the consumer customer has been institutionalized;
40 41 42		(6)	the <u>consumer customer</u> has been determined to have no disabling condition;
42 43 44		(7)	the <u>consumer customer</u> has refused to cooperate with <u>DRSVRD</u> ;
45 46		(8)	transportation is not feasible or available;

1 2		(9)	the <u>consumer customer</u> has been determined to have no impediment to employment;
3 4 5		(10)	Eextended services for supported employment are not available;
6 7		(11)	the <u>consumer_customer</u> has chosen extended employment (for example, sheltered workshop); or
8 9 10		(12)	the eonsumer's customer's case has been transferred to another agency.
10	(b) Case	e closui	re is made with the <u>customer's</u> full knowledge of the consumer customer,
12			onsumer customer is available.
13			
14	SUBCHAPT	ER C.	PROVISION OF VOCATIONAL REHABILITATION SERVICES
15 16	§856.40. Pr	ovisio	of Services.
17 18 19 20 21	pers <u>cust</u>	on indi omer e	as appropriate to the vocational rehabilitation needs of each eligible vidual, provides goods and services necessary to render a consumer mployable, subject to certain limitations prescribed in this subchapter and of Divisions 4 and 5 of this subchapter Subchapters D and E of this
22			lating to Consumer Customer Participation; and Comparable Benefits).
23 24 25			e provided only when as planned in advance and contained set forth in the customer's individualized plan of for employment (IPE).
26 27	§856.41. <u>C</u> d	mprel	nensive Assessment.
28 29 30 31 32	for s	vocatio each ce	nsumer customer has been found eligible, DRS VRD conducts assessments and rehabilitation needs and, if necessary, rehabilitation technology needs consumer customer in order to develop an IPE that is designed to achieve neer's customer's vocational goalemployment outcome.
33 34 35 36	and	service	Formation is needed to determine the appropriate employment outcome es required to achieve it, <u>DRSVRD</u> , as appropriate in each case, conducts ent of the consumer's customer's unique strengths, resources, priorities,
37			abilities, capabilities, interests, and needs, including the need for supported
38			nt services, in the most integrated setting possible, consistent with the
39	info	rmed c	choice of the consumer customer.
40 41	(c) The	accaccr	ment is limited to information that is necessary to identify the <u>customer's</u>
41	, ,		on needs of the consumer and develop the IPE and may, to the extent
43		ded, in	<u>*</u>
44		,	
45	(1)		alysis of medical, psychological, vocational, educational, and other
46		relate	ed factors that bear on the consumer's customer's impediment to

1 2 3	employment and rehabilitation needs. Additional examinations are authorized after services are initiated when conditions arise that jeopardize the consumer'
	customer's plan for employment IPE;
4 5	(2) an analysis of the consumer's customer's personality, career interests,
6	interpersonal skills, intelligence and related functional capacities, educational
7	achievement, work experience, vocational aptitudes, personal and social
8	adjustments, and employment opportunities;
9	
10	(3) an appraisal of the consumer's customer's patterns of work behavior and
11	services needed to acquire occupational skills and to develop work attitudes,
12	work habits, work tolerance, and social and behavioral patterns suitable for
13	successful job performance; and
14	
15	(4) an assessment, through provision of rehabilitation technology services, of the
16	consumer's customer's capacities to perform in a work environment, including
17	in an integrated setting, to the maximum extent feasible and consistent with the
18	consumer's customer's informed choice.
19	(1) DDG VDD
20	(d) <u>DRS-VRD</u> uses, to the maximum extent possible and appropriate and in accordance
21	with confidentiality requirements, existing information, including information that is
22 23	provided by the consumercustomer, the family of the consumercustomer, and
	education agencies.
24	\$956.42 Counciling Cuidones and Deformal
25 26	§856.42. Counseling, Guidance, and Referral.
27	DDC VDD provides counceling guideness and referral convices as necessary for the
	DRS-VRD provides counseling, guidance, and referral services as necessary for the
28	<u>customer's</u> vocational rehabilitation of the consumer customer. Counseling is a process in which a vocational rehabilitation VR counselor works with the consumer customer in
29 30	
31	order to help the consumer customer understand both problems and vocational potential. Counseling is a continuous process throughout the rehabilitation program to help the
32	consumer customer make the best possible vocational, personal, and social adjustment.
33	Referral means referral of the consumer customer to other agencies for assistance not
34	available from DRSVRD.
35	available from DROVRD.
36	§856.43. Physical Restoration Services.
37	3030.43.1 hysical Restoration Services.
38	DRS-VRD provides physical restoration services that are necessary to correct or
39	substantially modify the consumer's customer's physical condition within a reasonable
40	period. The physical conditions for which the services are rendered must be stable or
41	slowly progressive.
42	slowly progressive.
43	§856.44. Mental Restoration Services.
44	2000.4.4. Interior regionation del Alees.
45	(a) DRS-VRD provides mental restoration services for mental conditions that are stable
46	or slowly progressive.

1	
2	(5) If the customer chooses to obtain academic training at a private college or
3	university in Texas or at a college or university outside Texas and the provisions
4	in paragraph (4) of this subsection do not apply, academic support must be
5	limited to that which the customer would receive if he or she attended a state-
6	supported college or university in Texas.
7	
8	(6) A customer who is blind, does not meet the residency requirements of a
9	particular institution, and is not eligible for tuition exemption under Texas
10	Education Code §54.364 may receive VRD tuition assistance based on the
11	customer's economic need, but the payments must not exceed the tuition paid
12	for a customer who does meet the residency requirements.
13	
14	(7) Tuition and fee exemption is an exemption from payment of tuition and/or
15	required fees normally charged by a state-supported college or university.
16	Required fees include student services, building use, health center use, lab fees,
17	and property deposits not reimbursable to the student. Required fees do not
18	include optional fees.
19	
20	(8) Any equipment purchased for the customer during academic training must be
21	needed by the customer to help maintain academic success so that the customer
22	can meet the employment outcome.
23	
24	(9) Academic training does not include continuing education required for
25	maintaining certification in a field in which the customer is already gainfully
26	employed.
27	
28	(10) Once admitted to academic training:
29	
30	(A) the customer must maintain and complete a full-time course load as
31	defined by the college or university. This requirement may be waived if:
32	
33	(i) the customer is a graduating senior;
34	
35	(ii) the customer is an incoming freshman (first two semesters or
36	quarters);
37	
38	(iii) the customer is a returning adult (first academic year only);
39	
40	(iv) the customer is in summer school; or
41	
42	(v) other extenuating circumstances prevent the customer from
43	participating in a full-time course load; and
44	,
45	(B) the customer is required to meet with the VR counselor at least once
46	each semester, to submit add or drop slips as changes occur, and to

- (1) Texas Health and Human Services Commission, Board for Evaluation of Interpreters; or
- (2) The Registry of Interpreters for the Deaf.

§856.49. Job Development, Placement and Retention.

- (a) The principal objective of vocational rehabilitation services is a competitive integrated employment outcome for each <u>consumer customer</u> that is consistent with the individual's strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice.
- (b) Employment outcomes include entering, <u>advancing in</u>, or retaining full-time or, if appropriate, part-time competitive employment in the integrated labor market; supported employment; or any other type of employment in an integrated setting, including self-employment, telecommuting, or business ownership.

§856.50. Post-Employment Services.

- (a) DRS-VRD may provide post-employment services to consumers customers who have been determined rehabilitated in order to maintain or strengthen the consumer's customer's employment. A customer may be considered for post-employment services if he or she has an employment-related problem that does not entail a complex rehabilitation effort or address a new and distinct substantial impediment to employment.
- (b) Post-employment services are services that are necessary for the <u>consumer_customer</u> to maintain, regain, or advance in an employment outcome that is consistent with the <u>consumer's customer's</u> strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice.
- (c) Post-employment services must be related to the previously planned employment outcome.

§856.51. Occupational Licenses, Tools, Equipment, Initial Stocks, and Training Supplies.

- (a) DRS_VRD may engage in or contract for activities to provide the consumer customer with occupational licenses, including any license, permit, or other written authority that a state, city, or other governmental unit requires an person individual to obtain before entering an occupation or self-employment.
- (b) DRS VRD may provide the consumer customer with tools, equipment, initial stocks, goods, and supplies necessary to enter an occupation or self-employment.

- (c) The consumers Customers must safeguard and maintain in a serviceable condition nonconsumable supplies, tools, and equipment and will not sell, give away, or otherwise wrongfully dispose of them.
- (d) The consumers customer must sign a prescribed form agreeing to the terms of subsection (c) of this section at the time that the consumer customer receives tools

§856.52. Individualized Plan for Employment (IPE).

- (a) DRS VRD initiates and continuously develops an individualized plan for employment (IPE) for each individual eligible for vocational rehabilitation services and for each individual being provided such services in extended evaluation trial work. All IPEs must be written using the form prescribed by VRD for this purpose.
- (b) VRD advises the customer or, the customer's parent, guardian, or other representative, as appropriate, of the customer's options and all VRD procedures and requirements affecting the development and review of an IPE, including the availability of special modes of communication.
- (cb) The VR counselor and consumer customer or, as appropriate, the consumer's customer'-s parent, guardian, or other representative, uses information obtained during the assessment to help the consumer customer make informed choices about vocational rehabilitation needs, employment goaloutcome, intermediate rehabilitation objectives, and the nature and scope of vocational rehabilitation services and the service providers to be included in the IPE.
- (d) The VR counselor must provide the customer or, as appropriate, the customer's representative, with a copy of the IPE and its amendments, in the mode of communication specified by the customer or representative.
- (e) All substantive revisions necessary to reflect changes in the customer's employment outcome, specific vocational rehabilitation services, service providers, and the methods used to procure services must be incorporated into the customer's IPE.
- (fe) -The consumer customer may develop all or part of the IPE with or without assistance from a the DRS-VRD VR counselor, a qualified vocational rehabilitation VR counselor not employed by DRS VRD, or another resource outside DRS VRD. does not pay for non-DRS VRD assistance with IPE development. The IPE is not final until approved by the DRS VRD VR counselor. A copy of the plan and any amendments are provided to the consumer customer or, as appropriate, the consumer's customer's parent, guardian, or other representative, as
- (g) The data used to prepare the IPE must include the information necessary to satisfy federal requirements and to adequately document the customer's plan of services.

1	Regardless of the approach selected by the customer to develop the IPE, the IPE
2	must, at a minimum, contain the following mandatory components:
3	
4	(1) a description of the customer's specific employment outcome;
5 6	(2) a description of the specific vocational rehabilitation services that are needed
7	to achieve the employment outcome, including, as appropriate, the provision o
8	assistive technology devices and assistive technology services; personal
9	assistance services, including training in the management of those services;
10	and timelines for initiating the services and for achieving the employment
11	outcome;
12	
13	(3) a description of the entity chosen by the customer or, as appropriate, the
14	customer's representative, that will provide the vocational rehabilitation
15	services, and the methods used to procure the services;
16	
17	(4) a description of criteria to evaluate progress toward achievement of the
18	employment outcome;
19	
20	(5) the terms and conditions of the IPE, including, as appropriate, information
21	describing:
22	
23	(A) VRD responsibilities; and
24	
25	(B) customer responsibilities, including:
26	
27	(i) the customer's responsibilities related to his or her employment
28	outcome;
29	
30	(ii) if applicable, the customer's participation in paying for the costs of
31	the plan;
32	
33	(iii) the customer's responsibility to apply for and secure comparable
34	benefits; and
35	
36	(iv) the responsibilities of other entities resulting from arrangements
37	made under comparable services or benefits;
38	
39	(6) for a customer with the most significant disabilities for whom an employment
40	outcome in a supported employment setting has been determined to be
41	appropriate, information identifying:
42	appropriate, information recentlying.
43	(A) the extended services that the customer needs; and
44	11) the extended between that the easterner needs, and
45	(B) the source of extended services or, if the source of the extended services
46	cannot be identified at the time that the IPE is developed, a description of
TU	cannot be identified at the time that the H E is developed, a description of

1 2 3		consumer's customer's strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice;
4 5		(3) the employment outcome is in an integrated setting;
6 7 8		(4) the <u>consumer customer</u> has maintained the employment outcome for at least 90 days; and
9 10 11		(5) the <u>consumer customer</u> and the <u>rehabilitation VR</u> counselor consider the employment outcome to be satisfactory and agree that the <u>consumer customer</u> is performing well on the job.
12 13 14 15		After a consumer customer has been determined to have achieved an employment outcome, DRS-VRD may provide post-employment services as required to maintain, regain, or advance in employment.
16 17	<u>§856.54</u>	Services to Family Members.
18 19 20 21 22		VR services are provided to family members only if without the services the applicant or customer would be unable to begin or continue the rehabilitation program, and the customer's employment would be unnecessarily delayed or could not be achieved.
23 24 25		Only family members whose receipt of services would further the applicant's or customer's vocational adjustment or rehabilitation may receive services.
26 27 28		Family member, for purposes of receiving vocational rehabilitation services in accordance with this section, means an individual:
29 30 31 32 33		(1) who either: (A) is a relative or guardian of the applicant or customer; or (B) lives in the same household as the applicant or customer;
34 35		(2) who has a substantial interest in the well-being of the applicant or customer; and
36 37 38		(3) whose receipt of services is necessary to enable the applicant or customer to achieve an employment outcome.
39 40	<u>§856.55</u>	5. Reader Services.
41 42 43		Reader services are available only to customers who are blind and who are receiving vocational or academic training.
44 45 46		The customer must use all other available reading sources to the greatest extent possible before seeking reimbursement from VRD for reader services.

| 44

- (c) The maximum amount allowed per month for reader services is calculated according to the number of semester hours the customer is taking, whether during a fall, spring, or summer semester, and whether the customer is an undergraduate or graduate student. The rate of reimbursement is available from any VRD office during business hours.
- (d) VRD does not pay for reader services rendered by a member of the customer's family.
- (e) To receive reimbursement for reader services, the customer must submit the information required by VRD using the prescribed form.

§856.56. Assistive Technology Devices.

- (a) Assistive technology devices are purchased only after evaluation of the customer's need and the cost. Simple and less expensive alternatives must be considered first.
- (b) The customer must return to VRD any assistive technology device no longer needed for training, employment, or pursuit of employment.

SUBCHAPTER D. CONSUMER CUSTOMER PARTICIPATION

§856.59. Purpose of Customer Participation.

- (a) Establishing customer participation in service costs encourages customer commitment to an employment outcome, creates a cooperative relationship between the customer and VRD, and maximizes VRD's limited funds.
- (b) VRD requires customers to participate in the cost of services based on financial need.

§856.60. Basic Living Requirements (BLR).

- (a) The purpose of the table of basic living requirements (BLR) is to establish a framework for determining whether the consumer customer should pay any of the service cost. DRS VRD does not consider BLR in determining eligibility for vocational rehabilitation services, but DRS VRD does apply BLR to determine whether the consumer customer must contribute to the cost of certain services. DRS VRD applies BLR uniformly to ensure that all consumers customers in similar circumstances receive equitable treatment.
- (b) All services are subject to required consumer customer participation except for the following:

1		(1) services paid for, or reimbursed by, a source other than DRSVRD;
2 3		(2) counseling, guidance, and referral provided by DARSVRD;
4		
5		(3) employment assistance services provided by VRD;
6 7		(4) diabetes education training;
8 9		(5) VR teacher services (including consumable supplies);
10 11		(6) orientation and mobility services;
12 13 14		(73) assessment services, to determine eligibility and rehabilitation needs;
15 16		(<u>8</u> 4) interpreter services;
17 18		(95) reader services;
19 20		(106) translator services;
21 22		(117) personal assistant services; and/or
23 24 25		(128) job-related services: job placement, services leading to supported employment, and job coach services.
26 27 28	(c)	Consumers Customers who are recipients of Social Security disability benefits, either SSI or SSDI, are not required to participate in the cost of services.
29 30 31	(d)	The <u>VR</u> counselor informs each <u>consumer customer</u> of the services that require <u>consumer customer</u> participation in the cost of services and the services that do not require <u>consumer customer</u> participation.
32 33 34	(e)	If a <u>consumer customer</u> declines to provide financial information to determine BLR, it is assumed that the <u>consumer customer</u> has resources that exceed the BLR and therefore must
35		fully participate in the cost of planned services.
36 37 38	SUBCHA	APTER E. COMPARABLE BENEFITS
39 40	§856.7	0. Comparable Services and Benefits.
41	If c	omparable services or benefits exist under any other program and are available to the
42		sumer at the time needed to achieve the rehabilitation objective in the consumer's IPE.
43		S must use those comparable services or benefits to meet, in whole or in part, the cost
44		vocational rehabilitation services.
45		

	determines whether comparable services or benefits are available to the consumer
	any other program or law to meet, in whole or in part, the cost of any VR services.
DARS	does not make this determination in cases where:
(a) If	comparable services or benefits exist under any other program and are available to
<u>th</u>	e customer at the time needed to achieve the employment outcome in the
<u>C1</u>	ustomer's IPE, VRD must use those comparable services or benefits to meet, in
W	hole or in part, the cost of VR services.
(b) If	comparable services or benefits exist under any other program, but are not
a	vailable to the customer at the time necessary to satisfy the employment outcome in
	e consumer's IPE, VRD must provide VR services until those comparable services
	nd benefits become available.
(c) T	he following services are exempt from determination of the availability of
	omparable services and benefits:
(1) assessment for determining eligibility and priority for services;
(-	y assessment for determining engienity and priority for services;
<u>(2</u>	assessment for determining VR needs;
<u>(3</u>	VR counseling, guidance, and referral services;
<u>(4</u>	placement services;
(5	
<u>(5</u>	rehabilitation technology services; and
(6	post-employment services consisting of the services listed under paragraphs
(1) - (5) of this subsection.
(d) TI	as requirements of subsection (a) of this section also do not apply if:
<u>(u) 11</u>	ne requirements of subsection (a) of this section also do not apply if:
(1) determining the availability of comparable services and benefits under any
,	other program would delay the provision of vocational rehabilitation services
	to any consumer customer whom DRS VRD has determined to be at extreme
	medical risk, based on medical evidence provided by an appropriate qualified
	medical professional; or
	· · · · · · · · · · · · · · · · · · ·
(2	an immediate job placement would be lost because of a delay in the provision
`	of comparable services and benefits; or.
(2	the determination would interpret or deleven receives toward achieving the applications
(=	the determination would interrupt or delay progress toward achieving the employees and the IRE
	outcome on the IPE.

1 2		significant disabilities, in light of considering the state's vocational rehabilitation program financial resources. The evaluation has the following minimum objectives:	
3			
4 5		ensure that the rehabilitation program is serving the target population and at the services are provided in an equitable manner;	
6 7		ensure that consumers customers are placed in gainful employment suitable	
8 9	to	their capabilities, interests, and informed choice;	
10 11 12		measure the extent to which undue delays are avoided in providing onsumers customers with services;	
13 14	* *	ensure that available resources are used effectively to achieve maximum ficiency;	
15			
16 17		ensure that <u>VR</u> counselors maintain manageable-sized caseloads and covide timely and adequate services to individual consumers customers;	
18	(6)		
19 20 21	` '	ensure that consumers <u>customers</u> retain the benefits obtained from the habilitation process;	
21 22 23	(7) to	ensure that the need for post-employment services is satisfied;	
24 25	* *	identify reasons why consumers customers are not successfully chabilitated; and	
26 27 28		ensure that the <u>consumer customer</u> is satisfied with the individualized plan or employment.	
29			
30	§856.82. Orde	r of Selection.	
31			
32		er of selection is authorized in Rehabilitation Act of 1973 §101, as amended,	
33		re that in times of limited funding customers with the most severe disabilities	
34	<u>are sele</u>	cted for service before other customers.	
35			
36	(ba) In dete	ermining whether to invoke an order of selection, the assistant commissioner	
37	•	ctor for rehabilitation VR services applies the criteria set out in 29 USC §709	
38		FR §361.36, as amended, and in the state plan.	
39		F-11-1	
40	(cb) The or	der of selection, if invoked, is applied after eligibility for services is	
41	determi		
42	ucteriii	nou.	
43			
44			
45			

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2 3	SUBCHAPTER G. CERTIFICATE OF BLINDNESS FOR TUITION WAIVER
4	§856.90. Purpose.
5 6	The purpose of this subchapter is to set out the administration and general procedures
7 8	governing the Certificate of Blindness for Tuition Waiver established in Texas Education Code §54.364. VRD provides a certificate of blindness to an individual who applies for a
9	tuition waiver at a state-supported postsecondary school in Texas.
10 11	
12	
13 14	§856.91. Definitions.
15	The following words and terms, when used in this subchapter, have the following
16 17	meanings.
18 19	(1) ApplicantAn individual applying to VRD for a Certificate of Blindness for Tuition Waiver.
20 21	(2) Certificate of Blindness for Tuition WaiverThe certificate issued by VRD to
22	certify that the applicant is blind. The applicant may use the certificate to apply
23 24	for a tuition waiver at any Texas state institution of higher education using
25	public funds, as set forth in Texas Education Code §54.364.
26	205 (02 FW W W)
27 28	§856.92. Eligibility.
29	(a) To obtain a certificate, a VRD customer must make a request through his or her VR
30 31	counselor.
32	(b) For an individual who is not a VRD customer to obtain a certificate, the individual
33	must submit a request in person or by mail to any VRD office, and present visual
34 35	diagnostic information confirming that the individual is blind.
36	(c) Visual diagnostic information must include eye exams from an optometrist,
37	ophthalmologist, or low-vision specialist.
38 39	(d) VRD does not pay for diagnostic exams for the sole purpose of obtaining this record
40	
41 42	(e) Eligibility for a Certificate of Blindness for Tuition Waiver is determined by VRD, and the determination is final.
43	
44	(f) The Certificate of Blindness for Tuition Waiver issued by VRD is not a
45	determination that an applicant satisfies the residency requirement, or any other

l 1	requirement set forth under Texas Education Code, §54.364, for tuition waiver at any
2	eligible institution.
3	
4	
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