

## MEETING OF THE TEXAS WORKFORCE COMMISSION

**DATE** 

**DECEMBER 6, 2022** 

## 1 Tuesday, December 6, 2022 2 CHAIRMAN DANIEL: Good morning, everyone. 3 This meeting is called to order. Mr. Trobman, has anyone signed 4 up for public comment? 5 MR. TROBMAN: No, sir. CHAIRMAN DANIEL: Thank you very much. Good 6 7 morning. 8 MS. MILLER: Good morning, sir. 9 CHAIRMAN DANIEL: Thank you. We're going to 10 take a short break. 11 CHAIRMAN DANIEL: This is Agenda Item 8, 12 Final Rules for Chapter 850, VR Services Administrative Rules 13 and Procedures, and Chapter 856, VR Services. 14 RIKKA WEINTRAUB: Good morning, Chairman 15 Daniel, Commissioner Alvarez, Commissioner Demerson, and Mr. 16 Serna. For the record, I'm Rikka Weintraub with the Vocational 17 Rehabilitation Division. Commissioners, before you today for your consideration and adoption are final rule amendments to 18 19 Chapter 850, VR Administrative Rules and Procedures, and to 20 Chapter 856, VR Services. In an open meeting on August 16th, the 21 commission approved proposed amendments to TWC's Chapters 850 22 and 856, to establish rules required by the Texas Labor Code and 23 to clarify rule language. The proposed rule amendments were 24 published in the September $2^{\rm nd}$ issue of the Texas Register for a 25 30-day public comment period. Public comments were received from

two organizations. Staff reviewed and responded to the comments and as a result of those comments modified the proposed rules. Six specific comments were proposed for TWC's consideration. No changes were made in response to two of those comments, both of which were related to financial needs tests. Four changes were made because of comments. Staff removed language in one subsection on impartial hearing officer decisions, added language on the content of the individualized plan for employment, clarified that the customer is informed of postemployment services, and amended Chapter 856 to allow certain exceptions for MAPS rates. Additionally, staff conducted a four-year rule review of Chapters 850 and 856 in accordance with Texas Labor, Texas Government Code, and determined that the initial reasons for adopting the chapters still exist, and that these chapters are still needed. Staff recommends adoption of the amendments to Chapters 850 and 856. Should the commission adopt these rules staff requests the ability to make minor nonsubstantive changes to the document in order to comply with the publication requirements of the Texas Register and the Office of the Secretary of State. This concludes my presentation. I'm available to answer any questions that you may have. Thank you.

CHAIRMAN DANIEL: Questions or comments?

COMMISSIONER ALVAREZ: None here.

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                          COMMISSIONER DEMERSON: Rikka, how long
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   you've been-Rikka's leaving. How long have you been with us?
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                         RIKKA WEINTRAUB: Seven years.
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                          COMMISSIONER DEMERSON: Seven years with the
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   agency. All in the adult education and literacy program?
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                          RIKKA WEINTRAUB: The VR program.
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                          COMMISSIONER DEMERSON: VR. OK. Good.
   Welcome aboard.
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                         RIKKA WEINTRAUB: Thank you.
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                          COMMISSIONER DEMERSON: Thank you.
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                          CHAIRMAN DANIEL: Commissioner, you asked
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    that question as if you thought maybe this was the first time
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    she presented before the commission.
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                          COMMISSIONER DEMERSON: I did, semi.
                          CHAIRMAN DANIEL: Yeah.
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                          COMMISSIONER DEMERSON: Is it?
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                          CHAIRMAN DANIEL: Is this the first time you
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   ever presented?
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                         RIKKA WEINTRAUB: Yes, this is my first
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   time.
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                          CHAIRMAN DANIEL: It is. I feel somewhat sad
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   that I didn't prepare more questions for you, but we're going to
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   move on all the same. There's no further questions. Is there a
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   motion?
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COMMISSIONER ALVAREZ: Chairman, I move that we adopt amendments to 40 Texas Administrative Code, Chapter 850 and 856 as recommended by staff. COMMISSIONER DEMERSON: Second. CHAIRMAN DANIEL: It's been moved and seconded and we're unanimous. Thank you. RIKKA WEINTRAUB: Thank you. CHAIRMAN DANIEL: This is Agenda Item 9, AEL Strategic Plan Progress Report. MAHALIA BALDINI: Good morning, Chairman Daniel, Commissioner Alvarez, Commissioner Demerson, and Mr. Serna. For the record, Mahalia Baldini with the Workforce Development Division. For your consideration this morning, we're presenting the Adult Education and Literacy Plan Progress Report 

Daniel, Commissioner Alvarez, Commissioner Demerson, and Mr. Serna. For the record, Mahalia Baldini with the Workforce Development Division. For your consideration this morning, we're presenting the Adult Education and Literacy Plan Progress Report for Fiscal Year 2022. Rider 29 of the 87th Texas Legislative Regular Session requires that TWC submit a strategic plan progress report due no later than December 31st of every evennumbered year. The most recent AEL strategic plan was approved by the commission in August of 2021, and it outlined four key goals and 17 objectives with numerous specific action items. The progress report, as outlined in your notebook materials, is meant to highlight some of the state's responsiveness to meet the goals laid out in the AEL strategic plan, including, but not limited to commission-approved state leadership projects that were deployed to support the plan's goals and objectives as well

1 as state-level priorities to address specific commission initiatives like middle skills, family math literacy, and 2 3 employer engagement projects. It also includes policy or 4 programmatic changes implemented to support a better overall AEL 5 system, coordinated efforts, both within our internal TWC 6 departments and divisions as well as any coordinated efforts 7 with other state agencies like the Texas Education Agency. It 8 also includes some initiatives that are responsive to the last 9 legislative session, like digital literacy and our expansion 10 projects related to remote and distance learning for adult 11 learners. Staff are seeking permission to make nonsubstantive 12 changes to polish the report prior to submission to the Texas 13 Workforce Investment Council, the governor, and the Legislative 14 Budget Board as outlined in Rider 29. This concludes my remarks, 15 and I'm happy to answer any questions you may have. 16 CHAIRMAN DANIEL: Any comments or questions? 17 COMMISSIONER ALVAREZ: None here, chairman. 18 COMMISSIONER DEMERSON: Good progress, 19 Mahalia. No other questions or comments. 20 CHAIRMAN DANIEL: Is there a motion?

CHAIRMAN DANIEL: Is there a motion?

COMMISSIONER ALVAREZ: Chairman, I move that we approve the TWC Adult Education and Literacy Strategic Plan Progress Report for Fiscal Year 2022 for submission to TWIC, the governor, and the Legislative Budget Board.

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COMMISSIONER DEMERSON: Second.

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                         CHAIRMAN DANIEL: It's been moved and
   seconded. We're unanimous.
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                         MAHALIA BALDINI: Thank you.
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                         CHAIRMAN DANIEL: Thank you. This is Agenda
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   Item 10, Legislative Proposals and Capital Exceptional Items.
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                         MICHAEL BRITT: Good morning, Chairman
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   Daniel, Commissioner Alvarez, Commissioner Demerson, and Mr.
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   Serna. For the record, Michael Britt, Governmental Relations.
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   This morning I'm presenting for your consideration TWC
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   legislative proposals for the 88th Texas Legislature. These
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   proposals have been submitted by the Fraud Deterrence and
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   Compliance Monitoring Division. I will now lay out each proposal
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   for consideration and we do have division staff here with us
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   today. They're available to answer any technical questions that
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   you all may have. Beginning on page 4 of your packets we have
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   the proposal related to an eligibility requirement for ID
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   verification. This proposal would amend the Texas Labor Code to
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   state that among other eligibility criteria an individual is
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   eligible for unemployment insurance benefits only if they have
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   verified their identity as required by the commission.
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                         MICHAEL BRITT: I'm sorry, Mr. Chairman,
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   would you like to vote on these as we go through?
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                         CHAIRMAN DANIEL: Do we want to vote on
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   these individually-.
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                         COMMISSIONER ALVAREZ: Yes, please.
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1 CHAIRMAN DANIEL: All right. 2 MICHAEL BRITT: OK. 3 CHAIRMAN DANIEL: Comments or questions? 4 COMMISSIONER ALVAREZ: Yes. Since our office 5 has been working closely with Chuck and Jason, I ask that they 6 make their way up here because I may have some questions for 7 them if they're available. Thank you. Jason. My first question is it is my understanding that this proposal is simply to 8 9 quantify the agency's ability to withhold benefit payments until 10 an individual's identity is verified. Is that correct? 11 CHUCK ROSS: Yes, sir. That's correct. 12 COMMISSIONER ALVAREZ: It is not the 13 intended that this proposal be a result and an increase in the 14 number of individuals who are required to verify their ID. Is that correct? 15 16 CHUCK ROSS: Yes, sir. That's correct. 17 COMMISSIONER ALVAREZ: OK. Those are the 18 only questions I have. I do have a comment though. I can 19 appreciate the need to clarify the agency's authority to 20 withhold benefits pending ID verification, and for that reason I 21 will not oppose this proposal. However, I caution that ID 22 verification requirements should only be imposed on individuals 23 where there are legitimate indicators of fraud. Any criteria 24 used by the agency to determine risk should be narrowly tailored 25 to target situations where fraud is likely, and care should be

1 taken to ensure the criteria does not result in an unintended 2 discrimination against any particular group. Further, our 3 verification process must include a sufficient method for a 4 person to verify their identity to provide equal access to UI 5 benefits for all claimants. Thank you, both. 6 CHUCK ROSS: Thank you. 7 CHAIRMAN DANIEL: Any comments or questions? 8 COMMISSIONER DEMERSON: None here. 9 CHAIRMAN DANIEL: Are you going to -. 10 COMMISSIONER ALVAREZ: Yes, sir. 11 CHAIRMAN DANIEL: OK. 12 COMMISSIONER ALVAREZ: My motion is that we, 13 that I move that we support this legislative proposal. 14 COMMISSIONER DEMERSON: This is one for the 15 eligibility requirements, ID verification. 16 CHAIRMAN DANIEL: Correct. 17 COMMISSIONER DEMERSON: Second. 18 CHAIRMAN DANIEL: It's been moved and 19 seconded. We're unanimous. 20 MICHAEL BRITT: Thank you. Next on page 6 is 21 the proposal related to an Open Records Act exemption for TWC's 22 fraud detection and prevention-related information. This 23 proposal would create an exception to the Texas Open Records Act 24 to except from disclosure TWC fraud related contracts, data, and

1 protocols from disclosure under the Act and the Texas Government 2 Code. 3 CHAIRMAN DANIEL: Comments or questions? 4 COMMISSIONER ALVAREZ: None here, chairman. 5 COMMISSIONER DEMERSON: None. CHAIRMAN DANIEL: The only thing we would be 6 7 seeking to eliminate would be just simply things that spell out 8 our fraud prevention methods? 9 MICHAEL BRITT: Yes, sir. Correct. 10 CHAIRMAN DANIEL: Is there a motion? 11 COMMISSIONER ALVAREZ: Chairman, I move that 12 we support this legislation. 13 COMMISSIONER DEMERSON: Second. 14 CHAIRMAN DANIEL: It's been moved and 15 seconded. We're unanimous. 16 MICHAEL BRITT: Thank you. On page 10 is the 17 proposal related to providing TWC with bank freeze authority for 18 fraud. This proposal would provide TWC the authority to recover 19 unemployment insurance overpayments resulting from fraud by bank 20 levy as a collection method of last resort. This proposal would 21 also require rulemaking for the commission to establish a 22 minimum account balance threshold that would preclude TWC from 23 levying funds, for example, from the first \$5,000 in an account. 24 CHAIRMAN DANIEL: Comments or questions? 25

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COMMISSIONER ALVAREZ: First question, why is this threshold to prevent seizure of personal essentials regulated by the proposal to be determined by the commission

CHUCK ROSS: Sir, we were responsive to your staff's request to include that as a rulemaking item so that the commission itself could determine on a regular basis what the appropriate threshold should be. That's why we went with the recommended approach of rulemaking.

rule rather than provided in proposed legislation itself?

COMMISSIONER ALVAREZ: Thank you, Chuck.

Isn't such a threshold a fundamental part of a collection

authority granted by this proposed legislation and something the

legislature itself should be, should determine?

CHUCK ROSS: At this point, I would defer to the commissioners about whether they would prefer to retain that authority. It's similar to authority in career schools' rules where commissioners have the authority to approve, set rates and things like that, but I would defer to the commissioners on this.

COMMISSIONER ALVAREZ: Chuck, so the first question I asked you is was this threshold to prevent seizure of personal—would it be better handled by us or proposed legislation itself? And you said you met with staff. Can you let me know what date you spoke to staff and who responded back to you on that?

1 CHUCK ROSS: Yes. When we briefed your 2 staff, and I'll have to check my calendar on the date. When we 3 briefed your staff on these proposals, your staff, Jeanette in 4 particular, specifically said would it be appropriate to put 5 this in commission rule to have the commissioners set this, and Jason and I both agreed that that was appropriate. That's why we 6 7 amended the original proposal to include rulemaking. 8 COMMISSIONER ALVAREZ: OK. Thank you. Thank 9 you, Chuck. Who would an individual who has had their accounts 10 frozen erroneously or otherwise contacted TWC to rectify the 11 freeze. How long would the process take to remove the freeze? 12 CHUCK ROSS: That would be the TWC's 13 Collections and Civil Actions Department and Finance, it would 14 run exactly the same way that that process runs for employer 15 accounts that are currently frozen. That, I believe that process 16 is resolved within one day to three business days.

COMMISSIONER ALVAREZ: So three business days?

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CHUCK ROSS: I would have to confirm with the Collections and Civil Actions staff, but that's my recollection, that generally it doesn't take longer than three business days to resolve erroneous freezes.

COMMISSIONER ALVAREZ: Thank you, Chuck.

There are multiple scenarios in which TWC can and does

erroneously impose fraud against innocent claimants as a result

of ID theft. What protections, if any, does this legislation offer to ensure that innocent claimants do not have their bank accounts levied when fraud is erroneously imposed against them?

CHUCK ROSS: I would note that as requested by your staff, we included in the proposal that this is a collection action of last resort. If we're talking about an overpayment that would be collected, a fraud overpayment, that would be collected through bank freeze, it would have reached finality and it would have actually gone through collections methods through treasury offset programs, so every due process avenue that's available to claimants would have been afforded in this proposal.

COMMISSIONER ALVAREZ: Chuck, I'm assuming that you and Jason spoke to the UI Office regarding this. OK. Any fiscal notes and all that. Yes, or no.

CHUCK ROSS: Yes.

COMMISSIONER ALVAREZ: OK. Just want to make sure. My comment, there are no protections in this proposal to protect innocent parties from an unjust bank account freeze. Also, the proposal does not provide minimum thresholds of funds for basic living expenses, but instead delegates that job to the agency. The legislature is in the best position to make that determination and also in most directly accountable to the people most affected by this law. I have no further comments. Well, you know what? I found one. I do have one more. Where in

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   the actual proposed legislation does in state, does it state
   that this is a collection method of the last resort? If you have
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   that.
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                         CHUCK ROSS: It's in your packet on page 10,
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   line 16.
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                         COMMISSIONER ALVAREZ: Thank you, Chuck.
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                         CHUCK ROSS: Yes, sir.
                          CHAIRMAN DANIEL: Commissioner Demerson?
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                         COMMISSIONER DEMERSON: No comments. I like
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   the fact that Wisconsin is at $1,000, and we're going to $5,000
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   here in Texas, proposing that so, OK.
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                         CHAIRMAN DANIEL: What other state agencies
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   use this tool to collect?
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                         CHUCK ROSS: State agencies. I would have to
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   research that. I just know that TWC has specific authority in
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    the UI law for this, but I would have to get back with you to
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    see about other states.
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                         CHAIRMAN DANIEL: So this is an existing
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   statutory thing?
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                         CHUCK ROSS: Yes. Specifically for
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   delinquent employer contributions.
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                         CHAIRMAN DANIEL: Would this particular
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   authority for claimants mirror the way we do this for employers?
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                         CHUCK ROSS: Exactly the same. Yes, sir.
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                         CHAIRMAN DANIEL: Is there a motion?
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                          COMMISSIONER ALVAREZ: Yes. I do anticipate
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   that we'll be getting calls in the near future regarding this
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   particular agenda item. I will make a motion. I oppose moving
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   forward on this proposal.
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                          CHAIRMAN DANIEL: Is there a second? Motion
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   dies for lack of a second. Any additional motions on this item?
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                          COMMISSIONER DEMERSON: Since I-I'd like to
   move that we approve the legislative proposal for this bank
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   freeze authority for fraud and get - it protects us in a big
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   way.
                          CHAIRMAN DANIEL: I'll second that motion.
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                         MICHAEL BRITT: Thank you.
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                          CHAIRMAN DANIEL: Any further comments?
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                          COMMISSIONER ALVAREZ: None here, chairman.
   Not for 10(C).
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                          CHAIRMAN DANIEL: I'll be voting aye,
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   Commissioner Alvarez. Will you be voting yes, or no?
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                          COMMISSIONER ALVAREZ: I'm voting against
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   it.
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                          CHAIRMAN DANIEL: Voting no? Commissioner
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   Demerson?
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                          COMMISSIONER ALVAREZ: Yes.
                          COMMISSIONER DEMERSON: I made the motion.
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   I'm voting for it.
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CHAIRMAN DANIEL: All right. It's two to one. Thank you, gentlemen.

MICHAEL BRITT: Thank you. Next on page 14 is the proposal related to prohibiting an individual from filing a new unemployment insurance claim until any previous fraudulent overpayments and penalties have been repaid to TWC. This proposal would amend the Texas Labor Code to stipulate that an individual is not eligible to file a new claim for UI benefits until all overpayments and penalties that resulted from fraud have been repaid to TWC.

CHAIRMAN DANIEL: Comments or questions?

COMMISSIONER ALVAREZ: Yes, chairman. My

first question, in your analysis to those who did this, you make
the following statement. I quote, "Often a UI claimant who has
committed fraud is able to file a new claim when their current
benefit year expires and potentially commit fraud again." What
data do you have to support this statement, and how often does
this occur?

that specific question that you're asking but we do have experience with claimants that have committed fraud that come back in and have not repaid their fraudulent overpayment. As an example, this is just anecdotal, when the commission reestablished 100 percent offsetting of benefits, a number of claimants that complained to me directly about that were

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   individuals that were having their benefits fully offset to
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   recover past fraudulent overpayments, so it does happen.
                         COMMISSIONER ALVAREZ: Chuck, would you say
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   it happens a lot or seldom or rarely or-?
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                         CHUCK ROSS: I think anecdotally it happens
   because the number of fraud determinations and overpayments are
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   low. It is a low number, but it does happen, and it's an
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   integrity issue.
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                         COMMISSIONER ALVAREZ: So it was enough to
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   justify this particular agenda item legislation, a low number?
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                         CHUCK ROSS: I believe as an integrity item,
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   that's what I'm charged with by Mr. Serna and the commissioners
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   is to oversee the integrity of the unemployment insurance
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   system, and I see this as a key way to do that, yes, sir.
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                         COMMISSIONER ALVAREZ: OK, so again I think
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   I stated just for the record the question is how many people do
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   you think commit fraud would you say in the last year or even
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   the last five years? I'm sure you have that data.
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                         JASON STALINSKY:
                                             How many people commit
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   fraud?
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                         COMMISSIONER ALVAREZ: I mean what is the
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   number if you were to say that?
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                         JASON STALINSKY: I apologize, commissioner,
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   can you repeat that?
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1 COMMISSIONER ALVAREZ: Yes, how many commit 2 fraud again? That was the question. How often does this occur, 3 and how many people commit fraud? 4 JASON STALINSKY: I believe the last numbers 5 I saw from ADNM were about one claimant a day with a fraud 6 overpayment comes back in and commits fraud again, and that 7 there are approximately 90 to 100,000 with fraud overpayments 8 out there that have not repaid them. 9 COMMISSIONER ALVAREZ: How many again, 10 Jason? 11 JASON STALINSKY: Ninety to 100,000, and if 12 they were to file again and have their benefits offset, those 13 are current employer taxes that are paying their fraudulently 14 obtained overpayment. 15 COMMISSIONER ALVAREZ: OK. Can I ask if this 16 was part of a discussion paper, just so that we could-I mean you 17 can see why I ask the question. Was that part of the discussion 18 paper? 19 JASON STALINSKY: I believe this was in some 20 of the supplemental materials that we sent out. 21 COMMISSIONER ALVAREZ: OK. You also make the 22 statement that, in quote, "When the UI claimant files a new 23 claim in a new benefit year, this means that the employer taxes 24 from the individual's new base period are repaying the 25 individual's fraudulent overpayment. In essence, Texas employers

1 are financing an individual's fraudulent attempts to steal unemployment benefits." Isn't it true that this individual 2 3 quantifies or qualifies for a new claim, it is because they have 4 returned to work and rightfully earned those wages in 5 employment? JASON STALINSKY: They would have met 6 7 eligibility factors if they are qualified for unemployment. 8 COMMISSIONER ALVAREZ: OK. This proposal not 9 only requires that the previous fraud overpayment be paid but also requires that 15 percent penalty be repaid. The October 26, 10 11 2022, to November 12, 2022, demographics for UI claimants 12 indicate that 12 of the 25 top filing companies or counties are 13 in South Texas. Most claims include separations from temporary 14 work services followed by oil and gas and PEUs. This proposal 15 legislation adversely impacts minority communities and lower 16 socioeconomic individuals by further adding to their financial 17 burden and punishing them during a time when they are at most 18 need. Those are the end of my quotes, I mean my comments, and I 19 appreciate you all answering the questions. 20 CHAIRMAN DANIEL: Commissioner Demerson? 21 COMMISSIONER DEMERSON: I have no comments. 22 CHAIRMAN DANIEL: So there's 100,000 23 claimants we believe received UI benefits fraudulently that have

JASON STALINSKY: That's correct.

yet to repay. Did I hear you correctly?

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                         CHAIRMAN DANIEL: And so this proposal
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   should the legislature choose to adopt it would create a
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   scenario where someone who is verified to have committed fraud,
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   this would prevent them from receiving further benefits until
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   we've either resolved the fraud claim or collect the money from
    the fraud claim?
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                         CHUCK ROSS: Until they pay us back, the
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   overpayment, yes, sir.
                         CHAIRMAN DANIEL: Who determines it was
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   fraud?
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                         CHUCK ROSS: It's an agency fraud
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    determination based upon the two-vote system that the agency has
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   in place.
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                         CHAIRMAN DANIEL: So this would only apply
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   to people whom we reasonably believe collected the benefits
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    fraudulently.
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                         JASON STALINSKY: This would only apply to
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   final fraud determinations so if it's in the appeals process-
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                         CHAIRMAN DANIEL: [Inaudible] investigated
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   it, they've appealed it, they've lost all their appeals, and the
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    fraud determination would stand.
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                         JASON STALINSKY: Correct.
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                         CHUCK ROSS: That's correct. It's final for
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   all purposes.
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                         CHAIRMAN DANIEL: Are there 100,000 of those
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   because of COVID or is that a normal number?
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                         CHUCK ROSS: I think that's historic-that's
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   the normal number.
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                         JASON STALINSKY: This is currently in
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   existence.
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                         CHUCK ROSS: This is not a COVID effect.
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                         CHAIRMAN DANIEL: All right, is there a
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   motion?
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                         COMMISSIONER ALVAREZ: I have some I guess
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   some other comment that I'd like to make.
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                         CHAIRMAN DANIEL: Yes, sir.
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                         COMMISSIONER ALVAREZ: Chuck, you made a
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   serious allegation that you informed my staff of some of the
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   things that I asked you. That's the reason why I wanted to stick
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   around until today to be at this important commission meeting.
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   It is my understanding, I've had multiple conversations with my
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   staff and chief of staff, Jeanette De La Cruz, who you informed
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   me, made the statements that she did, and I've asked her
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   repeatedly, I needed some clarification especially when it came
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   to these legislative agenda items that you were-proposals that
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   were bringing forth so the reason I asked for you to be here is
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   because I wanted you to be on the record on what you were
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   stating. My recommendation to both of you or to the staff is if
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   you are going to be providing our-if you're providing this
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information, those numbers need to be in the report. According to what I'm receiving from staff, I can assure you what they're telling me is that you never stated what you did regarding the discussion you had with Jeanette regarding that this should be a commission issue and not so much legislative. So I'm just informing you that that's what she said, Chuck. I mean—

CHUCK ROSS: May I respond?

COMMISSIONER ALVAREZ: Of course you can because I'm going to ask, if my commissioners are OK, that I'm going to ask for the record that Jeanette also be allowed to deliver some remarks as well.

CHUCK ROSS: I-yes, sir.

CHAIRMAN DANIEL: We're going to take a short recess. Commissioner Alvarez.

again, thank you, Chuck and Jason, for being upfront—I mean being up front to be able to answer these questions. Again, these were just a little concerning to me because, like I said, there was—I didn't receive that information back from staff. The questions that we asked, that I asked you from the dais were questions that I had for her. I had asked her to ask you all and again I think there's some differences on what the responses were. Just a recommendation, put some of those things, Jason, like the number is 100,000, the 90 to 100,000, the number that you kind of pointed out in case the legislators, some of these

things I know are questions that if I were a legislator I would be asking. So I do appreciate both of you, your responses to the questions that I had. No further questions or comments.

COMMISSIONER DEMERSON: I have a comment. I like the fact that we are—you know, fraud is a big concern here in the state and the U.S., and I like the fact that we are taking a proactive approach towards it trying to get there.

These are legislative proposals and so if approved, there will be further discussions on these things on a go-forward basis, but fraud is huge, and taking a proactive approach is the right thing in my opinion.

CHAIRMAN DANIEL: Any further comments?

COMMISSIONER ALVAREZ: None here.

CHAIRMAN DANIEL: Is there a motion?

COMMISSIONER ALVAREZ: Chairman, I

understand that we all have a vested interest in fraud deterrence and detection, but I cannot support a legislation that has no supporting data and does nothing more than penalize people who are already financially burdened. I would rather see this agency engage in real fraud deterrence and detection focused on areas of high risk such as those identified by the Department of Labor Office of Inspection General memorandum dated September 21, 2022, and participating in the Integrity Data Hub as outlined in the May 5, 2022, Training Employment Notice 24-21, rather that engage in policies that do nothing

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   more than punish the poor and adds to the poverty. So, I vote
   against because there is insufficient data to support this
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   proposal and, on its face, does nothing to deter or detect
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   fraud. It simply piles on someone who has already been punished
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   so my vote is against.
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                         CHAIRMAN DANIEL: All right. Is there a
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   motion to accept this?
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                         COMMISSIONER DEMERSON: Yes, I move we
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   approve the legislative proposal for the prohibition on filing a
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   new UI claim until repayment.
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                         CHAIRMAN DANIEL: I second the motion. I
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   think we're on record.
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                         COMMISSIONER ALVAREZ: Yes, sir.
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                         CHAIRMAN DANIEL: I'm for it, Commissioner
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   Demerson I believe is for it since he made the motion
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    [inaudible].
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                         COMMISSIONER ALVAREZ: And I oppose it.
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                         CHAIRMAN DANIEL: Commissioner Alvarez
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   opposes.
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                         COMMISSIONER ALVAREZ: Yes, sir.
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                         CHAIRMAN DANIEL: All right, thank you.
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                         MICHAEL BRITT: Thank you. Next on page 18
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   of your packets is the proposal related to increasing the 15
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   percent UI fraud penalty. This proposal would amend the Texas
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   Labor Code to increase the current UI fraud penalty to 50
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1 percent with the amount of the penalty above the federally 2 required 15 percent going to the Special Administration Fund or 3 Fund 165 as it's also known to fund TWC's fraud deterrence 4 activities. 5 CHAIRMAN DANIEL: Comments or questions? 6 COMMISSIONER ALVAREZ: Chairman, my first 7 question, how does this penalty compare to the penalties 8 assessed against employers that fail to pay contributions due to 9 misclassification or failure to report wages? 10 CHUCK ROSS: I would say this is not an 11 analogous penalty to the situation you laid out. 12 COMMISSIONER ALVAREZ: Can you repeat that? 13 I'm sorry, Chuck. 14 CHUCK ROSS: I would say that this penalty 15 is not analogous to the penalties that you laid out, the 16 employer penalties for misclassification. I would say though 17 that our recommendation for this one is there is an employer 18 misclassification penalty in Chapter 214, however, the proceeds 19 from that penalty revenue do not go back to TWC to fight 20 misclassification. We've recommended in this proposal that the 21 revenue from this proposal be used for fraud prevention and 22 misclassification activities. 23 COMMISSIONER ALVAREZ: How does this compare 24 to fraud penalties in other states?

CHUCK ROSS: Jason, you want to take it?

JASON STALINSKY: This was in the median of what we saw from other states. Texas is one of the very few that keeps only the federal required 15 percent. Other states are in the range of 65 percent, some are 30 percent, and others have tiered step-ups which is, you know, 25 percent for the first violation and 100 percent for the second so we felt that the 35 percent was in the median of the states that we were able to review.

COMMISSIONER ALVAREZ: The only other comment I have is I oppose this proposal because we already have

COMMISSIONER ALVAREZ: The only other comment I have is I oppose this proposal because we already have criminal provisions for pro—that deter those who commit fraud. The penalty is a set amount that is not assessed based on an individual culpability circumstances of each particular case. Finally, the purpose of the penalty is to deter fraud, not generate additional revenue streams. That's the only comment that I have.

COMMISSIONER DEMERSON: Jason, I did have a question, but I think you've already answered it, so the 35 percent is kind of a median of both so—of some of the other states.

JASON STALINSKY: That's correct. That's part of our analysis.

COMMISSIONER DEMERSON: Then I think is this also the 50 percent sends a message I would think.

JASON STALINSKY: Yes.

COMMISSIONER DEMERSON: We're also sending the message we're at 15 percent, the lowest right now.

JASON STALINSKY: Exactly.

COMMISSIONER DEMERSON: And so other states have already done that. That's the way I was reading it because this also sends a good message [inaudible]. Thank you.

CHAIRMAN DANIEL: Walk me through how someone gets to the point—what are all the processes that would have taken place for someone to get to the point where they would pay this penalty?

CHUCK ROSS: You want to take that one,

JASON STALINSKY: Certainly. This would be the same as a normal adjudication process where if our benefit payment control department detected the fraud, there would be two votes to find fraud, a determination would be issued, that 15 percent penalty—the current 15 percent penalty is part of that. This would be now the 35 percent on top of that. The penalty and the determination go together with appeal rights to the Appeal Tribunal, to commission appeals to come before the commission, and through judicial review so there are many ways in which due process concerns should be alleviated.

CHAIRMAN DANIEL: So any due process issues would be satisfied at the administrative level, they would have-

Jason?

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   this particular accusation of fraud ultimately would be heard by
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   the commission at some point.
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                         JASON STALINSKY: Correct, yes, sir.
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                         CHAIRMAN DANIEL: And then they would
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   preserve whatever due process rights all Texans have through
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   whatever remedy-
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                         CHUCK ROSS: Judicial review.
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                         CHAIRMAN DANIEL: [inaudible] through the
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   courts.
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                         JASON STALINSKY: Yes, sir.
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                         CHAIRMAN DANIEL: Thank you. The penalty
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   wouldn't be imposed until such time as all of those particular
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   remedies had been exhausted, is that correct?
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                         JASON STALINSKY: Correct.
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                         CHAIRMAN DANIEL: Thank you. Any other
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   comments or questions?
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                         COMMISSIONER ALVAREZ: Again, I want to
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   thank both of you for answering the questions. As you know, in
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   my position I want to make sure that-we went through one of the
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   worst times when we experienced the pandemic and some of the
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   other circumstances that have taken place just in the last seven
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   years whether it was a hurricane or other natural disasters.
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   This is certainly important to me because, as you know, I don't
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   want to assess additional penalties on any constituency. I mean,
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   Jason, you used to work in our office so you're very well aware
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of some of the responses that we would get or calls that we would get regarding this, and again, no one wants to be labeled as committing fraud. I mean that's a big term and that's not a good F-word to have, right? So I just wanted to clarify some of those that these agenda—I mean these legislative proposals that you were bringing forth, and I appreciate both of your responses back to the commission. So, again, thank you for that.

Would make about the penalty revenue generation is—the

Department of Labor does not really fund us adequately to

conduct all the fraud deterrent activities that we need to take,

and so we have to carve out a portion of our administrative UI

budget for fraud activities but that takes away from other work

that assists claimants and employers in just sort of navigating

the system because 98, 95, 98 percent of the people that are in

the system are following the law. They're not committing fraud,

but the administrative costs of fraud deterrence really are

taking away from other initiatives, and so this was just an

opportunity for us to sort of put it back on the person that's

committing the fraud to sort of help us with deterring fraud in

the future. I hope that's helpful.

COMMISSIONER ALVAREZ: It is. It is. I was just hoping that we could figure out another resource where we could get this funding and not go after those—I mean we obviously don't understand their circumstances and they were

tough. I just want to make sure that if someone is legitimately put out of work, that he can apply for [inaudible] benefits even if he has something pending. You know sometimes the perception is that they're continuing to go on unemployment so they can pay their back taxes or pay whatever they owe us, and I just wanted to clarify that, you know, we're doing everything we can and that you as an office were looking at other resources because we don't want to penalize just the claimant.

CHUCK ROSS: Right.

COMMISSIONER ALVAREZ: What we're doing for the claimant, we also should do for the employers and everyone else, if I'm not mistaken, and I just want to be on record for that.

CHAIRMAN DANIEL: All right, is there a motion on this item?

COMMISSIONER ALVAREZ: Chairman, the only motion I have is to oppose moving forward on this particular proposal.

COMMISSIONER DEMERSON: [inaudible] not a second on that so I'm going to move forward that we approve the legislative proposal for increasing the 15 percent UI fraud penalty.

CHAIRMAN DANIEL: I'll second that motion. So I'm in favor of that motion. I believe Commissioner Demerson is in favor, and Commissioner Alvarez, we show you as opposed.

1 COMMISSIONER ALVAREZ: That's correct. Thank 2 you, chairman. Thank you, gentlemen. 3 MICHAEL BRITT: Next on page 24 is the 4 proposal related to fraud provisions for ID theft. This proposal 5 would amend the Texas Labor Code to allow TWC to issue a fraud 6 determination and take associated collection actions against the 7 individual who committed the ID theft when TWC can identify the 8 perpetrator. This is not allowed under current law. 9 CHAIRMAN DANIEL: Ouestions? 10 COMMISSIONER ALVAREZ: What agenda item is 11 this one? 12 CHAIRMAN DANIEL: Is this page 24? 13 MICHAEL BRITT: Yes, sir. 14 COMMISSIONER ALVAREZ: Which agenda item is 15 it? I'm sorry. I'm a little confused here. 16 MICHAEL BRITT: ID determination for fraud 17 proposal. I'm sorry, sir. 18 COMMISSIONER ALVAREZ: Thank you. So 19 additional questions, how often is TWC able to identify the 20 imposter? 21 MICHAEL BRITT: Jason? JASON STALINSKY: The-not that often but 22 23 there are circumstances in which we do have-usually it's a 24 family member or a neighbor who is helping someone file, and 25 currently we cannot establish an overpayment against that

individual that committed the act of stealing someone's UI benefits, and this proposal would allow us to do that. It would also allow us to have administrative recourse or determinations against criminal schemes that we work with DOL OIG on, and when there is a prosecution and conviction currently, there is, you know, there's a verdict but there's not any administrative recourse that we can have, and this would allow us to do that. One of the key things that I would mention is that with these schemes, when we are—and unfortunately it takes a while for some of them to unravel but when we are able to identify them, sometimes the statute of limitations has occurred criminally but that would not prevent-but with this proposal we'd be able to handle that administratively and still have that overpayment and so, like I said, unfortunately ID theft is rampant and we've done a good job containing it through our controls but we can't always identify the individual but when we can, we want to be able to take that recourse and make sure that the person who did perpetrate the fraud is the one punished.

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COMMISSIONER ALVAREZ: So when I asked you how often does this take place, you said not often. You started off by saying, well, not often.

JASON STALINSKY: It's not all that often but we think it is important that when we do identify it, we be able to have the overpayment and the fraud attributed to the individual that did the act.

COMMISSIONER ALVAREZ: Thank you. In the latest report on fraudulent identity theft from March 1, 2020, through August 31, 2022, a 30-month period, only point 10 percent of total benefits were paid to confirmed imposter claimants or less than 10,307 so how much money do we anticipate will flow to the unemployment trust fund with this low number?

CHUCK ROSS: I'll be honest, I think the

amount is probably negligible, but I would just counter that this is an integrity issue. Our current statute doesn't afford us the authority to issue a fraud determination when we know who committed the ID theft. This is just basic common sense to me, that we undergird the statute to allow us to issue a fraud determination when the facts bear out, when we can identify who those people are.

COMMISSIONER ALVAREZ: Would these imposters be given appeal rights? If so, I do not see a fiscal impact analysis to the appeals and commission appeals division in your fiscal impact.

CHUCK ROSS: Yes, these determinations like any other determination afford appeal rights. As we've discussed, the volume is such that we do not believe it would be an appreciable impact on appeals or commission appeals.

COMMISSIONER ALVAREZ: Would these imposters—OK, so I mentioned that. So again, Chuck, you and

1 Jason have had an opportunity to speak to the UI division about 2 all of these legislative proposals? 3 CHUCK ROSS: Yes. 4 COMMISSIONER ALVAREZ: OK. No further 5 questions, chairman. 6 COMMISSIONER DEMERSON: None here except I 7 appreciate the fact that we're continuing to try our best to 8 clamp down on fraud. I mean that's the thing that really, we 9 should be headed and again it gets back to an integrity issue. 10 We won't receive a lot of funding from here but there's no 11 fiscal implication to the state is what I'm seeing here as well 12 but it gives staff the ability to take care of business. 13 CHUCK ROSS: Correct, sir. 14 CHAIRMAN DANIEL: Is there a motion? 15 COMMISSIONER ALVAREZ: Chairman, I vote to 16 move this one forward as a legislative proposal on behalf of the 17 agency. 18 COMMISSIONER DEMERSON: Referencing the 19 fraud provision for identity theft, I second that motion. 20 CHAIRMAN DANIEL: It's been moved and 21 seconded and we're unanimous. 22 MICHAEL BRITT: Next on page 27 is the 23 proposal related to modifying the definition of last work for an 24 initial claim. This proposal would amend the Texas Labor Code to 25 modify the definition of last work and person for whom the

claimant last worked to mean the claimant's last employer with a liable TWC tax account.

CHAIRMAN DANIEL: Comments or questions?

COMMISSIONER ALVAREZ: To those here, how will individuals who last worked as an independent contractor be able to file claims, and how will the appropriate separation be analyzed if they are no longer able to name their independent contractor work?

CHUCK ROSS: Under this provision we would go back to the last employer that has reported wages to the individual. To be eligible for a claim monetarily there has to be sufficient base period wages paid from a covered employer so anybody that would be eligible monetarily for a claim would have to have an eligible covered employer in their past.

COMMISSIONER ALVAREZ: OK, how will individuals who are being misclassified be able to file a claim?

CHUCK ROSS: It's the same process as currently. If an individual files a claim and their last employer or previous employers have not reported wages and they believe they're misclassified workers, there's a tax investigation and then that issue is resolved by the tax department and then through the Rule 13 process.

COMMISSIONER ALVAREZ: So how would the correct last work be analyzed?

1 CHUCK ROSS: Again, in order for the 2 claimant to be monetarily eligible, there has to be a covered 3 employer in the claimant's base period that we would go to the 4 most recent covered employer to determine that job separation. 5 COMMISSIONER ALVAREZ: And we have the 6 manpower and all that to do? 7 CHUCK ROSS: That's currently what we're 8 doing now essentially. Under the current process, an individual 9 is able to name somebody that they worked for for 30 hours in a 10 week. That doesn't have to be a covered employer so essentially 11 the mechanics of that, the UI claims examiner, if they can't 12 find that entity as a covered employer, they're just creating a 13 tax account, sending it a notice of unemployment to that 14 individual, and whether or not that entity replies or not, most 15 like they won't because they have no vested interest but that's 16 how the current process works. 17 COMMISSIONER ALVAREZ: So clarify, are 18 claimants not parties to tax investigations, or are they? 19 CHUCK ROSS: That is correct, claimants are 20 not party to Rule 13 hearings. 21 COMMISSIONER ALVAREZ: So how will claimants 22 know the process? 23 CHUCK ROSS: For their UI claim, they'll 24 receive a determination from TWC regarding the validity of the 25 last employer.

COMMISSIONER ALVAREZ: OK. If your proposal is to investigate the last separation from an employer with a tax account and not the actual last separation so the question is your proposal to investigate the last separation from an employer with a tax account and not the actual last separation? CHUCK ROSS: Our proposal is to try to find the last employer, hopefully it is the last covered employer. The problem with the current system is that, as I explained, an individual can name somebody that they worked for for only 30 hours in a week and that is the controlling job separation, and it's very easy for individuals to avoid getting out from a disqualifying separation that occurred a week before, two weeks before, and we see this not on an infrequent basis with our own employees that sort of set themselves up as being a last employing unit for anybody that needs that help to qualify for a claim.

COMMISSIONER ALVAREZ: OK, thank you, Chuck. If a misclassified individual is able to initiate an investigation by the tax department for unreported earnings, how would they be able to appeal a ruling regarding these unreported wages if they cannot file a valid UI claim without naming an employer with a TWC tax account?

CHUCK ROSS: Sorry, can you clarify that for me please?

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COMMISSIONER ALVAREZ: Yes, so let me just read again. If a misclassified individual is able to initiate an investigation by the tax department for unreported earnings, how would they be able to appeal a ruling regarding these unreported wages if they cannot file a valid UI claim without naming an employer with a TWC tax account?

JASON STALINSKY: I believe that the claim is taken but pended during the investigation of the wage credits

is taken but pended during the investigation of the wage credits if that determination on whether or not they should be awarded those wage credits is an appealable determination, and so if ultimately, it's decided that it's not a valid claim because the wages are not due, that's still also appealable.

COMMISSIONER ALVAREZ: OK, so how can a claim be taken if they cannot name the employer?

 $$\operatorname{\textsc{JASON}}$$  STALINSKY: The claim is pended during the wage investigation.

CHUCK ROSS: So they are—we're taking the claim. We're taking who they're naming but as Jason indicated, there's a wage investigation which results in an appealable determination.

COMMISSIONER ALVAREZ: How would a claimant who last worked for an employer in another state who does not have a TWC tax account file for a claim naming their last work?

1 CHUCK ROSS: Our recommendation is to remove 2 the current language with respect to using an out-of-state 3 employer. 4 COMMISSIONER ALVAREZ: If the employer does 5 not have a tax account, how would they be able to name them? 6 Again I'm asking the question. 7 CHUCK ROSS: Can you repeat the question? 8 COMMISSIONER ALVAREZ: If the employer does 9 not have a tax account, how would they be able to name them, the employer, their last employer? 10 11 CHUCK ROSS: Well, under our current system, 12 as I say, the claimant names who they last worked for. If that 13 is not a covered entity that we can find, then TWC staff creates 14 a bogus tax account and moves forward. Under this proposal we 15 would find the claimant's most recent liable employer that 16 reported wages. 17 JASON STALINSKY: That's correct. If they're 18 going to be filing from-using wage credits from another state, 19 they still have to have Texas wages and create-20 CHUCK ROSS: Right. 21 JASON STALINSKY: A combined wage claim so 22 they would still have an LEU which would be the Texas employer 23 with a liable account. Just one thing I wanted to add-

COMMISSIONER ALVAREZ: Yes, sir.

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JASON STALINSKY: Is that not only is this an integrity legislation or proposal to prevent fraud from benefits fraud but also on the ID theft side. During the pandemic we discovered that it was very important for us to have an employer that could provide a response so that what PUA showed us is that when you don't have any employer that you can get a response from, it's much more difficult to stop fraud early on in the process because we can't get that response saying this person still works here or something of that nature.

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COMMISSIONER ALVAREZ: I can appreciate the efforts to try and curb fraudulent claims, but this proposal will have a significant detrimental impact to many Texans who would otherwise be eligible for benefits. Individuals who last worked as independent contractors or who were misclassified by their employers might be completely unable to file claims as a result of this proposal with no clear avenue to rectify the situation. Although possibly a claim could be filed naming an old employer, that employer would not be able to-would not be the last separation relevant to the claim. Even if the claimant could get the correct final work listed, the wrong separation would have already been investigated and subsequently-and substantial agency resources expended to adjudicate an older irrelevant separation. Many legitimate claimants will be significantly delayed in receiving their benefits. I fear this proposal will not noticeably-will not noticeably reduce

fraudulent claims but instead simply delay or possibly completely prevent many legitimate claims from being filed. For these reasons I cannot support this proposal.

CHAIRMAN DANIEL: Commissioner Demerson?

COMMISSIONER DEMERSON: So this tightens the process right now, basically moving away from individuals working 30 hours and saying this is who they worked for and getting it to define covered employee type situation where they—

JASON STALINSKY: That's correct.

COMMISSIONER DEMERSON: [inaudible] tax account [inaudible] makes it easier for us to track from that point and so, OK. No other comments or questions.

CHAIRMAN DANIEL: In layman's terms, describe to me what we're trying to prevent.

CHUCK ROSS: So in layman's terms, I started at TWC in 2004. My very first assignment was this legislative proposal to fix the current process. When I started at TWC, you could name any entity. As an employee there was no—they did not have to be a covered employee, it just could be any entity, and so as an integrity measure, to avoid this issue of getting—of purging a disqualifying job separation, we added in 2011 I believe it was this 30-hour requirement so that an employee—so that there had to be some connection between the claimant and their job—and hope—we assume that the employer would probably be a covered employer as well but as we process these—this enhanced

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   integrity change and seen it in action, our determination
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   especially after what Jason laid out with respect to PUAs, the
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   current 30-hour rule is not sufficient. There's not enough
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   connection to a claimant and somebody that they might have
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   worked for for 30 hours, and in our analysis of other states,
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   while other states don't specifically have this state that the
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   last employer has to be a covered employer, they put monetary
   and time restrictions on it that sort of make it a de facto last
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   employer. Did that answer your question, sir?
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                         CHAIRMAN DANIEL: Yeah, sort of. So this is
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   a basic eligibility question.
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                         CHUCK ROSS: Yes, sir.
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                         CHAIRMAN DANIEL: Your base period is
   defined as what?
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                         CHUCK ROSS: The first four of the last five
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   quarters.
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                         CHAIRMAN DANIEL: OK, so if someone's been
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   an independent contractor the entire base period but then they
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   work for somebody for 30 hours total, right-
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                         CHUCK ROSS: Right.
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                         CHAIRMAN DANIEL: Then they would attempt to
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   file a claim, would they be awarded benefits?
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                         CHUCK ROSS: No, sir, they would not have
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   base period wages because they didn't work for a covered
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   employer.
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CHAIRMAN DANIEL: So an independent contractor who maybe the first quarter had worked for a taxed employer and then becomes independent contractor, they would have some benefits due to them because of the one quarter that they had in the base period where taxes had been paid on that.

CHUCK ROSS: Correct.

CHAIRMAN DANIEL: Do independent contractors and self-employed persons, do we believe they use this 30-hour rule to try to claim eligibility when they wouldn't otherwise have been eligible?

would say generally the 30-hour rule is used by somebody that knows they have a previous disqualifying job separation probably for misconduct or quit without good cause connected work to do so, and they're using the 30-hour employer to purge that disqualifying job separation.

CHAIRMAN DANIEL: OK, is there a motion?

COMMISSIONER ALVAREZ: Chairman, before you vote I'd just also like—since that was a great question you asked, Chuck and Jason, could I have a—would it be possible to have additional input via a memo from UI on how this would actually work? Maybe you could send that to our offices and maybe attach that to any of the [inaudible] that you have?

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                         CHUCK ROSS: Yeah, absolutely. We're
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   currently working with UI staff to operationalize this, how this
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   would work.
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                         COMMISSIONER ALVAREZ: Thank you.
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                         CHAIRMAN DANIEL: Is there a motion on this
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   item?
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                         COMMISSIONER ALVAREZ: Yes, chairman. I
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   object to moving forward on this proposal.
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                         CHAIRMAN DANIEL: Commissioner Demerson?
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                         COMMISSIONER DEMERSON: This is not a
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   second, but I'd like to move that we approve the legislation-
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   legislative proposal for modifying or redefining last work for
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   initial claims.
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                         CHAIRMAN DANIEL: I second with Commissioner
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   Demerson. Any further dissent?
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                         COMMISSIONER ALVAREZ: None here, chairman.
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                         CHAIRMAN DANIEL: I'm assuming we're showing
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   Commissioner Demerson and myself as in favor, and Commissioner
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   Alvarez as opposed.
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                         MICHAEL BRITT: Yes, sir. Next on page 31 of
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   your packets is a proposal related to unemployment insurance and
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   Reemployment Services and Eligibility Assessment or RESEA. This
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   proposal would amend the Texas Labor Code to expand claimant
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   participation in certain reemployment services such as RESEA
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   regardless of the claimant's likely-to-exhaust-benefit score,
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and also allow flexibility for claimants to be scheduled for successive RESEA services.

CHAIRMAN DANIEL: Comments or questions?

COMMISSIONER ALVAREZ: Is this proposal intended for all claimants to participate in reemployment services or some subject to claimants? Is it—the other part of it, is it only a subset? How would this—how will staff determine who should participate? Is this not with the RESEA score?

CHUCK ROSS: So we would work with our Workforce Board partners to determine their capacity to serve to call-in claimants. Our RESEA grant has gone up exponentially since we first became eligible and we pass those grants on as you know to our Workforce partners to run the RESEA programs for us, and our—we would work with them to ensure that they're calling in claimants that they have the ability to serve but not calling in so many claimants that they know that they can't conserve—serve them but creating an artificial ineligibility if that's what you were—if that was your point.

COMMISSIONER ALVAREZ: Thank you, Chuck. The agency has contracted with the Public Policy Research Institute at Texas A&M to evaluate the RESEA program to determine best practices to scale across Texas. Why is this proposed legislation offered before the completion of this study?

CHUCK ROSS: As we mention in the proposal

| and many-OK.

1 COURTNEY ARBOUR: Good morning, 2 commissioners, Mr. Serna. Courtney Arbour, Workforce Division. I 3 can help with that one. Chuck, I certainly didn't mean to take 4 the mic but-5 CHUCK ROSS: Oh, no, please. 6 COURTNEY ARBOUR: I'll help. 7 CHUCK ROSS: Please, please. 8 COURTNEY ARBOUR: That is part of the new 9 RESEA requirements. Department of Labor has been very clear that we need to use evidence in our decision making on how we operate 10 11 this program, the way we conduct outreach and the services that 12 are provided. Although there are some services laid out in the 13 regulation, this change allows us to call more in so more 14 claimants would have the benefit of the services provided, and 15 you're right, commissioner, as that evaluation is completed and 16 we make changes based on those best practices, this larger 17 number of claimants will be benefitting from what we learn along 18 the way. 19 COMMISSIONER ALVAREZ: So is the study going 20 to be completed before we submit the legislation? 21 COURTNEY ARBOUR: It would not be completed, 22 no. It will still be underway. I'm not sure of the date but that 23 final report will be in but this-we're seeing this as two 24 separate actions, allowing more to benefit from the services,

and then that will inform future service provision.

1 COMMISSIONER ALVAREZ: Thank you, Courtney. 2 Thank you. No further questions, chairman. 3 COMMISSIONER DEMERSON: None here. 4 CHAIRMAN DANIEL: So are we currently 5 spending all of our RESEA money each year? 6 COURTNEY ARBOUR: We are not currently 7 spending all of the funding. 8 CHAIRMAN DANIEL: What percentage would you 9 estimate that we spend then? 10 COURTNEY ARBOUR: Oh, I should have that 11 number and I'm not going to have it. I will tell you that last 12 year to this year the amount that we distribute to boards went 13 up from something like 11.6 to 8-sorry, 16.8 so the amount is 14 increasing. I'm not going to be able to tell you on the spot the 15 percentage that has gone unspent, but I will tell you that 16 several states are facing that and looking for ways to serve 17 more. We just received notice from Department of Labor this week 18 that states who are ramping up in whatever ways we can have an 19 opportunity to apply for additional funding so we're all working 20 to serve as many as we can. 21 CHAIRMAN DANIEL: What does the RESEA 22 program provide for someone who is receiving unemployment 23 insurance benefits? 24 COURTNEY ARBOUR: The stated goal of-for the 25 program with Department of Labor is to help people-claimants

return to work more quickly, and so in that the board's outreach for an initial orientation and then there are a number of mandated services for participants such as job referrals, help with a résumé, the development of an individual development plan which is basically helping them to establish the path to get back to work, and that may include training or support services. They are co-enrolled with other programs where there is a need. Those are just some of the examples, and job leads if I didn't mention that, job referrals.

CHAIRMAN DANIEL: So the RESEA money we distribute to the boards on some formula [inaudible], and the board then takes that money and uses it to provide one or more of these services to people who qualify. Is that correct?

COURTNEY ARBOUR: That's correct. The funds are primarily for staffing. This is one of the programs where it's very intentional on staffing to the degree you need so that you have enough people to help with those mandatory services.

CHAIRMAN DANIEL: So right now who participates in all this?

COURTNEY ARBOUR: Right now the participants in RESEA are those who are outreached, are those who are above what is called, this Chuck is where I'll let you jump in.

There's a cut-off score that is used, and we're limited now by that so we can go no lower than the cut-off score in outreach which leaves a lot of people without those services.

CHUCK ROSS: As required by federal law, all states have to have a claimant profiling system that uses characteristics of the claimant, the nature of their last employment, etc., to determine what they're likely-to-exhaust-benefits score is, and for RESEA purposes we can only call in those claimants that are determined likely to exhaust benefits because those are the claimants against whom we can assess an ineligibility for not participating. Essentially what this proposal does is allows us to call in more individuals for RESEA services regardless of what their likely-to-exhaust score is.

CHAIRMAN DANIEL: Any further questions?

COMMISSIONER ALVAREZ: Chairman, you brought up some good points. I'm just curious, have we been—have we received input from the boards as far as their capacity? Have we had this discussion with the boards?

COURTNEY ARBOUR: We do talk regularly with the boards. Because the dollars of this program continue to increase and DOL continues to tell us that it will be—it's now a permanent program with ample funding, the boards understand that they would be funded to meet the need. Some already would be able with the current capacity to go—to expand their outreach should this legislative change pass. Others would possibly need—probably need additional staffing.

COMMISSIONER ALVAREZ: Thank you.

add is as Courtney mentioned and I alluded to, and it mentions in the paper, Department of Labor has been saying they made this a permanent program in 2018, RESEA, and they've been talking about having all claimants participating in these services because of the increased funding. If that were to happen, we would be here with this legislative proposal anyway because it raises a conformity issue with federal law so that's another reason is this preemptively takes care of the potential future conformity issue, and this is the last thing I would say, is your packet is a little bit outdated. On page 35 we give specific—there are some examples of legislative proposals. The Department of Labor actually responded to us yesterday. They said our proposal was confirming and either one of these language choices is fine.

CHAIRMAN DANIEL: Do people who participate in RESEA, do they get off benefits faster than people who do not?

CHUCK ROSS: Yes, sir, they do, and that's the intent of the RESEA and that's why it's tied to claimant profiling. Profiling occurs at the claimant's first payment, and so if you can get claimants into a workforce center into intensive RESEA services quickly, then that reduces the length of the spell of unemployment insurance duration, and Department of Labor has data that shows duration. The last I saw was

approximately two-week duration for participants in RESEA generally speaking.

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CHAIRMAN DANIEL: Mathematically I think going back to work is financially more sound for a Texan than trying to remain on unemployment insurance benefits.

CHUCK ROSS: Absolutely.

CHAIRMAN DANIEL: [Inaudible].

CHUCK ROSS: Unemployment insurance is designed to be a temporary stopgap measure, approximately 40 percent of what your previous working wage was.

CHAIRMAN DANIEL: Do the boards, do they try to match services to the employee? I mean so if you're dealing with someone and perhaps it's just an issue of not being able to know how to find a job, do they work with them in terms of using technology to find jobs or is it a training day scenario where you pair up with somebody who can show them the ropes and how to do things in that particular thing? Is it—do we match it to them or is it just a menu of items that we let them pick from? How are we doing that thing?

COURTNEY ARBOUR: When an individual attends that orientation and then starts to work one on one with the RESEA staff, they go through that individual development plan. That is where most of what you're talking about occurs, where they look at the education and the work experience of the person and the occupation, they were just laid off from to see if it

looks like they need to switch gears. They'll then offer other opportunities, short-term training through one of those other programs, the metrics online courses, anything else they've procured but it's really in that development plan phase where they look at the past and then to the future to see how to help customize.

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CHUCK ROSS: And one of the key services that they offer is work search review. The counselor will sit down with the RESEA claimant and go over their work search log to figure out if it's effective or not, and that's—like I said, this is designed early in the process to get the claimant reemployed and so if we can redirect their work search to either they are going to go back to their previous employment or they're not. If they're not, how do they go to some other employment. That's a key component of the RESEA services.

CHAIRMAN DANIEL: Are there still about 500 or 550,000 job analysis—job vacancy analysis pending in Texas?

COURTNEY ARBOUR: I don't know the exact number but there are plenty of jobs for anyone and everyone.

CHAIRMAN DANIEL: Last I looked which was about two weeks ago, there were 550 job vacancy announcements and there was about 550 people receiving unemployment insurance benefits. It strikes me that additional training might be the answer to that equation and give us some opportunities to do that. Any further questions or comments?

1 COMMISSIONER DEMERSON: None. 2 COMMISSIONER ALVAREZ: None here, chairman. 3 CHAIRMAN DANIEL: Is there a motion on this 4 item? 5 COMMISSIONER ALVAREZ: Yes, chairman. I will vote to move forward with this legislative proposal on behalf of 6 7 the agency. 8 COMMISSIONER DEMERSON: I second. 9 CHAIRMAN DANIEL: It's been moved and 10 seconded. We're unanimous. 11 MICHAEL BRITT: Thank you. Finally on page 12 36 is a proposal related to child labor appeals. This proposal 13 will amend the Texas Labor Code to provide an additional level 14 of appeal to the commission in child labor cases which would be 15 consistent with the appeals processes for wage claims and 16 unemployment insurance claims appeals. The proposal would also 17 make clarifying amendments to the Texas Child Labor Law 18 resulting from sexually oriented business bills enacted during 19 the previous legislative session. 20 CHAIRMAN DANIEL: Questions or comments? 21 COMMISSIONER ALVAREZ: Again I want to thank 22 both of you for helping me clarify some of these questions that 23 I have. No further questions. 24 COMMISSIONER DEMERSON: Nothing here.

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                         CHAIRMAN DANIEL: Is there a motion on this
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   item?
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                         COMMISSIONER ALVAREZ: Chairman, I move that
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   we support this legislation.
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                         COMMISSIONER DEMERSON: I second that
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                         CHAIRMAN DANIEL: It's been moved and
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   seconded and we're unanimous. Thank you.
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                         MICHAEL BRITT: Thank you very much,
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   commissioners. This concludes my presentation.
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                         CHAIRMAN DANIEL: This is Agenda Item 13,
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   local Workforce Development Board nominees.
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                         CHERIE DUDLEY: Good morning, chairman,
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   commissioners, Mr. Serna. For the record, Cherie Dudley with the
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   Workforce Development Division. Today for your consideration we
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   have Workforce Board nominations for Borderplex, North Central
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   Texas, Tarrant County, West Central Texas, Permian Basin, and
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   Rural Capital Area. Staff recommends approval on the presented
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   nominees and I'm here to answer any questions you may have.
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                         CHAIRMAN DANIEL: Any comments or questions?
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                         COMMISSIONER ALVAREZ: None here, chairman.
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                         COMMISSIONER DEMERSON: I may have some
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   questions for Mr. Bobby Gear but, you know, we're good here.
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                         CHAIRMAN DANIEL: That's a fair position to
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   take. Is there a motion on this item?
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1 COMMISSIONER ALVAREZ: Yes, chairman. I move 2 to approve the board nominees for Borderplex, North Central 3 Texas, Tarrant, West Central Texas, Permian Basin, and Rural 4 Capital Area. 5 COMMISSIONER DEMERSON: Second. CHAIRMAN DANIEL: It's been moved and 6 7 seconded, and we're unanimous. 8 CHERIE DUDLEY: Thank you. 9 CHAIRMAN DANIEL: Thank you. This is Agenda 10 Item 14, Revisions to WIOA-funded Online Training and 11 Certification Initiative. 12 BEN HOLQUIST: Good morning, Chairman 13 Daniel, Commissioner Alvarez, Commissioner Demerson, Mr. Serna. 14 For the record, Ben Holquist, Workforce Development Division. On 15 September 21, 2021, the Texas Workforce Commission approved a 16 Training and Certification for In-Demand and Targeted 17 Occupations Initiative. TWC staff have identified two 18 interconnected challenges to this program, and they are seeking 19 the commission's approval to revise the directive. The program 20 was to procure online training with an emphasis on industry-21 based certifications. After review and procurement we have 22 determined that there is a lack of industry-based certifications 23 for hands-on work such as health care and manufacturing which 24 were specifically identified that are available fully online and

that the-our experience with our existing online training

provider found that certifications that were not industry-based and sought by employers were not being pursued by participants in the existing online training service. As such, staff recommends a change to the initial directive to remove the requirement for online certifications and instead make online certifications an additional component that may be offered if the vendor has a selection of online certifications relevant to high-demand jobs in Texas, and then to remove an emphasis on specific trainings for high-demand jobs and promote online courses in a variety of job skills that are in demand in Texas. This concludes my presentation and I'm happy to answer any questions.

CHAIRMAN DANIEL: Any comments or questions?

COMMISSIONER ALVAREZ: None here, chairman.

COMMISSIONER DEMERSON: None.

CHAIRMAN DANIEL: Is there a motion on this

item?

COMMISSIONER ALVAREZ: Chairman, I move that we modify the Training and Certifications for the In-Demand and Targeted Occupations initiated as follows: Online certifications are no longer required to be offered but are allowed to be offered if available, and the—initiative now emphasizes an indemand job skills in Texas rather than specific training as recommended by staff and described in the discussion paper.

COMMISSIONER DEMERSON: Second.

CHAIRMAN DANIEL: It's been moved and seconded, and we're unanimous. Is there any additional legislative reporting?

MR. SERNA: I think we do have a legislative

report. He didn't have enough time up here, wanted more time.

COMMISSIONER DEMERSON: Glutton for

punishment.

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MICHAEL BRITT: Good morning again. It's still morning, right? Good morning, Chairman Daniel, commissioners, Mr. Serna. Again for the record, Michael Britt, Governmental Relations. As you are all aware, federal government funding is currently set to expire on Friday, December 16th. Congressional leaders are still working out the details of a funding measure to extend government funding beyond that date, and as an agreement has not yet been reached, congressional leaders have been expressing support if needed for the possibility of passing a short-term continuing resolution beyond the December  $16^{th}$  deadline to give them the appropriate amount of time to finish their work on a larger funding bill and preventing any possibility of a government shutdown. Regarding the Texas Legislature, this Friday the Senate Committee on Criminal Justice has requested that TWC testify at their hearing on a panel with the Texas Department of Criminal Justice, the Texas Department of Licensing and Regulation, and the Wyndham School District. The committee has asked the agencies together

to provide an update on their collaborative work on reentry programs for offenders, and Courtney Arbour will be testifying at that hearing on behalf of the agency. Just in case anybody wasn't keeping track, just a reminder that the 88th Texas Legislative Session will begin on Tuesday, January 10th at 12 o'clock noon. That concludes my remarks. I'm happy to answer any questions.

CHAIRMAN DANIEL: Any comments or questions?

COMMISSIONER ALVAREZ: No, thank you.

COMMISSIONER DEMERSON: None here.

MICHAEL BRITT: Thank you.

MR. SERNA: Very brief statement expressing my personal as well as staff's appreciation for Commissioner Alvarez's tenure as our commissioner representing labor. We've appreciated working with the commissioner and his staff on initiatives. Though sometimes contentious, most of the time very successful, and we appreciate all the commissioner's support and wish him well in his future endeavors, and that's all I have, Mr. Chairman.

CHAIRMAN DANIEL: All right, any other order of business to come before the commission?

COMMISSIONER ALVAREZ: I just have one thing I'd like to say regarding maybe some policy but other than that—and then after that maybe a personal remarks. The HB619 Early Childhood Workforce Strategic Plan presents this agency with a

significant opportunity to address the current child care staffing crisis and articulate solutions to the legislature that can be-that can act on the increased investments in our state's early childhood educators. I hope that this agency seizes this opportunity to set a bold vision for early childhood workforce. That's to staff. On a personal note, as you know last week I indicated, or I informed everybody that I would be stepping down on December  $15^{th}$ . It has been a pleasure to work with each and every one of you as a team and as an equal. I hope that our office made a difference in the lives of those that are less fortunate as I know what it's like to be less fortunate. I think last time I had an opportunity to thank Gabi [SP]. Gabi was part of my-the process of being appointed, taking a guy from South Texas and giving him the opportunity of a lifetime to make theto change and to make a difference in the lives of so many people that are unfortunate and have circumstances or as Jeanette De La Cruz says, life happens, has been extremely so gratifying and I'm so grateful to Governor Abbott for selecting a first time-first-generation Hispanic individual from the South Texas border, just miles away from the border wall, to represent this great state and especially the division of the Texas Workforce Commission specifically representing the interests of those in labor. To my union comrades and those, my brothers and sisters in that have done amazing work on the front line, I'm so grateful to folks like, you know, I can't think of their names

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right now but like Wayne Lord and some of the other folks who represent organized labor, Joe Cooper and them. I'm so grateful that when I early on I knew nothing about what this position was going to be asking of me, but they were such good teachers, and of course I had two commissioners that I listened to for the first time like Rick Hughes and Andres Alcantar that I learned a lot from. I continue to learn with the commission that we have here today. I'm so very grateful for everything-afforded the opportunity to represent each and every one of you. It's sad that I'll be leaving but, you know, the things that I have learned along the way are just so impactful and I will continue doing that just at a different capacity. You know one of the reasons that I decided not to seek another term was because I felt like it was time for me to spend some time with my elderly father who's in great shape, will be 81 in a couple of weeks, and I just felt like it was time for me to spend a little bit more time with him and with family but as I've mentioned to many of you, I've always had family. You all were always my family and so I hope I always treated you all like equals, and I'm just so grateful again to you all for allowing me to-an opportunity to represent this—as the commissioner representing labor. I've learned so much. I carried a picture of my mother at every commission meeting and so I wanted to just show that. I lost her 20 years ago, but she was always with me when I was up here. And then of course I want to take this opportunity to thank my

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staff, Jade Ybarra, who has a smile from ear to ear, Alaina Zachmann who has been a jewel to the office, Holly Aspen who has been incredible and today was her first day as lead attorney for-which was one of our best meetings so thank you, Ashley, I mean Holly. James Sutton who has been a super wise and very smart friend who has taken the lead as our lead attorney for the agency, Brady Akers who just finished his master's first semester at UT, and of course none of this would have been possible if it hadn't been for the true commissioner of my office and that's Jeanette De La Cruz, so I'm so eternally grateful for everything you've done. So with that said, I am very happy to just inform you that this will be my last meeting. I think next Wednesday is my last day here and, Erin, you have been a friend of mine. It's unfortunate that we couldn't spend any more time together, you know, going to eat at Polvos with your staff and chewing out on those tortillas until we couldn't eat any more, and of course, chairman, I appreciate working with you the last couple of years so I certainly have learned a lot and so I am very grateful to have been-to finish my time here with the commission with both of you here so-I have no doubt that, as I mentioned last Tuesday, that you will support the interests of the next commissioner representing labor so thank you for that, and I thank all of you for the great work that you continue to do to serve our Texans so thank you.

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CHAIRMAN DANIEL: Well, commissioner, very little in life is certain but you can always have great certainty that you a hundred percent had a positive impact on the lives of hundreds of thousands of Texans. No matter what else happens, that happened, and I think you can take great pride in what you've done there. Nothing in life is permanent. Each adventure gives way to a new adventure, and I think all things have their season. That gets proved out time and time again, and so you've reached the end of this adventure and you'll embark on the next one. I think what I know to be true is you may not be a part of this commission any longer, but you'll still have plenty of friends here in Austin. I hope you'll come see us.

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COMMISSIONER ALVAREZ: Thank you.

CHAIRMAN DANIEL: Thank you.

commissioner Demerson: Chairman, let me echo some of those sentiments in kind of a bittersweet moment, bittersweet day but real excited for what the future holds for you, Commissioner Alvarez, and so let me just thank you for the work that you've done but more importantly the action that you've taken and then the results that we've received here in the state but especially proud of what's happened in the Valley as well, and so a lot of initiatives that have been pushed forward by you really leaving a legacy in that regard so when we talk about the HireAbility program, that's something that we

didn't have, and Cheryl Fuller and her team but we have that now and that's forward thinking. There are a number of other initiatives that have been pushed forward so we'd like to say it's not goodbye or so long or anything. We're going to see you soon but super excited for what the future holds and what you will be able to do from that standpoint with this team and others but especially thankful for the friendship and the relationship, and the Joe's Bakery and Polvos and the many stories that we have, and getting the band out there and the like, and it's been a joy and looking forward to the next chapter as the chairman had mentioned so thank you for everything. Again bittersweet but excited for you and what a blessing and delighted that you shared the story about your mother as well, and so what a way to end it, so job well done. COMMISSIONER ALVAREZ: Thank you. CHAIRMAN DANIEL: All right, if there's no further business, we'll entertain a motion to adjourn. COMMISSIONER ALVAREZ: Chairman, I move that we adjourn. COMMISSIONER DEMERSON: I guess I'll second that motion. Second the motion, second. CHAIRMAN DANIEL: It's been moved and seconded to adjourn. Any further discussion? COMMISSIONER ALVAREZ: No.

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