# CHAPTER 813. SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM EMPLOYMENT AND TRAINING

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# PROPOSED RULES TO BE PUBLISHED IN THE *TEXAS REGISTER*. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS SUBJECT TO FORMATTING CHANGES AS REQUIRED BY THE OFFICE OF THE SECRETARY OF STATE.

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- 9 The Texas Workforce Commission (TWC) proposes amendments to the following sections of
   10 Chapter 813, relating to Supplemental Nutrition Assistance Program Employment and Training
   11 (SNAP E&T):
- 11 12 13

Subchapter A. General Provisions, §813.1, §813.2, §813.5, and §813.32

# 1415 PART I. PURPOSE, BACKGROUND, AND AUTHORITY

16 The purpose of the proposed Chapter 813 rule change is to amend rule language to conform with

17 SNAP provisions of the Fiscal Responsibility Act of 2023, revise references to the case

18 management system, and update the allowable activities for able-bodied adults without

- 19 dependents (ABAWDs).
- 20
- 21 Texas Government Code §2001.039 requires that every four years each state agency review and
- 22 consider for readoption, revision, or repeal each rule adopted by that agency. TWC has
- 23 conducted a rule review of Chapter 813, Supplemental Nutrition Assistance Program
- 24 Employment and Training, and any resulting changes are described in Part II of this preamble.

## 2526 PART II. EXPLANATION OF INDIVIDUAL PROVISIONS

- 27 (Note: Minor editorial changes are made that do not change the meaning of the rules and,
- 28 therefore, are not discussed in the Explanation of Individual Provisions.)
- 29

## 30 SUBCHAPTER A. GENERAL PROVISIONS

31 TWC proposes the following amendments to Subchapter A:32

## 33 <u>§813.1. Purpose</u>

- 34 Section 813.1 updates the SNAP purpose to align with the Fiscal Responsibility Act of 2023.
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## 36 **§813.2. Definitions**

Section 813.2 extends the age range of ABAWDs to align with the Fiscal Responsibility Act of
 2023.

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## 40 §813.5. Documentation, Verification, and Supervision of Work Activities

- 41 Section 813.5 updates language related to TWC's case management system.
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## 43 §813.32. SNAP E&T Activities for ABAWDs

44 Section 813.32 adds work experience as an allowable activity for ABAWDs.

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#### 1 PART III. IMPACT STATEMENTS

Chris Nelson, Chief Financial Officer, has determined that for each year of the first five years the rules will be in effect, the following statements will apply:
There are no additional estimated costs to the state and to local governments expected as a result of enforcing or administering the rules.

8 There are no estimated cost reductions to the state and to local governments as a result of9 enforcing or administering the rules.

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There are no estimated losses or increases in revenue to the state or to local governments as a
result of enforcing or administering the rules.

14 There are no foreseeable implications relating to costs or revenue of the state or local 15 governments as a result of enforcing or administering the rules.

15 16

17 There are no anticipated economic costs to individuals required to comply with the rules.

- 1819 There is no anticipated adverse economic impact on small businesses, microbusinesses, or rural
- 20 communities as a result of enforcing or administering the rules.
- 21

22 Based on the analyses required by Texas Government Code §2001.024, TWC has determined

23 that the requirement to repeal or amend a rule, as required by Texas Government Code

24 §2001.0045, does not apply to this rulemaking.

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#### 26 Takings Impact Assessment

Under Texas Government Code §2007.002(5), "taking" means a governmental action that affects
 private real property, in whole or in part or temporarily or permanently, in a manner that requires

the governmental entity to compensate the private real property owner as provided by the Fifth

30 and Fourteenth Amendments to the US Constitution or the Texas Constitution, §17 or §19,

- Article I, or restricts or limits the owner's right to the property that would otherwise exist in the absence of the governmental action, and is the producing cause of a reduction of at least 25
- absence of the governmental action, and is the producing cause of a reduction of at least 25
   percent in the market value of the affected private real property, determined by comparing the
- market value of the property as if the governmental action is not in effect and the market value of

34 market value of the property as if the governmental action is not in effect. TWC completed a Takings

36 Impact Assessment for the proposed rulemaking action under Texas Government Code

37 §2007.043. The primary purpose of this proposed rulemaking action, as discussed elsewhere in

this preamble, is to amend the Chapter 813 SNAP E&T rules to conform with the Fiscal

39 Responsibility Act of 2023, revise references to the case management system, and update the

- 40 allowable activities for ABAWDs.
- 41

42 The proposed rulemaking action will not create any additional burden on private real property or

- 43 affect private real property in a manner that would require compensation to private real property
- 44 owners under the US Constitution or the Texas Constitution. The proposal also will not affect
- 45 private real property in a manner that restricts or limits an owner's right to the property that

- 1 would otherwise exist in the absence of the governmental action. Therefore, the proposed
- 2 rulemaking will not cause a taking under Texas Government Code Chapter 2007.
- 3
- 4 Government Growth Impact Statement
- 5 TWC has determined that during the first five years the rules will be in effect, they:
- 6 --will not create or eliminate a government program;
- 7 --will not require the creation or elimination of employee positions;
- 8 --will not require an increase or decrease in future legislative appropriations to TWC;
- 9 --will not require an increase or decrease in fees paid to TWC;
- 10 --will not create a new regulation;
- 11 --will not expand, limit, or eliminate an existing regulation;
- 12 --will not change the number of individuals subject to the rules; and
- 13 --will not positively or adversely affect the state's economy.
- 14
- 15 Economic Impact Statement and Regulatory Flexibility Analysis
- 16 TWC has determined that the rules will not have an adverse economic impact on small
- 17 businesses or rural communities, as the proposed rules place no requirements on small businesses
- 18 or rural communities.
- 19

20 Mariana Vega, Director, Labor Market Information, has determined that there is not a significant

- 21 negative impact upon employment conditions in the state as a result of the rules.
- 22

Courtney Arbour, Director, Workforce Development Division, has determined that for each year
 of the first five years the rules are in effect, the public benefit anticipated as a result of enforcing
 the proposed rules will be to align Chapter 813 rules with federal legislation.

- 26
- 27 TWC hereby certifies that the proposal has been reviewed by legal counsel and found to be
- 28 within TWC's legal authority to adopt.
- 29

#### 30 PART IV. COORDINATION ACTIVITIES

31 This rulemaking is in direct response to SNAP provisions added by the Fiscal Responsibility Act

- of 2023. The federal action made it necessary for TWC to amend Chapter 813 to conform with
   the updated federal rules.
- 34

#### 35 PART V. PUBLIC COMMENTS

Comments on the proposed rules may be submitted to <u>TWCPolicyComments@twc.texas.gov</u>
 and must be received no later than March 18, 2024.

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#### **39 PART VI. STATUTORY AUTHORITY**

- 40 The rules are proposed under the authority of Texas Labor Code §301.0015 and §302.002(d),
- 41 which provide TWC with the authority to adopt, amend, or repeal such rules as it deems
- 42 necessary for the effective administration of TWC services and activities.
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- 44 The proposed rules implement provisions of the federal Fiscal Responsibility Act of 2023 by
- 45 making conforming changes to TWC rules regarding Supplemental Nutrition Assistance
- 46 Program Employment and Training.

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#### CHAPTER 813. SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM EMPLOYMENT AND TRAINING

SUBCHAPTER A. GENERAL PROVISIONS

§813.1. Purpose.

The purpose of Supplemental Nutrition Assistance Program Employment and Training (SNAP E&T) activities and support services is to assist SNAP recipients who are not receiving Temporary Assistance for Needy Families in entering employment and increasing their earnings through participation in allowable job search, training, education, or workfare activities that promote self-sufficiency. These rules may be cited as the SNAP E&T rules. §813.2. Definitions. The following words and terms, when used in this chapter, shall have the following meanings unless the context clearly indicates otherwise. (1) ABAWD--a SNAP household member who is determined by the Texas Health and Human Services Commission to be a mandatory work registrant and is: (A) classified as an able-bodied adult; (B) within the age range specified in 7 USC  $\S2015(0)(3)$ ; (C) without dependents; and subject to a limitation on the receipt of SNAP benefits for three months (D) out of 36 months if the person does not work at least 20 hours per week or participate in employment and training activities as specified in 7 USC §2015(o)(2)(A) - (B). (2)Exempt recipient--an individual who is part of the General Population, is not required to participate in SNAP E&T services, as set forth in 7 USC §2015(d)(2), and shall not be sanctioned for failure to cooperate with SNAP E&T requirements as set forth in §813.12 of this chapter. (3) Full-service counties--counties in which Boards ensure that:

- (A) ABAWDs, who are not working at least 20 hours per week, are outreached and receive SNAP E&T services;
- (B) the SNAP E&T General Population receives SNAP E&T services based on available funding;
- PR-Ch.813 SNAP E&T FRA Updates (01.30.24)Notebook

1 2 2		(C) mandatory work registrants shall be sanctioned (that is, SNAP benefits are denied) for failure to cooperate with SNAP E&T requirements; and	
3 4 5 6 7		(D) exempt recipients who voluntarily participate in SNAP E&T services shall not be sanctioned for failure to cooperate with SNAP E&T requirements.	
7 8	(4)	General Populationa mandatory or exempt SNAP household member who is:	
9 10		(A) at least 16 but less than 60 years of age; and	
11 12		(B) not classified as an ABAWD.	
13 14	(5)	HHSCthe Texas Health and Human Services Commission.	
15 16 17	(6)	Mandatory work registranta SNAP household member who is required to register for SNAP E&T services, and is:	
18 19 20		(A) classified as General Population; or	
20 21		(B) an ABAWD.	
22 23	(7)	Minimum-service countiescounties in which:	
24 25 26		<ul> <li>(A) SNAP recipients (that is, mandatory or exempt) may volunteer to participate in SNAP E&amp;T services;</li> </ul>	
27 28 29 30		<ul> <li>(B) Boards may provide services to SNAP recipients based on available funds;</li> </ul>	
31		(C) outreach is not conducted; and	
32 33 34 35 26		(D) SNAP recipients (that is, mandatory or exempt) who voluntarily participate in SNAP E&T services shall not be sanctioned for failure to cooperate with SNAP E&T requirements.	
36 37 38 39 40 41	(8)	Nonprofit organizationany corporation, trust, association, cooperative, or other organization that is operated primarily for scientific, educational service, charitable, or similar purpose in the public interest; is not organized primarily for profit; and uses its net proceeds to maintain, improve, or expand its operations.	
42 43 44 45	(9)	SNAP E&T activitiesSupplemental Nutrition Assistance Program Employment and Training activities as specified in §813.31 of this chapter.	

1 2 3	(10) SNAP E&T support servicesSupplemental Nutrition Assistance Program Employment and Training support services as specified in §813.41 of this chapter.			
4	chapter.			
5 6	(11) Volunteeran individual who is not required to participate, but who voluntarily participates, in SNAP E&T services, including:			
7 8	(A) exempt recipients in full-service counties; and			
9 10 11	(B) exempt recipients and mandatory work registrants in minimum-service counties.			
12 13 14 15 16	(12) Workfarea work-based activity that consists of placement of an ABAWD with a public or private nonprofit entity in an unpaid job assignment for the number of hours per month equal to an ABAWD's monthly household SNAP allotment amount divided by the federal minimum wage.			
17 18 <b>§813.5</b> 19	Documentation, Verification, and Supervision of Work Activities.			
	A Board shall ensure that all required information related to the documentation and verification of participation in SNAP E&T work activities, as described in this section, is documented in the case management system.			
24 (b) 25	A Board shall ensure that all participation in SNAP E&T is verified and documented and that self-attestation is not allowed.			
26 27 (c) 28 29 30	For the activity described in §813.31(5) of this chapter, Boards shall ensure that all participation is verified and documented in the case management system at least monthly.			
	For the activities described in §813.31(1) and (4) and §813.32(a)(4) of this chap Boards shall ensure that all participation is:			
33 34 35	(1) supervised daily; and			
36 37	(2) verified and documented in the case management system at least monthly.			
38 (e) 39 40	For the activities described in §813.31(2) and (3) of this chapter, Boards shall ensure that:			
41 42 43	(1) no more than one hour of unsupervised study or homework time per each hour of class time is counted toward participation in SNAP E&T			
43 44 45 46	(2) all study and homework time in excess of one hour per hour of class time is directly monitored, supervised, verified, and documented;			

1 2		(3)	study or homework time is only counted toward participation in SNAP E&T if	
2 3 4 5 6			(A) the study or homework time is directly correlated to the demands of the coursework for out-of-class preparation as described by the educational institution; and	
7 8 9			(B)	the educational institution's policy requires a certain number of out-of- class preparation hours for the class;
10 11 12		(4)	good or satisfactory progress, as determined by the educational institution, is verified and documented in the case management system at least monthly;	
13		(5)	all participation in SNAP E&T is supervised daily; and	
14 15 16		(6)	<ol> <li>all participation in SNAP E&amp;T is verified and documented in the case management system at least monthly.</li> </ol>	
17 18	§813.32	2. SNA	AP Eð	&T Activities for ABAWDs.
19 20 21	(a)	Boards shall ensure that SNAP E&T activities for ABAWDs are limited to participating in the following:		
22 23 24 25		(1)	Services or activities under the Trade Act of 1974, as amended by the Trade Act of 2002	
25 26 27		(2)	Activities under Workforce Innovation and Opportunity Act (29 USC §3111 et seq.)	
28 29 30		(3)	Education and training, which may include:	
31			(A)	vocational training as described in §813.31(2) of this subchapter; or
32 33 34 25			(B)	nonvocational education as described in §813.31(3) of this subchapter; and
35 36 27		(4)	Workfare activities that shall:	
37 38 39 40			(A)	be designed to improve the employability of ABAWDs through actual employment experience or training, or both;
40 41 42 43			(B)	be unpaid job assignments based in the public or private nonprofit sectors;
43 44 45			(C)	have hourly requirements based on the ABAWD's monthly household SNAP allotment divided by the number of ABAWDs in the SNAP

1 2		household, as provided by HI minimum wage; and	HSC and then divided by the federal					
3								
4		· · · · · ·	h period before placement in a workfare					
5		activity.						
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7		(5) Work experience as described in §813.31(4) of this subchapter.						
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9	(b)	Boards shall ensure that ABAWDs who a	are referred to a Workforce Solutions Office					
10		and subsequently become engaged in unsubsidized employment for at least 20 hours						
11		per week are not required to continue participation in SNAP E&T services because						
12		they have fulfilled their work requirement, as described in 7 USC §2015(o)(2)(A).						
13		Additionally, Boards shall ensure that HHSC is notified when ABAWDs obtain employment.						
14								
15		1 2						
16	(c)	An employment and training program for	veterans operated by the US Department					
17		of Labor or the US Department of Vetera						
18		allowable SNAP E&T activity for ABAW	· · · · · · · · · · · · · · · · · · ·					